



NOTICE OF MEETING

CABINET MEMBER FOR CULTURE, LEISURE AND SPORT

FRIDAY, 16 MARCH 2018 AT 9.00 AM

THE EXECUTIVE MEETING ROOM - THIRD FLOOR, THE GUILDHALL

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If any member of the public wishing to attend the meeting has access requirements, please notify the contact named above.

CABINET MEMBER FOR CULTURE, LEISURE AND SPORT

Councillor Linda Symes (Conservative)

Group Spokespersons

Councillor Stephen Morgan MP, Labour

Councillor Steve Pitt, Liberal Democrat

(NB This Agenda should be retained for future reference with the minutes of this meeting.)

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A G E N D A

- 1 Apologies for absence**
- 2 Declarations of Members' Interests**
- 3 Portsmouth City Council Playing Pitch Strategy 2018-2022 (Pages 7 - 92)**

Purpose of report

The purpose of the report is to present a framework for future provision and management of sports pitches to serve existing and new communities across Portsmouth.

RECOMMENDED

(1) That the attached Playing Pitch Strategy 2018-2022 is adopted as the key document to guide future planning and decision-making around playing pitches.

(2) That the city council undertakes to monitor and review the strategy on an annual basis in line with Sport England guidelines.

4 Library Fines and Reservation Fees (Pages 93 - 104)

Purpose of report

To set out the issues related to the current practice of charging fines for the late return of adult books and other library materials, in the light of changing patterns of use and pilot schemes by other library services. To make recommendations to change the practice of charging fines across Portsmouth Library Service as part of a broader campaign to bring back previous library users and attract new ones.

RECOMMENDED:

(1) That for a pilot period of three years, Portsmouth Library Services ceases to charge fines for the late return of books and other library materials lent to the public from Portsmouth owned stock. Stock from other libraries will continue to be charged according to inter-library-lending requirements.

(2) That for a pilot period of three years, Portsmouth Library Services cease to charge a reservation fee for books and other library materials, where the request can be satisfied within existing Portsmouth library lending stock. Stock obtained from other library sources and agreed with the requester will continue to be charged at cost.

(3) That an evaluation of the two pilots is conducted throughout the three year period in terms of library membership, use of services and loan return rates, taking recommendations for further action to the Portfolio Holder in year three.

(4) That the pilots be accompanied by a vigorous communication and outreach campaign to inform residents of the changes and encourage engagement with library services.

5 Portsmouth Museums and Visitor Services Venue Hire Charges and Charles Dickens Birthplace Museum Admission Charge. (Pages 105 - 124)

Purpose of report

To propose new venue hire charges for The D-Day Story and new Butterfly House and amended charges for other museum sites.

RECOMMENDED that the Cabinet Member:

- (1) Agree the new D-Day Story venue hire charges and Butterfly House venue hire charge as Appendix A.**
- (2) Agree that the D-Day Story can discount venue hire up to 30%.**
- (3) Agree amended venue hire and wedding charges for other museums.**
- (4) Agree flexible pricing for optional catering in conjunction with room hire.**
- (5) Agree to maintain current admission charges for Charles Dickens' Birthplace for 2018-19 including free entry for Portsmouth residents.**

6 Peter Ashley Activity Centres and Historic England (Pages 125 - 130)

Purpose of report

To inform the Cabinet Member of the availability of grant aid from Historic England (HE) for the repair of the Barrack Block Bridges at Fort Purbrook, and to outline the implications in terms of liability and resource that accepting such a grant might have for Portsmouth City Council due to the nature of the lease agreement the Council has with the Peter Ashley Activity Centres Trust (PAACT).

RECOMMENDED

That officers are authorised to enter into a tripartite grant agreement with PAACT and HE, subject to no financial obligations to contribute towards any costs without a further report to members setting out the works and any required Council match funding.

7 Portsmouth Museums Annual Update (Pages 131 - 144)

Purpose of report

To review the achievements of Portsmouth Museums Service in 2017/18 and to present the service's operational 'Plan on a Page' (PoP) for the next financial year.

RECOMMENDED that:

- (1) The review of last year's activity is noted, especially the progress**

made on Transforming the D-Day Museum.

- (2) Transforming the D-Day Museum remains a service priority with the focus on successful delivery of Activity and Business Plans, including preparing for the 75th Anniversary of D-Day in 2019.
- (3) Delivery of the Landing Craft Tank project continues in partnership with the National Museum of the Royal Navy.
- (4) The museums service continues to support delivery of the Paulsgrove project Capturing the Spirit and showcases the project at Portsmouth Museum.
- (5) Access to the city's natural history collection is enhanced through the appointment of a curator of natural history.
- (6) A series of exhibitions and events are held at Portsmouth Museum reflecting city priorities and anniversaries including the new Conan Doyle exhibition.

8 Victorious Festival (Pages 145 - 148)

Purpose of report

To update the Cabinet Member on the negotiations with Victorious Festival for a further contract period and to request authority to seek to agree to a contract for the single period, without an extension period for the full term.

RECOMMENDED that officers be authorised to enter into a contract with Victorious Festival for a period of 7 years from 2021 - 2027.

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Title of meeting: Culture, Leisure and Sport Decision Meeting

Date of meeting: 16 March 2018

Subject: Portsmouth City Council Playing Pitch Strategy 2018-2022

Report by: Director of Culture and City Development

Wards affected: All

Key decision: Yes

Full Council decision: No

1. Purpose of report

- 1.1. The purpose of the report is to present a framework for future provision and management of sports pitches to serve existing and new communities across Portsmouth.

2. Recommendations

- 2.1 **That the attached Playing Pitch Strategy 2018-2022 is adopted as the key document to guide future planning and decision-making around playing pitches.**
- 2.2 **That the city council undertakes to monitor and review the strategy on an annual basis in line with Sport England guidelines.**

3. Background

- 3.1 In 2016, Portsmouth City Council commissioned two key documents to support its future approach to sports and leisure provision in the city, and to support the local plan refresh. The first was the Indoor Facilities Strategy, which was adopted by the Cabinet Member for Culture, Leisure and Sport in early 2017. The second was a Playing Pitch Strategy (PPS). In line with the Government's National Planning Policy Framework, the PPS sets out to assess existing sports pitches, the future need for sports pitches, and opportunities for new provision. Sport England made some funding available towards the cost of completing these documents, considered vital in engagement with funding partners for sport.
- 3.2 The PPS will run to 2022 (five years based on Sport England recommendations), but should be reviewed on an annual basis to keep it up-to-date and robust. However future demand is taken into account to 2033 (in line

with the draft new Local Plan) and should be reviewed in accordance with Stage E of the Sport England PPS guidance.

4. Reasons for recommendations

4.1 The PPS has been developed in partnership with a range of agencies including Portsmouth City Council, Sport England, national governing bodies of sport including football, cricket, rugby union and hockey and local football, hockey, rugby union, and cricket clubs.

4.2 This PPS is based on a supply and demand assessment of playing pitch facilities in accordance with Sport England's PPS Guidance: An Approach to Developing and Delivering a PPS 2013:<http://www.sportengland.org/facilities-planning/planning-for-sport/planning-tools-andguidance/playing-pitch-strategy-guidance/> . The development of the PPS has been overseen by a Steering Group made up of representatives of the City Council, Sport England, England and Wales Cricket Board, England Hockey, Football Foundation, Football Association and the Rugby Football Union.

4.3 The PPS is for the whole city, not just the Council. The aim of the PPS is:

‘to provide an assessment of the “fit for purpose” of the sports pitches and facilities, whilst identifying opportunities for retaining, reducing or removing this provision and prospects for new provision and partnerships. The assessment should identify specific needs and quantitative and/or qualitative deficits or surpluses of sports pitches and facilities in Portsmouth.’

4.4 The PPS will provide the evidence base for the following:

- The Council's New Local Plan, 2034
- Identification of projects for which contributions can be sought as part of new development.
- Funding bids from National Sports bodies like Sport England and the National Governing Bodies (NGB's) of sport
- the PPS will guide decisions about revenue and capital spending in the medium term, as part of the whole planning and policy framework for the organisation.

4.5 The key conclusions arising from this work are set out in detail in the full Playing Pitch Strategy document, but the key findings are:

- There is a shortfall of high quality football provision in the city, particularly 3G pitches, and this applies across the age ranges for the game. The city council is currently working with the Football Foundation to see if there is any scope to attract investment to football in the city through the Parklife funding programme.
- There is a theoretical underplay of cricket pitches in the city, but this is projected to reduce significantly over the period of the Local Plan. The key issues for cricket in the city are to protect the United Services Sports Ground in the Portsmouth City Local Plan, and improving the quality of PCC cricket

pitches eg protecting pitches and outfielders from dog walkers, providing non-turf pitches for midweek games and junior cricket. Due to land constraints developer contributions should be used to increase the existing quality of pitches and clubhouses.

- The current and future demand for hockey teams can be met by existing hockey AGP pitches. However, this will be dependent on the protection of the main hockey pitch AGPs across the City in the Local Plan and sink funds being in place to refurbish carpets at existing sites. If the AGPs at HMS Temeraire were not available for community use, then a facility of better or equivalent quality in a suitable location would need to be provided to meet demand.
- There is a current shortfall of 4 match and training equivalent sessions for Rugby. This increases to 24 match and training equivalent sessions in 2034. There is a need to protect the unsecured World Rugby Compliant 22 3G pitch and grass pitches at HMS Temeraire/Burnaby and Long Curtain Road. There is no demand for additional rugby pitches for community access on education sites. There is a need to work with Portsmouth Rugby Club and Southsea Nomads on ensuring solutions for their needs.

4.6 On the basis of these sport-specific issues, the PPS then considers recommendations for various sites based on three principles:

- **PROTECT:** The strategy seeks to make sure that the right amount of playing pitches and ancillary facilities of the right quality are in the right place. This could involve providing protection of sites through the local planning framework, or recommending where issues around tenure or usage could be made more secure.
- **ENHANCE:** Key partners such as Portsmouth City Council, local schools, private and voluntary sector sports clubs, and NGBs must work together to maximise the full potential of playing pitch assets and the long term sustainability of these assets and recognise that an improvement in quality and ongoing maintenance can have an impact on the capacity of use.
- **PROVIDE:** In times of public sector austerity, investment needs to be directed at sites which will provide the best impact and highest increase in participation. It is the policy of Portsmouth City Council to support projects and sports clubs that are able to; demonstrate sustainable long term development, increase participation and have achieved the appropriate accreditations e.g. Clubmark and / or Charter Standard providing player and sports development pathways.

4.7 The site-specific plan identifies priorities and categorises these in terms of whether they are aspirations for the short, medium or long term. In this way, the PPS can guide thinking about resource allocation and focusing activity.

4.8 It is important that regular monitoring and review occurs through meetings of the Steering Group following sign off by the National Governing Bodies and Sport England and adoption of the Strategy and Action Plan by Portsmouth City

Council.

- 4.9 The Steering Group should be led by Portsmouth City Council. As a guide, if no review and subsequent update has been carried out within three years of the PPS being signed off by the Steering Group, then Sport England and the NGBs would consider the PPS to be out of date.

5. Equality impact assessment

- 5.1 A preliminary EIA was completed for the document and concluded that there will be no negative impact on any of the protected characteristics arising from the strategy. Any individual projects arising from the strategy will be subject to impact assessments in their own right. The preliminary EIA is attached as Appendix 2.

6. Legal implications

- 6.1 The strategy articulates how the local authority will deploy its resources and structure its working in support of achieving a range of objectives related to sports facilities. While the preparation of the strategy is not in itself a statutory function of the authority, the adoption of an up to date strategy plays an important role in particular in appropriately informing the Council's statutory planning policy and development control decision making as Local Planning Authority.
- 6.2 The Cabinet Member has the authority to approve the recommendations proposed.

7. Director of Finance's comments

- 7.1 Any proposals that are going to be taken forward as a result of the consideration of this strategy will be assessed from an operational and financial perspective. Any proposals that have financial implications will be appraised and any required funding will need to be identified. Currently there is no dedicated funding set aside for the implementation of proposals contained within the playing pitch strategy.

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Signed by: Stephen Baily, Director of Culture and City Development

Appendices:

**Appendix 1 - Portsmouth City Council Playing Pitch
Appendix 2 - Equalities Impact Assessment**

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by:

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**DRAFT STAGE D PORTSMOUTH CITY COUNCIL
PLAYING PITCH STRATEGY 2018 -2034
MARCH 2018.V7**

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APPENDICES

1	PORTSMOUTH CITY COUNCIL PPS NEEDS ASSESSMENT STAGE C
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GLOSSARY & ABBREVIATIONS

3G	Third generation (artificial grass pitch)
AGP	Artificial grass pitch
CC	Cricket Club
CIL	Community Infrastructure Levy
CFA	County Football Association
CSP	County Sports Partnership
EH	England Hockey
FA	Football Association
FC	Football Club
FE	Further Education
FF	Football Foundation
GIS	Geographical Information Systems
HC	Hockey Club
HE	Higher Education
JFC	Junior Football Club
ECB	England and Wales Cricket Board
LTA	Lawn Tennis Association
LMS	Last Man Stands
NGB	National Governing Body
ONS	Office of National Statistics
PF	Playing Field
PPS	Playing Pitch Strategy
PQS	Performance Quality Standard
RFC	Rugby Football Club
RFL	Rugby Football League
RFU	Rugby Football Union
S106	Section 106

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TGR	Team Generation Rate
Secured Community Use	For pitches that are available to the community the degree of certainty that this availability will continue needs to be recorded (i.e. how secure is the availability to the community?). Unless local information suggests otherwise it can be assumed that the availability of all pitches in Local Authority, town and parish council and sports club ownership will be secure.
Unsecured Community Use	Mainly educational sites where the following should be in place to ensure certainty of secured community use: if not in place then the site provides unsecured community use. <ul style="list-style-type: none">• A formal community use agreement• A leasing or management agreement requiring pitches to be available to the community/a community club• A formal policy for community use adopted by the owner and or educational establishment• Written confirmation from the owner and or educational establishment.
Match Equivalent Sessions	Pitches have a limit of how much play they can accommodate over a certain period of time before their quality, and in turn their use, is adversely affected. As the main usage of pitches is likely to be for matches, it is appropriate for the comparable unit to be match equivalent sessions.

Note on definitions of artificial pitch surfaces.

Sport England has produced guidance on “Selecting the Right Artificial Surface for Hockey, Football, Rugby League and Rugby Union” This guidance can be referred to when selecting an artificial surface, but it is worth noting that this is now superseded by new and updated National Governing Body (NGB) technical guidance and you should make contact with the relevant NGB. The guidance can be found at:

<https://www.sportengland.org/media/4275/selecting-the-right-artificial-surface-rev2-2010.pdf>

Throughout the PPS the following abbreviations are used to describe specific types of playing pitch facility that has an artificial surface rather than natural grass.

NTP or non-turf pitch refers to an artificial turf sports surface designed specifically for cricket.

3 G - Third generation pitch. This pitch type comprises blades of polypropylene supported by a thin base layer of sand and by an infill of rubber crumb. 3G pitches must meet the FIFA Quality Performance Standard up to Step 3 (FA National League System) or the FIFA Quality Pro Performance Standards for Step 1 & 2 level football as well as higher level FA competitions

AGP - stands for an England Hockey recognised artificial pitch which is either sand based/dressed or water playing surface

World Rugby Regulation 22 IRB Compliant stands for a long pile FTP 3G with an engineered sub base system (of stone base, porous tarmac layer and shock pad) and are accepted by the rugby governing bodies (RFU and RFL).

1. EXECUTIVE SUMMARY

- 1.1. This is the Playing Pitch Strategy (PPS) for Portsmouth City Council and its partners. The PPS builds upon the preceding Assessment Report (Stage C) and provides a framework for future provision and management of sports pitches to serve existing and new communities across Portsmouth.
- 1.2. In line with the Government's National Planning Policy Framework, the PPS sets out to assess existing sports pitches, the future need for sports pitches, and opportunities for new provision.
- 1.3. The PPS will run to 2021 (three years based on Sport England recommendations) but should be reviewed on an annual basis to keep it up-to-date and robust. However future demand is taken into account to 2034 (in line with the draft new Local Plan) and should be reviewed in accordance with Stage E of the Sport England PPS guidance (see Part 7).
- 1.4. The PPS has been developed in partnership with a range of agencies including Portsmouth City Council, Sport England, national governing bodies of sport including football, cricket, rugby union and hockey and local football, hockey, rugby union, and cricket clubs.
- 1.5. This PPS is based on a supply and demand assessment of playing pitch facilities in accordance with Sport England's PPS Guidance: An Approach to Developing and Delivering a PPS 2013:<http://www.sportengland.org/facilities-planning/planning-for-sport/planning-tools-andguidance/playing-pitch-strategy-guidance/>
- 1.6. The development of the PPS has been overseen by a Steering Group made up of representatives from:
- Sport England
 - England Hockey
 - Portsmouth City Council Planning Department
 - Portsmouth City Council Parks and Leisure
 - England and Wales Cricket Board
 - Football Foundation on behalf of the FA
 - Rugby Football Union
- 1.7. It will be important for the Steering Group to continue once the PPS has been adopted by Portsmouth City Council. The reasons for this are:
- **To implement the PPS recommendations and action plan.**
 - **Monitor and evaluate the outcomes of the PPS.**
 - **Ensure that the PPS is kept up to date.**
- 1.8. The PPS is for the whole City not just the Council. However, the Council has a lead role to play but at the same time the PPS has to be considered in the context of reducing budgets for local authorities and savings that mean a reduction in the resources available for the Council to maintain playing pitches and ancillary facilities.
- 1.10 The aim of the PPS is:
- 'to provide an assessment of the "fit for purpose" of the sports pitches and facilities, whilst identifying opportunities for retaining, reducing or removing this provision and prospects for new provision and partnerships. The assessment should identify specific needs and quantitative and/or qualitative deficits or spare capacity of sports pitches and facilities in Portsmouth.'***
- 1.11 The PPS will provide the evidence base for the following:

- **The Council's New Local Plan, 2034**
- **Identification of projects for which contributions can be sought as part of new development.**
- **Funding bids from National Sports bodies like Sport England and the National Governing Bodies (NGB's) of sport, additionally, the PPS will focus on revenue and capital spending in the medium term.**

- 1.12 Portsmouth City Council wishes to understand current needs for its playing pitch and playing pitch ancillary facilities portfolio, and future need for provision, driven by increased population, and identification of any gaps in the existing facility network.
- 1.13 The development of this new PPS will enable Portsmouth City Council and other local providers to shape their future playing pitch facilities offer; this may comprise of direct Council provision and that undertaken by education, voluntary, community, private sectors and National Governing Body's.
- 1.14 The development of the PPS is an opportunity to set out a strategic vision for future provision of playing pitch facilities, based on robust evidence and a needs assessment.
- 1.15 The PPS will help to protect playing fields from loss and make sure the right type, and quantity, of new pitches and ancillary provision are provided as part of new developments and future growth sites.
- 1.16 The PPS will underpin the contribution that sport makes to Portsmouth City Council and will also help provide a rationale to enable National Governing Bodies to further invest and deliver their working outcomes as outlined in their Whole Sport Plans. The PPS will also provide evidence to support funding bids from other funders, whilst also supporting requests for developer contributions following building developments. Additionally, the PPS will help focus internal revenue and capital spending in the medium term.

LOCAL CONTEXT

- 1.17 Portsmouth is one of the major cities along the South coast, and the UK's only island City. Home to the Royal Navy since the 17th century and located predominantly on an island, the City retains a strong maritime heritage distinguished by its historic, diverse and vibrant waterfront. As a result, it is an important tourism destination on the South coast, with 7.6m visitors a year, to its various attractions, including maritime heritage, Gunwharf Quays and Spinnaker Tower.
- 1.18 Portsmouth is 70 miles (110 km) South-West of London and 19 miles (31 km) South-East of Southampton. The city forms part of the South Hampshire built-up area, which also covers Southampton and the towns of Havant, Waterlooville, Eastleigh, Fareham, and Gosport.
- 1.19 Different areas of the City vary in character; the Western side of the City is more commercial with the City centre, dockyard, continental ferry port and the motorway. The Eastern side has a different feel with large open spaces, residential areas and industrial estates. The Southern part of the City is defined by its seafront, historic fortifications and Victorian residential areas. The Northern part of the City lies on the mainland and is characterised by more recently developed residential areas dating from the 1930's, with more, and larger, semi-detached housing.

POPULATION

- 1.20 Portsmouth is the most densely populated area in the UK outside of London, with an estimated population of 213,000 in 2016 residing within 15.5 square miles (a population density of 13,741 per sqm compared to London's 13,891 per sqm).
- 1.21 As a consequence of the University, Portsmouth has nearly twice as many young people in their early

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20's than the England average (the 20 – 24 age group account for 12.3% of the City's population compared to 6.8% of the England population). This is the age group most likely to participate in a wide range of sport and physical activities. Facilitating opportunities are available for such participation are crucial to ensure an active lifestyle becomes part of daily routine and continues into later life.

- 1.22 The 2014 ONS Subnational Population Projections for Local Authorities, projects that Portsmouth will have a population of 235,700 by 2034. Older people will make up an increasing proportion of the population, as the number of people aged 60 or above significantly increases. This is the only age group forecast to have very significant changes in size. The number of people aged 65 or above will increase by almost 10,000 from 33,508 in 2017 to around 43,191 in 2034 i.e. 21%.
- 1.23 Number of children 0-15 will increase by 2,445 by 2034, from 39,959 to 42,004.
- 1.24 The working age population will remain virtually the same over the next seventeen years.
- 1.25 Understanding the needs of different pitch sports at a local level enables Portsmouth City Council to provide appropriately, to meet the needs of its communities. It is inevitable that the needs of communities change over time, just as the playing and participative requirements of individual sports change. The demand for these at a local level need to be assessed and modelled to understand what this means in terms of actual pitch provision, otherwise the Council could be providing too much or too little, thinking they are addressing local needs, but in fact they are not.
- 1.26 The very fact that the requirements of sports change is one of the several justifications for undertaking the PPS at a local level and critical that annual reviews are undertaken to update the analysis. It must also be understood that the PPS represents a 'snap-shot' in time based upon the anticipated level of growth planned for Portsmouth.
- 1.27 This means there will be proposals that come forward for the new Local Plan such as large residential development that the PPS has not taken into consideration.

PPS HEADLINE FINDINGS

- 1.28 Table 1.1 shows the quantitative findings from the PPS Stage C Assessment Report.

Table: 1.1 Headline Findings Football Grass Pitches, 3G Rubber Crumb pitches, Cricket, Hockey & Rugby Union.

SPORT	CURRENT DEMAND SHORTFALL 2017	FUTURE DEMAND SHORTFALL 2034 USING ONS SUB NATIONAL POPULATION PROJECTIONS 2017 -2034
FOOTBALL 3G RUBBER CRUMB PITCHES	After taking into account existing 3G rubber crumb provision there is a shortfall of 6.5 rounded down to 6 full size 3 G rubber crumb pitches based upon the FA training model.	<p>After taking into account existing 3G rubber crumb pitch provision there is a shortfall of 8 full size 3 G rubber crumb pitches based upon the FA training model.</p> <p>If the FA's Parklife model is adopted, the requirement for Portsmouth City Council Local Authority Playing Pitch Facilities for match play (this excludes training and should form part of the shortfall number – i.e. if 3 x 3G's are provided for Parklife, then the current shortfall will fall to 3 and the future shortfall will drop to 5) will be 3 x 3G full size pitches, 13 adult 11 v 11 grass and 5 youth 11 v 11 grass pitches.</p> <p>It should be noted that an assumption has been made that 2 adult games would be</p>

SPORT	CURRENT DEMAND SHORTFALL 2017	FUTURE DEMAND SHORTFALL 2034 USING ONS SUB NATIONAL POPULATION PROJECTIONS 2017 -2034
		played back to back on adult pitches, or this requirement for pitches will double
FOOTBALL (GRASS PITCHES)	<p>Adult 11 v 11 - Demand is being met for adult match equivalent sessions.</p> <p>Youth 11 v 11 – Shortfall 15 match equivalent sessions based on home and away play each week.</p> <p>Junior 9 v 9 - Shortfall 13 match sessions.</p> <p>Mini Soccer 7 v 7 -Demand is being met for mini 7 v 7 matches</p> <p>Mini Soccer 5 v 5 - Demand is being met for mini 5 v 5 match</p>	<p>Adult 11 v 11 – Shortfall 16 match equivalent sessions in secured community use.</p> <p>Youth 11 v 11 shortfall of 27 youth 11 v 11 match sessions based on home and away play each week.</p> <p>Junior 9 v 9 – Shortfall 20 match sessions.</p> <p>Mini Soccer 7 v 7 – Demand can be met from current supply.</p> <p>Mini soccer 5 v 5 – Shortfall 4 match equivalent sessions.</p>
CRICKET	Demand is being met with over play at Drayton Park (8 match equivalent sessions), Langstone Harbour (3 match equivalent sessions) Rugby Camp (10 match equivalent sessions), St Helen’s Field (1 match equivalent session) and St James (1 match equivalent session).	Future demand can be met from current supply if quality of existing pitches is raised.
HOCKEY	Current demand is being met	Future demand can be met from existing facilities.
RUGBY UNION	Current short fall of 4 match and training equivalent sessions weekly.	Future shortfall of 24 match and training equivalent sessions.

FOOTBALL – HEADLINES

3G RUBBER CRUMB HEADLINES

- 1.29 The PPS has identified 4 full size floodlit 3G rubber crumb pitches available for community use of which one is primarily used for Rugby. However, three of these, including the Rugby 3G (HMS Temeraire) are situated on MoD and University land and there is limited capacity for community access. The fourth is the football size 90m x 60m 3G at the Priory School, this is noted as available for use but unsecure for community use.
- 1.30 There are no 3G rubber crumb pitches listed on the FA’s 3G rubber crumb pitch register and deemed suitable for competitive matches that are outside of the MoD boundaries. There are 5 smaller 3G pitches that are also not listed on the FA’s 3G register provided in Portsmouth and there are a further 2 commercial small sided 3G rubber crumb sites providing 18 small sided pitches run by Goals and Playfootball in the City.

- 1.31 Based upon the FA training model for 3G rubber crumb pitches of 42 teams to 1 3G pitch there is a current demand for 9.5 full size 3 G rubber crumb pitches. This demand rises to 11 in 2034. This increase is a projection and may not be realised in reality.
- 1.32 The number of teams playing football across the City of Portsmouth currently and projected to 2034 are shown in table 1.2 below:

Table 1.2: Current and Future Football Teams by Typology

CURRENT TEAMS BY TYPOLOGY	FUTURE TEAMS BY TYPOLOGY
Current adult teams - 223	Future adult teams (2034) - 257
Current youth 11 v 11 teams 60	Future youth 11 v 11 teams (2034) - 74
Current junior 9 v 9 teams - 35	Future junior 9 v 9 teams - 44
Current mini soccer 7 v 7 teams - 46	Future mini soccer teams (Combined) (2034) - 92
Current mini soccer 5 v 5 teams - 33	
TOTAL - 397	TOTAL - 467

- 1.33 The 223 adult teams include 112 adult 11 v 11 community teams, 29 University of Portsmouth adult 11 v 11 teams, 60 University of Portsmouth 5 v 5 and 7 v 7 intra mural teams and 22 adult 11 v 11 teams playing on MoD sites.
- 1.34 The total current number of football teams in all typologies equals 397 and the predicted number of teams in 2034 equals 467.
- 1.35 Based upon the FA training model for 3G rubber crumb pitches of 42 teams to 1 3G pitch there is a current demand for 9.5 full size 3G rubber crumb pitches. This demand rises to 11 in 2034. The current demand for 9.5 includes the University of Portsmouth and MoD 3G pitches. The future increase is a projection and may not be realised in reality. In reality the current need should be 6 when considering the current 3G pitches provided by the MoD, Portsmouth University and the Priory School.
- 1.36 If all mini soccer and junior 9 v 9 football played on Local Authority pitches moved to 3G rubber crumb the need would 2.7 rounded up to 3 x 3G rubber crumb pitches based on current numbers.

PARKLIFE HEADLINES

- 1.37 The FA, the Premier League and Sport England have developed the Parklife football hub programme to target areas where pressure on the local game are greatest. The aim of the programme is to create a sustainable model for football facilities based around artificial grass pitches on hub sites. The Parklife model provides a supply and demand model that builds upon the Playing Pitch Strategy methodology.
- 1.38 The FA has run the model for Portsmouth. The model has looked at what is currently being played on Portsmouth City Council playing pitches and concluded the following number of pitches would be required in Portsmouth to replace the current number of natural grass pitches for 9 v 9, 7 v 7 and 5 v 5 football:
- **3 x 3G Full Size Pitches – to meet the identified match needs for mini soccer and 9 v 9 and there is still a training need.**
 - **5 youth pitches**
 - **13 adult pitches – assuming an adult pitch will have 2 games on a set day with the leagues staggering kick off times. If not, then this is 26 adult pitches. The 3G’s can also be used for adult match play, so this can bring the required number of adult pitches down further.**
 - **No junior 9 v 9 pitches, mini soccer 7 v 7 or mini soccer 5 v 5 pitches will be required to be marked out, so can be considered for alternative uses.**

1.39 The table 1.2 below compares the pitch requirements for the Parklife model with the current Portsmouth City Council natural grass pitch provision.

Table 1.2: Pitch requirements for the Parklife model v's current Portsmouth City Council natural grass pitch provision

	3G RUBBER CRUMB (FULL SIZE WITH FLOODLIGHTS)	ADULT 11 v 11 (NATURAL GRASS) THIS FIGURE CAN DROP FURTHER AS THE 3G'S CAN ALSO BE USED FOR ADULT MATCH PLAY	YOUTH 11 v 11(NATURAL GRASS)	JUNIOR 9 v 9 (NATURAL GRASS)	MINI 7 v 7 (NATURAL GRASS)	MINI 5 v 5 (NATURAL GRASS)
PARKLIFE PITCH NUMBERS	3	13(10) or 26(23)	5	0	0	0
EXISTING PORTSMOUTH CITY COUNCIL PITCHES	0	28	1	3	8	1
DIFFERENCE	+3	-15(-18) or -2(-5)	+4	-3	-8	-1

1.40 The Parklife model indicates that Portsmouth City Council will need to provide for a minimum of 3 full size floodlit rubber crumb pitches, possibly 18 or 5 fewer adult 11 v 11 pitches, 4 additional youth 11 v 11 pitches and no requirement for junior 9 v 9, mini soccer 7 v 7 or 5 v 5 pitches as these will be marked out on the 3G's.

1.41 The Parklife model is based on where teams currently play and assumes moving all Local Authority youth 9 v 9, 7 v 7 and 5 v 5 football match provision to hub sites. This may be influenced further when club and league consultation is undertaken with more teams possibly being interested in playing matches on 3G hub sites.

ADULT 11 v 11

1.42 The adult 11 v 11 current demand can be met from existing match equivalent sessions. The assessment has identified that currently there are 9 match equivalent sessions spare at peak time of play. Future demand in 2034, projects a shortfall of 16 secured community use match equivalent sessions.

1.43 There are currently 42 match equivalent sessions in secured community use playing on 42 pitches at peak time of play.

1.44 In 2034 the PPS identifies a need for 58 adult 11 v 11 match equivalent sessions at peak time of play. This will require 58 pitches. With the existing 42 adult 11 v 11 pitches providing 42 match equivalent sessions at peak time of play, there will be a requirement for an additional 16 adult 11 v 11 pitches providing 16 match equivalent sessions at peak time of play.

1.45 There are 3 existing match equivalent sessions that require formal community use agreements to secure and safeguard community use. The PPS has identified that up to 4 additional adult pitches could be provided for at Alexandra Park. However, there is a need for a further 12 pitches to meet needs arising from household growth. This would typically be a planning requirement to accompany new housing development. However, due to constraints on available land in the city, there are concerns on land availability to provide an additional 12 pitches. The 12 new pitches can be reduced to 8 if 4 3G

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pitches count as 4 adult natural grass pitches.

- 1.46 The PPS has identified that there are currently 28 Portsmouth City Council adult 11 v 11 pitches providing 28 match equivalent sessions at peak time of play. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA has run the Parklife Model for Portsmouth, building on the PPS assessment. The model projects that there would be a need for 13 adult 11 v 11 natural grass pitches, if the Parklife model was adopted and leagues agreed to staggered start times on a set day. This would mean that 15 adult 11 v 11 Portsmouth City Council football pitches could be rested until required in the future, returned to greenspace or reconfigured to meet other rugby, cricket or football typology requirements.
- 1.47 Developer contributions from new housing developments should be used to upgrade existing pitches and improve and replace changing rooms and clubhouses.

YOUTH 11 v 11

- 1.48 The current shortfall of 15 youth 11 v 11 match equivalent sessions is based on teams playing home and away at peak time of play. However, the larger of the 2 youth leagues the Portsmouth Youth League allow staggered kick offs on the peak time of play day and up to 3 match equivalent sessions can be played on a single pitch, with kick offs at 10.00am, 12 noon and 2.00pm.
- 1.49 If match equivalent sessions are played on a home and away basis the demand in 2034 is for 35 match equivalent sessions to be played on 35 pitches. If match equivalent sessions continue to be played at staggered kick off times e.g. 3 match equivalent sessions per pitch, then the shortfall reduces to 12 (11.6 rounded up) pitches. These 12 pitches would need to be 'Good' quality pitches to allow for 3 match equivalent sessions to be played on each pitch at peak time of play. Currently games are played at staggered kick off times and there are 3 games played on these pitches at peak time. This means there is no capacity to hold matches/ training outside the peak period. This would remain the case in the future.
- 1.50 There are currently 3 youth 11 v 11 pitches, providing 7 youth 11 v 11 match equivalent sessions in secured community use. The quality of the existing pitches will need to be raised to accommodate 9 match equivalent sessions. An additional 9 'Good' quality pitches will still be required. 6 pitches are required from population growth and new housing development, with no supply of land to accommodate these required pitches. This leaves a need for 3 additional pitches. A formal community use agreement can be put in place with Trafalgar School to provide 1 pitch and 3 match equivalent sessions. There is still a need to provide 2 pitches and 6 match equivalent sessions.
- 1.51 The PPS has identified that there is 1 Portsmouth City Council youth 11 v 11 pitch providing 3 match equivalent sessions at peak time of play. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA has run the Parklife Model for Portsmouth, building on the PPS assessment. The model projects that there would be a need for 5 youth 11 v 11 natural grass pitches, if the Parklife model was adopted. This would mean that 4 of the 19 adult 11 v 11 football pitches rested could be reconfigured as youth 11 v 11 pitches.

JUNIOR 9 v 9

- 1.52 The current shortfall of 13 junior 9 v 9 match equivalent sessions is due to teams currently overplaying their junior 9 v 9 matches on adult and youth 11 v 11 pitches.
- 1.53 In 2034 the PPS identifies a need for 25 pitches providing 25 match equivalent sessions at peak time of play. There are currently 5 secured community use pitches providing 5 match equivalent sessions leaving a shortfall of 20 match equivalent sessions at peak time of play.
- 1.54 Population growth identifies 3 new junior 9 v 9 pitches, providing 3 match equivalent sessions at peak time of play, to be provided from new housing development, with no supply of land to accommodate

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these required pitches.

- 1.55 This leaves a shortfall of 17 match equivalent sessions. 3 pitches and 3 match equivalent sessions can be provided by securing formal community use agreements at Springfield School, Admiral Lord Nelson School and continuing the use of an additional 9 v 9 pitch at Anchorage Park made available for the 2017/18 season. This leaves a shortfall of 13 match equivalent sessions.
- 1.56 The PPS has identified that there are 3 Portsmouth City Council junior 9 v 9 pitches providing 3 match equivalent sessions at peak time of play. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA has run the Parklife Model for Portsmouth, building on the PPS assessment. The model projects that there wouldn't be a need for any Portsmouth City Council junior 9 v 9 natural grass pitches, if the Parklife model was adopted. This would mean that the 3 current 9 v 9 football pitches not required in the Parklife model could be rested until required in the future or reconfigured to provide for other football typologies.

MINI SOCCER 7 v 7

- 1.57 Overall demand is currently being met for 7 v 7 match equivalent sessions across Portsmouth. The demand in 2034 is 31 match equivalent sessions. There are 9 mini soccer pitches in secured community use that provide a weekly capacity for 32 match equivalent sessions. There are sufficient 7 v 7 match equivalent sessions to meet future demand. Potentially the development of 3G rubber crumb pitches as central venues for match play would replace the need for grass 7 v 7 match equivalent sessions.
- 1.58 The PPS has identified that there are 8 Portsmouth City Council mini soccer 7 v 7 pitches providing capacity for 26 match equivalent sessions weekly. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA have run the Parklife Model for Portsmouth building on the PPS assessment. The model projects that there would not be a need for the 8 Portsmouth City Council mini soccer 7 v 7 natural grass pitches, if the Parklife model was adopted, these 8 mini soccer pitches could be rested until required in the future. In the meantime, providing green space or reconfigured as other typologies.

MINI SOCCER 5 v 5

- 1.59 Overall demand is currently being met for 5 v 5 match equivalent sessions across Portsmouth. The demand in 2034 is for 22 match equivalent sessions. There are currently 3 mini soccer 5 v 5 pitches in secured community use providing weekly capacity for 18 match equivalent sessions. The shortfall of 4 match equivalent sessions can be met by implementing formal community use agreements at unsecured community use sites. If 5 v 5 match equivalent sessions were moved to 3G rubber crumb pitches, this provision would replace the need for grass 5 v 5 match equivalent sessions.
- 1.60 The PPS has identified that there is 1 Portsmouth City Council mini soccer 5 v 5 pitch providing capacity for 6 match equivalent sessions weekly. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA have run the Parklife Model for Portsmouth building on the PPS assessment. The model projects that there would be no need for the 1 Portsmouth City Council mini soccer 5 v 5 natural grass pitch, if the Parklife model was adopted. This would mean that this 1 mini soccer pitch could be rested until required in the future in the meantime providing green space or reconfigured as other football typologies.

CRICKET HEADLINES

- 1.61 The total capacity for cricket pitches across Portsmouth is 292 match equivalents per season. The demand is 268 match equivalents per season. This leaves a theoretical underplay of 24 match equivalent sessions.
- 1.62 Current demand is being met with over play at Drayton Park (8 match equivalent sessions), Langstone Harbour (3 match equivalent sessions), Rugby Camp (10 match equivalent sessions), St Helen's Field

PORTSMOUTH CITY COUNCIL PLAYING PITCH STRATEGY

(1 match equivalent session) and St James (1 match equivalent session).

- 1.63 Peak demand is on a Saturday and this needs to be considered as only one game can be played on 1 square. Some clubs have to play at other sites other than their home ground. These clubs are Portsmouth and Southsea Cricket Club and Portsmouth Cricket Club.
- 1.64 Farlington Playing Fields with 3 squares has quality issues regarding dog fouling, quality of pitches and the quality of the pavilion needs addressing. St John's College, Farlington is a school site with 3 squares but only 1 square is available for hire. Both these sites are significantly underused for these reasons.
- 1.65 When considering the predicted growth of 17,020 new households at 2.27 persons per household. The Sport England Development Tool for playing pitches identifies a need for additional facilities for population growth of 5 adult teams and 2 junior teams. This equates to 50 adult match equivalent sessions and 12 junior match equivalent sessions. This equates to 62 additional match equivalent sessions per season.
- 1.66 The ECB All Stars Cricket Initiative for 2017 aimed at 5 – 8-year olds, proved to be very successful nationally and attracted 37,000 children and the target number for 2018 has been raised considerably. The aim is for this initiative to remain in place and when children are too old for All Stars a large percentage will then join traditional junior cricket and over time result in an increase in the number of adult players as they transition into traditional cricket – which could lead to a greater demand for cricket than under the current PPS methodology.
- 1.67 In 2034 the current theoretical underplay of 88 match equivalents reduces to underplay of 33 match equivalent sessions per season. The reason being no community cricket clubs, other than the United Services Cricket Club can access the United Services Sports Ground. This means that the current underplay of 55 match equivalent sessions cannot be considered. Taking the 52-additional match equivalent sessions identified in paragraph 1.64 above, underplay becomes overplay of 29 match equivalent sessions.
- 1.68 When the scenario of no access for United Services Cricket Club to the United Services Sports Ground is applied (25 match equivalent sessions) there is overplay of 54 match equivalent sessions per season in 2034. This highlights the importance of the United Services Sports Ground in the Portsmouth City Local Plan and if lost this facility would have to be replaced with better or equivalent facilities.
- 1.69 There is a need to Improve the quality of Portsmouth City Council cricket pitches, for example, protecting existing pitches and outfielders from dog walker's, providing non-turf pitches for midweek games and junior cricket for under 11's. Due to land constraints developer contributions should be used to increase the existing quality of pitches and clubhouses
- 1.70 The St James Cricket Ground is currently unsecure for community use. There is a need for Portsmouth City Council to work with the ECB and Portsmouth and Southsea Cricket Club to ensure the clubs long term security of tenure at St James Cricket Ground. Should the club have to move it would require a like for like replacement to their present premier league standard, or considerable financial assistance to match any market value bid for the site at St James. The ECB would require any replacement facility to be compliant with the ECB technical specification for both clubhouses and fine turf.

HOCKEY HEADLINES

- 1.71 The current and future demand for hockey teams can be met by existing hockey AGP pitches. However, this will be dependent on the protection of the main hockey pitch AGPs across the City in the Local Plan and sink funds being in place to refurbish carpets at existing sites e.g. HMS Temeraire (carpet between 5 – 10 years old currently good condition), Lord Admiral Nelson School (carpet needs replacing over 10 years old, currently poor condition) and Furze Lane University, of Portsmouth(carpet 5 – 10 years old currently good condition),
- 1.72 England Hockey will advise Lord Admiral Nelson School on new carpet surfaces available for hockey

that can also be used for netball and tennis and to provide advice to the school on different funding scenarios.

- 1.73 If the AGP's at HMS Temeraire were not available for use, then a facility of better or equivalent quality in a suitable location would need to be provided to meet demand lost for community use would mean providing a facility of better or equivalent quality in a suitable location.
- 1.74 In addition, it is important that any change of use to 3G rubber crumb is first discussed at the PPS steering group before any implementation proposals are made. Sport England consider that planning permission is required for a change of surface on artificial pitches and are currently seeking legal advice on this matter.

RUGBY UNION HEADLINES

- 1.75 There is a current shortfall of 4 match and training equivalent sessions. This increases to 24 match and training equivalent sessions in 2034.
- 1.76 There is a need to protect the unsecured World Rugby Compliant 22 3G pitch and grass pitches at HMS Temeraire/Burnaby and Clarence Ground. This will safeguard the current demand for 7 match and training equivalents required weekly by United Services Rugby Club. By protecting the HMS Temeraire 3G this also safeguards training demand for the University of Portsmouth. If the 3G pitches at HMS Temeraire were not available for community use, then a facility of better or equivalent quality in a suitable location would need to be provided to meet demand.
- 1.77 Portsmouth Rugby Club requires access to additional floodlighting, improved maintenance of pitches and or a World 22 Rugby Compliant 3G pitch. There is a need to resolve lease issues at the Rugby Camp site between Portsmouth Rugby club and Portsmouth City Council. This will allow the club to apply for funding to meet some of their requirements and needs.
- 1.78 There is a need for the Council to work with Southsea Nomads Rugby Club to find a permanent home for the club with secure tenure to be used as the clubs' home ground and training facility. Southsea Nomads Rugby Club are currently training and playing competitively across 2 sites - Farlington and Langstone Road.
- 1.79 There is no demand for additional rugby pitches for community access on education sites.
- 1.80 If the 3 actions above are carried out this would eliminate the shortfall of 24 match and training equivalent demand in 2034.
- 1.81 Sites to be considered for a World Rugby Compliant 22 3G pitch should be Rugby Camp or Clarence Ground. Clarence Ground will be dependent on MoD agreement and possible use by Parklife.

THE PPS OBJECTIVES

- 1.82 The PPS Objectives follow the following three principles:
- **PROTECT:** The strategy seeks to make sure that the right amount of playing pitches and ancillary facilities of the right quality are in the right place. It promotes the protection of existing provision and recognises the benefits of multi pitch sites by:
 - Highlighting sites which have a particular significance for sport and seeks to protect them as a local recreational space through the Development Plan process (see NPPF paragraphs 76 and 77)
 - Securing tenure and access for development minded clubs, through a range of solutions and partnerships.
 - Seeking formal community use agreements with schools where there is a need.

- **ENHANCE:** Key partners such as Portsmouth City Council, local schools, Private and Voluntary Sector Sports Clubs, and NGBs must work together to maximise the full potential of playing pitch assets and the long-term sustainability of these assets and recognise that an improvement in quality and ongoing maintenance can have an impact on the capacity of use. The strategy will do this by setting out where improvements to the quality of playing pitches and ancillary facilities are required. The PPS looks at:
 - Improving quality
 - Working in partnership with stakeholders to provide funding
 - Securing developer contributions or CIL Funding

- **PROVIDE:** In times of public sector austerity, investment needs to be directed at sites which will provide the best impact and highest increase in participation. It is the policy of Portsmouth City Council to support projects and sports clubs that are able to; demonstrate sustainable long-term development, increase participation and have achieved the appropriate accreditations e.g. Clubmark and / or Charter Standard providing player and sports development pathways. The strategy looks at:
 - Addressing capacity in junior and mini football by improving quality and developing 3G rubber crumb pitches and natural grass pitches at hub sites.
 - Addressing the need for artificial grass pitches to meet increasing and changing demand for AGP surfaces for both training and competition in football, hockey and rugby and other pitch sports.
 - Providing the required number and type of pitches on-site, or appropriate provision off-site, to meet the specific needs of residential development proposals.

LOCAL PLAN AND GROWTH – PORTSMOUTH CITY COUNCIL

- 1.83 The new Local Plan for Portsmouth will set out the planning strategy for meeting future development needs in the city for the period up to 2034. For example, it will identify the quantity of housing development needed and where it will be located. The Local Plan is used to guide future development in the city and protects various areas such as open space and conservation areas. It will contain a vision and maps and details of what type of development can happen and where. The Plan will also contain the 'policies' used to guide any planning applications.
- 1.84 Once adopted, the Local Plan will replace existing policies in existing planning policy documents and form the basis for taking decisions on planning applications. The Local Plan sits alongside the National Planning Policy Framework which sets out Government planning policies and with which the Local Plan has to be consistent.
- 1.85 Portsmouth is part of the Partnership for Urban South Hampshire (PUSH) a grouping of the following local authorities; Hampshire County Council, the unitary authorities of Portsmouth, Southampton and the Isle of Wight, and the District Authorities of Eastleigh, East Hampshire, Fareham, Gosport, Havant, New Forest, Test Valley and Winchester. A PUSH Spatial Strategy Position Statement (SSPS) was published in June 2016. This addresses cross boundary issues concerning the distribution of future development in South Hampshire, major development locations and key infrastructure needed to support sustainable growth. It represents an agreed approach to the distribution of development in the sub region and is the starting point for the Portsmouth Local Plan.
- 1.86 Portsmouth has a role to play in delivering the strategy as one of the two key cities in the sub region. The focus of the SSPS is to achieve a renaissance of the cities and major towns, protecting the most important environments and co-ordinating the transport and other infrastructure needed to support growth. Its vision is:

'Delivering sustainable, economic-led growth and regeneration to create a more prosperous, attractive South Hampshire and the Isle of Wight offering a better quality of life for everyone who lives, works and spends their leisure time here'.

PORTSMOUTH CITY COUNCIL
PLAYING PITCH STRATEGY

1.87 The City Council has recently consulted on Issues and Options for the Local Plan. The 2 options for housing development are:

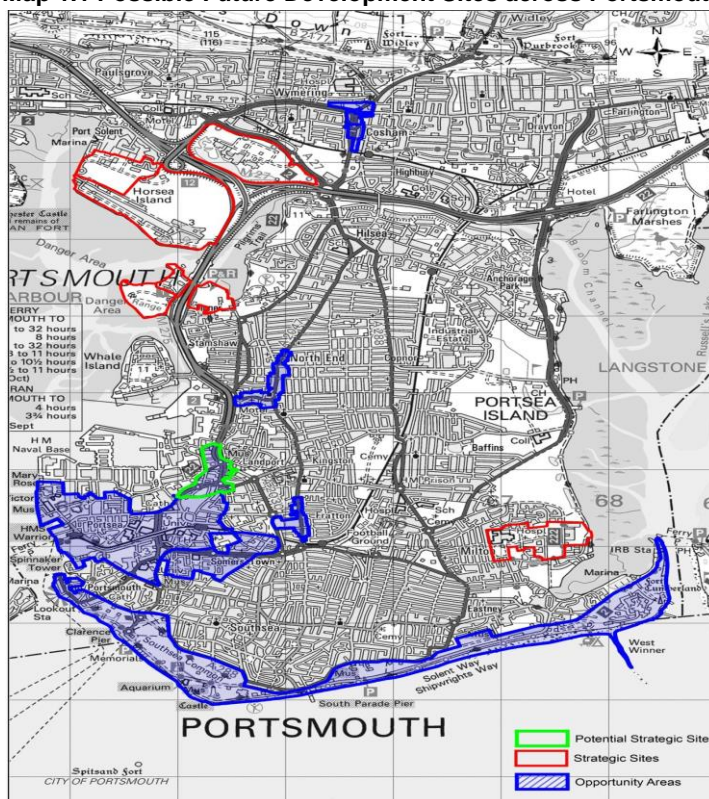
- **HT1a PUSH Spatial Strategy: Position Statement to 2034 - capacity for 14,560 new dwellings currently identified with work continuing to address the shortfall to meet assessed needs;**
- **HT1b. Objectively Assessed Housing need to 2034 - 17,020 new dwellings.'**

1.88 The Issues and Options consultation document identified six strategic sites to meet the city's future development needs. These are Tipner West, Tipner East, Tipner Firing Range, Port Solent and Horsea Island, St James' Hospital in Milton and Lakeside Business Park. There are a number of opportunity sites identified. The future distribution of development in the city (see Map 1.1) below identifies the areas.

1.89 The current development strategy is set out in the Portsmouth Plan and the various neighbourhoods in the city are described as follows –

1.90 The Eastern Coast: The edge of Langstone Harbour, to the East of the city, has many of the city's strategic open spaces such as Farlington Marshes, Milton Common and Great Salterns. A key element of the strategy is to protect these spaces, as well as the many smaller sites from development, in order to provide a break in the urban townscape, to ensure that the city remains attractive and that people have access to open spaces for recreation and health benefits. The established residential neighbourhoods of Milton, Baffins and Anchorage Park are expected to see a limited amount of housing and retail development up to 2027 to contribute to future needs and support existing local centres.

Map 1.1 Possible Future Development Sites across Portsmouth



1.91 The St James Strategic site encompasses the University playing fields at Langstone and the St James cricket field. These two playing field sites must be protected in the local plan unless replacement provision in line with Sport England's playing field policy is agreed with the NGBs and Sport England. The ECB would require any replacement facilities to be compliant with the ECB technical specification for clubhouses and fine turf.

1.92 The Western Corridor: The Western corridor, along the edges of Portsmouth Harbour, provides major development opportunities. Port Solent & Horsea Island and Tipner are major new sites on the edge of existing communities which, are planned to provide major residential development of 1000 and 1250 units respectively. In between the Port Solent and Horsea Island development sites lies the proposed country park, which will not only meet the leisure needs of these new communities, but also provide a valuable green infrastructure resource for South East Hampshire together with ecological benefits.

1.93 At the Southern end of the Western corridor lies Portsmouth City Centre. The city centre is expected to provide around 1,600 dwellings.

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- 1.94 Southsea and the Southern Waterfront: To the South of the city centre lies the neighbourhood of Somerstown and North Southsea, an existing community in need of regeneration and earmarked for comprehensive redevelopment within an area action plan to improve the environment, housing and support facilities for residents. The regeneration scheme is expected to add at least 539 residential units to the area. Further South the city is dominated by established neighbourhoods, mainly developed in the Victorian era. Here, most development opportunities arise from the redevelopment of existing larger properties. The neighbourhoods in the South of the city are connected by the Southern waterfront from the historic dockyard, through Old Portsmouth and Southsea along to Eastney. Home to the seafront promenade and the extensive open space that is Southsea Common, the seafront is the main focus for leisure activity by the sea and is home to many of the city's historic buildings. The seafront presents some development opportunities for leisure and tourism facilities and additional restaurants and cafés.
- 1.95 Another focal point in the Southern part of the city is Southsea, the city's secondary town centre, which together with the district centre at Albert Road / Elm Grove serves the surrounding community in Southsea as well as visitors from outside of the city boundary for shopping, entertainment and events. Development in these centres will consist of small scale town centre uses and some residential and are expected to provide 135 and 21 dwellings respectively.
- 1.96 The Central Spine: North of the railway line that marks the Northern boundary of Southsea, the communities around Fratton and North End district centres form the city's central spine. They are connected by a bus priority corridor that links to the city centre to the West of Fratton, and Cosham district centre in the North of the city. The district centres serve the surrounding residential areas and provide a focal point for these communities. The centres of Fratton and North End are expected to provide 58 and 28 dwellings respectively. Close to Fratton district centre lies Fratton Park, the home of Portsmouth Football Club. This site and the surrounding area will be the site of a new stadium for the club acting as a catalyst for the regeneration of this area.
- 1.97 Portsdown Hill: Off Portsea Island lie the communities of Paulsgrove, Wymering, Cosham, Drayton and Farlington, linked by the slopes of Portsdown Hill. The hill runs along the Northern edge of the city, providing a natural green space which links the city to the countryside beyond. These areas are characterised by established residential communities, from post war development in the West to the larger detached properties in the East, which are relatively rare in Portsmouth.
- 1.98 Cosham district centre forms a focal point in the centre of this line of communities. Well connected by public transport to the rest of the city and the communities outside the city boundary and having a number of opportunity sites for redevelopment in the long term, this centre is expected to accommodate 360 dwellings.
- 1.99 Understanding the needs of different pitch sports at a local level will enable Portsmouth City Council to provide appropriately to meet the needs of its communities. It is inevitable that the needs of communities change over time, just as the playing and participative requirements of individual sports change. The demand for these at a local level need to be assessed and modelled to understand what this means in terms of actual pitch provision.
- 1.100 The very fact that the requirements of sports change is one of the several justifications for undertaking the PPS at a local level and critically for updating this analysis every 5, if not 3 years. However, it must also be understood that the PPS represents a 'snap-shot' in time based upon the anticipated level of growth planned for Portsmouth.
- 1.101 As proposals come forward for the new Local Plan 2034, such as large residential development, the Sport England Playing Pitch New Development Calculator that identifies new playing pitch needs from housing developments using PPS data should be used alongside consultation undertaken with the Football Association, Rugby Football Union, England Hockey and England and Wales Cricket Board to determine the requirements from each development. This is to ensure that sporting provision is planned at the start of the development and not as it grows.

1.102 Due to the lack of available space for new playing pitches from new residential development it is important that solutions are found by:

- **Protecting existing playing pitch sites.**
- **Protecting and ensuring clubs have security of tenure for community use**
- **Providing solutions that are innovative and sustainable.**
- **Improving the quality of pitches to provide additional capacity,**
- **Improving quality of changing rooms and clubhouses so they are fit for purpose**

MONITORING AND REVIEW OF THE STRATEGY

1.103 It is important that regular monitoring and review occurs through meetings of the Steering Group following sign off by the National Governing Bodies and Sport England and adoption of the Strategy and Action Plan by Portsmouth City Council.

1.104 The Steering Group should be led by Portsmouth City Council. As a guide, if no review and subsequent update has been carried out within three years of the PPS being signed off by the Steering Group, then Sport England and the NGBs would consider the PPS to be out of date.

2. PORTSMOUTH CITY COUNCIL PPS INTRODUCTION AND CONTEXT

INTRODUCTION

- 2.1. Portsmouth City Council commissioned a Playing Pitch Strategy (PPS), which has been developed for natural grass and all-weather pitches. The PPS will guide future provision and management of sports pitches, to serve existing and new communities across Portsmouth.
- 2.2. In line with the Government's National Planning Policy Framework, the PPS sets out to assess existing Playing Pitches, the future need for Playing Pitches, and opportunities for new provision. The key factors for Portsmouth City Council are:

- **The requirements of the 2012 NPPF and specifically paragraph 73**

'Access to high quality open spaces and opportunities for sport and recreation can make an important contribution to the health and well-being of communities. Planning policies should be based on robust and up-to-date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision. The assessments should identify specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the local area. Information gained from the assessments should be used to determine what open space, sports and recreational provision is required'

(Source: NPPF 2012 Paragraph 73)

- **and additionally, paragraph 74 of the NPPF** emphasise that existing open space, sports and recreational facilities and land, including playing fields, should not be built on unless:
 - An assessment has been undertaken which has clearly shown the open space, buildings or land to be surplus to requirements; or
 - Any loss would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location; or
 - The development is for alternative recreation or open space facilities, the need for which clearly outweighs the loss.

AIM OF DEVELOPING A PPS

- 2.3. The aim of developing the PPS is to:

'to provide an assessment of the "fit for purpose" of the sports pitches and facilities, whilst identifying opportunities for retaining, reducing or removing this provision and prospects for new provision and partnerships. The assessment should identify specific needs and quantitative and/or qualitative deficits or spare capacity of sports pitches and facilities in Portsmouth.'

- 2.4. The Strategy will provide evidence to support:

- **The Council's emerging new Local Plan**
- **Identification of projects for which contributions can be sought as part of new development.**
- **Funding bids from National Sports bodies like Sport England and the National Governing Bodies (NGB's) of sport,**
- **Additionally, the Strategy will focus on revenue and capital spending in the medium term.**

- 2.5. This work will ensure that a planned approach to sport and physical activity facilities takes place across Portsmouth over the medium term, ensuring that the city's community has access to high quality facilities, helping communities improve their health and remain cohesive.

2.6. It is imperative that where Portsmouth City Council, provide facilities, they are as efficient and effective as possible due to continuing financial pressures.

STRATEGY SCOPE

2.7. The project scope for the PPS includes:

- **Football**
- **Rugby Union**
- **Cricket**
- **Hockey**

2.8. The Strategy addresses facilities provided by the following sectors:

- **Local Authority**
- **Education, (school based), Higher and Further education.**
- **Voluntary and private sectors**

RATIONALE FOR DEVELOPING A PPS STRATEGY

2.9. Portsmouth City Council wishes to understand both the needs of its playing pitch and playing pitch ancillary facilities portfolio, and future need for provision, driven by increased population, and identification of any gaps in the existing facility network.

2.10. The development of this new PPS will enable the Portsmouth City Council and other local providers to shape their future playing pitch facilities offer; this may comprise direct provision and that undertaken by education, voluntary, community, private sectors and National Governing Body's.

2.11. The PPS will help provide a rationale to enable National Governing Bodies to further invest and deliver their working outcomes as outlined in their various strategic development documents.

2.12. The development of the PPS is an opportunity to set out a strategic Vision for future provision of playing pitch facilities, based on robust evidence and a needs assessment.

2.13. This will guide and inform future investment and partnerships, influence the new Local Plan, future proof and increase participation opportunities to 2034.

TERMS OF REFERENCE

PPS

2.14. The detailed requirements of each element of the study are set out below; these reflect the requirements and structure of the Sport England Playing Pitch Strategy guidance:

2.15. The strategy has been developed in line with guidance by Sport England (Playing Pitch Guidance, An approach to Developing and Delivering a PPS).

- **Stage A: (Step 1) – of the methodology is to prepare and tailor the approach.**
- **Stage B: (Steps 2 & 3) - Gather supply and demand information and views. Information was gathered on both the supply of pitches and the demand for these pitches, specifically:**
 - Supply
 - Demand
 - Details of potential changes to the future pitch stock, as well as projected and aspirational increases in participation

- **Stage C: (Steps 4, 5 & 6) – Assessing the Supply and Demand Information and Views. The supply and demand information collated has been used to:**
 - Understand the situation at individual sites.
 - Develop the current and projected future pictures of provision.
 - Identify the key findings and issues that need to be addressed.
- **Stage D: Steps 7 & 8 – Developing the recommendations for an action plan and writing and adopting the strategy.**

2.16. This document continues on from the needs assessment (Stage A, B & C) and aims to:

- **Summarise the key strategic findings of the individual sport assessments and sets out the main issues to be addressed in the strategy.**
- **Provides specific proposals for each sport.**
- **Takes into consideration the current and future needs of the individual playing pitch sites.**
- **Provides a guide to monitoring and reviewing the Playing Pitch Strategy (PPS).**

BACKGROUND CONTEXT

THE STUDY AREA

- 2.17. Portsmouth is one of the major cities along the South coast, and the UK's only island City. Home to the Royal Navy since the 17th century and located predominantly on an island, the City retains a strong maritime heritage distinguished by its historic, diverse and vibrant waterfront. As a result, it is an important tourism destination on the South coast, with 7.6m visitors a year, to its various attractions, including maritime heritage, Gunwharf Quays and Spinnaker Tower.
- 2.18. Portsmouth is 70 miles (110 km) South-West of London and 19 miles (31 km) South-East of Southampton. The city forms part of the South Hampshire built-up area, which also covers Southampton and the towns of Havant, Waterlooville, Eastleigh, Fareham, and Gosport.
- 2.19. Different areas of the City vary in character; the Western side of the City is more commercial with the City centre, dockyard, continental ferry port and the motorway. The Eastern side has a different feel with large open spaces, residential areas and industrial estates. The Southern part of the City is defined by its seafront, historic fortifications and Victorian residential areas. The Northern part of the City lies on the mainland and is characterised by more recently developed residential areas dating from the 1930's, with more, and larger, semi-detached housing.
- 2.20. Portsmouth is the most densely populated area in the UK outside of London, with an estimated population of 213,000 in 2016 residing within 15.5 square miles (a population density of 13,741 per sqm compared to London's 13,891 per sqm).
- 2.21. As a consequence of the University, Portsmouth has nearly twice as many young people in their early 20's than the England average (the 20 – 24 age group account for 12.3% of the City's population compared to 6.8% of the England population). This is the age group most likely to participate in a wide range of sport and physical activities. Facilitating opportunities are available for such participation are crucial to ensure an active lifestyle becomes part of daily routine and continues into later life.
- 2.22. The 2014 ONS Subnational Population Projections for Local Authorities, projects that Portsmouth will have a population of 235,700 by 2034. Older people will make up an increasing proportion of the population, as the number of people aged 60 or above significantly increases. This is the only age group forecast to have very significant changes in size. The number of people aged 65 or above will increase by almost 10,000 from 33,508 in 2017 to around 43,191 in 2034 i.e. 21%.

- 2.23. Number of children 0-15 will increase by 2,445 by 2034, from 39,959 to 42,004.
- 2.24. The working age population will remain virtually the same over the next seventeen years.
- 2.25. Understanding the needs of different pitch sports at a local level enables Portsmouth City Council to provide appropriately, to meet the needs of its communities. It is inevitable that the needs of communities change over time, just as the playing and participative requirements of individual sports change. The demand for these at a local level need to be assessed and modelled to understand what this means in terms of actual pitch provision, otherwise the Council could be providing too much or too little, thinking they are addressing local needs, but in fact they are not.
- 2.26. The very fact that the requirements of sports change is one of the several justifications for undertaking the PPS at a local level and critically for updating this analysis every 3 years. However, it must also be understood that the PPS represents a 'snap-shot' in time based upon the anticipated level of growth planned for Portsmouth. It is critical that annual reviews of the PPS are undertaken by the Steering Group.
- 2.27. This means there will be proposals that come forward for the new Local Plan such as large residential development that the PPS has not taken into consideration.

OTHER LOCAL FACTORS

- 2.28. The Indices of Multiple Deprivation 2015 shows the City is ranked 63 most deprived out of 326 local authorities in England, this has worsened since the 2010 Indices of Multiple Deprivation where Portsmouth was ranked 76th. Portsmouth. The city is one of the 20% most deprived Local Authority areas in England. The city has 16 Lower Super Output Areas within the 10% most deprived Lower Super Output Areas in England. There are specific wards within the City where deprivation is much higher. In Charles Dickens ward (South East of the City) for example 35-47% of the population is income deprived.
- 2.29. Being such a compact City 33.4% of Portsmouth Households do not own a car (Hampshire 14.7%, England 25.8%).
- 2.30. The 2017 Health Profile for Portsmouth shows life expectancy for both men and women is lower than the England average. Life expectancy is 9.8 years lower for men and 6.0 years lower for women in the most deprived areas of Portsmouth than in the least deprived areas.
- 2.31. Child health In Year 6, 20.3% (351) of children are classified as obese. The rate of alcohol-related harm hospital stays is 599, better than the average for England. This represents 1,137 stays per year. The rate of self-harm hospital stays is 351, worse than the average for England. This represents 797 stays per year. The rate of smoking related deaths is 359, worse than the average for England. This represents 335 deaths per year. Estimated levels of adult smoking are worse than the England average. The rate of people killed and seriously injured on roads is worse than average. Rates of hip fractures and TB are better than average.
- 2.32. Local priorities in Portsmouth are to create physical, social and legislative environments which encourage and enable healthy lifestyles and in particular increase physical inactivity and reduce the harms from smoking, alcohol and other substance use.
- 2.33. The high levels of deprivation mean that playing pitch facilities need to be well-located to public transport and local communities, and be accessible and affordable, so those without private transport can still get to them.
- 2.34. There is low car ownership in the City because it is a relatively small area, and densely populated, with good public transport links; playing pitch facilities therefore need to be located where they can be easily reached by public transport, and particularly the new infrastructure planned in the Local Plan.

- 2.35. The level of childhood obesity in the City is high which means sports facilities need to be welcoming and accessible to children, to encourage and facilitate increased levels of physical activity.
- 2.36. The poor health of many in the City means that sports facilities should provide opportunities to help increase levels of regular physical activity, to help address health inequalities.

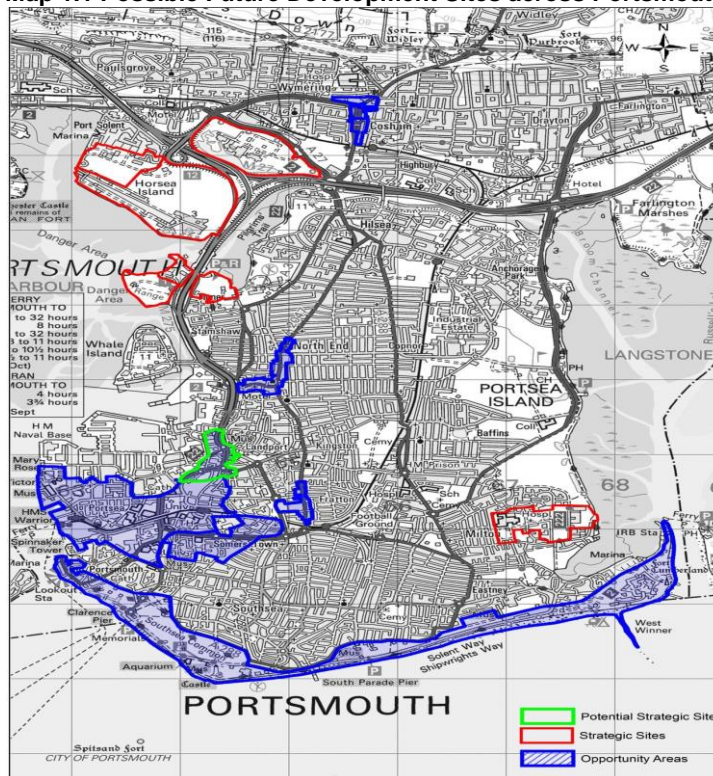
PORTSMOUTH CITY COUNCIL LOCAL PLAN

- 2.37. The new Local Plan for Portsmouth will set out the planning strategy for meeting future development needs in the city for the period up to 2034. For example, it will identify the quantity of housing development needed and where it will be located. The Local Plan is used to guide future development in the city and protects various areas such as open space and conservation areas. It will contain a vision and maps and details of what type of development can happen and where. The Plan will also contain the 'policies' used to guide any planning applications.
- 2.38. Once adopted, the Local Plan will replace existing policies in existing planning policy documents and form the basis for taking decisions on planning applications. The Local Plan sits alongside the National Planning Policy Framework which sets out Government planning policies and with which the Local Plan has to be consistent.
- 2.39. Portsmouth is part of the Partnership for Urban South Hampshire (PUSH) a grouping of the following local authorities; Hampshire County Council, the unitary authorities of Portsmouth, Southampton and the Isle of Wight, and the District Authorities of Eastleigh, East Hampshire, Fareham, Gosport, Havant, New Forest, Test Valley and Winchester. A PUSH Spatial Strategy Position Statement (SSPS) was published in June 2016. This addresses cross boundary issues concerning the distribution of future development in South Hampshire, major development locations and key infrastructure needed to support sustainable growth. It represents an agreed approach to the distribution of development in the sub region and is the starting point for the Portsmouth Local Plan.
- 2.40. Portsmouth has a role to play in delivering the strategy as one of the two key cities in the sub region. The focus of the SSPS is to achieve a renaissance of the cities and major towns, protecting the most important environments and co-ordinating the transport and other infrastructure needed to support growth. Its vision is:
- 'Delivering sustainable, economic-led growth and regeneration to create a more prosperous, attractive South Hampshire and the Isle of Wight offering a better quality of life for everyone who lives, works and spends their leisure time here'.**
- 2.41. The City Council has recently consulted on Issues and Options for the Local Plan. The 2 options for housing development are:
- **HT1a PUSH Spatial Strategy: Position Statement to 2034 - capacity for 14,560 new dwellings currently identified with work continuing to address the shortfall to meet assessed needs;**
 - **HT1b. Objectively Assessed Housing need to 2034 - 17,020 new dwellings.'**
- 2.42. The Issues and Options consultation document identified six strategic sites to meet the city's future development needs. These are Tipner West, Tipner East, Tipner Firing Range, Port Solent and Horsea Island, St James' Hospital in Milton and Lakeside Business Park. There are a number of opportunity sites identified. The future distribution of development in the city (see Map 1.1) below identifies the areas.

2.43. The current development strategy is set out in the Portsmouth Plan and the various neighborhoods in the city are described as follows –

2.44. The Eastern Coast: The edge of Langstone Harbour, to the East of the city, has many of the city's strategic open spaces such as Farlington Marshes, Milton Common and Great Salterns. A key element of the strategy is to protect these spaces, as well as the many smaller sites from development, in order to provide a break in the urban townscape, to ensure that the city remains attractive and that people have access to open spaces for recreation and health benefits. The established residential neighbourhoods of Milton, Baffins and Anchorage Park are expected to see a limited amount of housing and retail development up to 2027 to contribute to future needs and support existing local centres.

Map 1.1 Possible Future Development Sites across Portsmouth



2.45. The St James Strategic site encompasses the University playing fields at Langstone and the St James cricket field. These two playing field sites must be protected in the local plan unless replacement provision in line with Sport England's playing field policy is agreed with the NGBs and Sport England. The ECB would require any replacement facilities to be compliant with the ECB technical specification for clubhouses and fine turf.

2.46. The Western Corridor: The Western corridor, along the edges of Portsmouth Harbour, provides major development opportunities. Port Solent & Horsea Island and Tipner are major new sites on the edge of existing communities which, are planned to provide major residential development of 1000 and 1250 units respectively. In between the Port Solent and Horsea Island development sites lies the proposed country park, which will not only meet the leisure needs of these new communities, but also provide a valuable green infrastructure resource for South East Hampshire together with ecological benefits.

2.47. At the Southern end of the Western corridor lies Portsmouth City Centre. The city centre is expected to provide around 1,600 dwellings.

2.48. Southsea and the Southern Waterfront: To the South of the city centre lies the neighbourhood of Somerstown and North Southsea, an existing community in need of regeneration and earmarked for comprehensive redevelopment within an area action plan to improve the environment, housing and support facilities for residents. The regeneration scheme is expected to add at least 539 residential units to the area. Further South the city is dominated by established neighbourhoods, mainly developed in the Victorian era. Here, most development opportunities arise from the redevelopment of existing larger properties.

2.49. The neighbourhoods in the South of the city are connected by the Southern waterfront from the historic dockyard, through Old Portsmouth and Southsea along to Eastney. Home to the seafront promenade and the extensive open space that is Southsea Common, the seafront is the main focus for leisure activity by the sea and is home to many of the city's historic buildings. The seafront presents some development opportunities for leisure and tourism facilities and additional restaurants and cafés.

- 2.50. Another focal point in the Southern part of the city is Southsea, the city's secondary town centre, which together with the district centre at Albert Road / Elm Grove serves the surrounding community in Southsea as well as visitors from outside of the city boundary for shopping, entertainment and events. Development in these centres will consist of small scale town centre uses and some residential and are expected to provide 135 and 21 dwellings respectively.
- 2.51. The Central Spine: North of the railway line that marks the Northern boundary of Southsea, the communities around Fratton and North End district centres form the city's central spine. They are connected by a bus priority corridor that links to the city centre to the West of Fratton, and Cosham district centre in the North of the city. The district centres serve the surrounding residential areas and provide a focal point for these communities. The centres of Fratton and North End are expected to provide 58 and 28 dwellings respectively. Close to Fratton district centre lies Fratton Park, the home of Portsmouth Football Club. This site and the surrounding area will be the site of a new stadium for the club acting as a catalyst for the regeneration of this area.
- 2.52. Portsdown Hill: Off Portsea Island lie the communities of Paulsgrove, Wymering, Cosham, Drayton and Farlington, linked by the slopes of Portsdown Hill. The hill runs along the Northern edge of the city, providing a natural green space which links the city to the countryside beyond. These areas are characterised by established residential communities, from post war development in the West to the larger detached properties in the East, which are relatively rare in Portsmouth.
- 2.53. Cosham district centre forms a focal point in the centre of this line of communities. Well connected by public transport to the rest of the city and the communities outside the city boundary and having a number of opportunity sites for redevelopment in the long term, this centre is expected to accommodate 360 dwellings.
- 2.54. Understanding the needs of different pitch sports at a local level will enable Portsmouth City Council to provide appropriately to meet the needs of its communities. It is inevitable that the needs of communities change over time, just as the playing and participative requirements of individual sports change. The demand for these at a local level need to be assessed and modelled to understand what this means in terms of actual pitch provision.
- 2.55. The very fact that the requirements of sports change is one of the several justifications for undertaking the PPS at a local level and critically for updating this analysis every 3 years. However, it must also be understood that the PPS represents a 'snap-shot' in time based upon the anticipated level of growth planned for Portsmouth. The PPS steering group must review the PPS data on an annual basis.
- 2.56. There may be proposals that come forward for the new Local Plan 2034, such as large residential development that the PPS has not taken into consideration. In such circumstances the Sport England Playing Pitch New Development Calculator that identifies new playing pitch needs from housing developments using PPS data should be used alongside consultation undertaken with the Football Association, Rugby Football Union, England Hockey and England and Wales Cricket Board. This is to ensure that sporting provision is planned at the start of the development and not as it grows.

SPORTS PARTICIPATION

- 2.57. In terms of the Public Health England definition for physical activity (150 minutes or equivalent of at least moderate intensity activity per week) 61.1% of adults aged 16+ years are classed as being active by the Portsmouth public health report in 2015.

Table 2.1: Physically active and inactive adults

RATE	PORTSMOUTH	SOUTH EAST	ENGLAND
% ACTIVE	61.1 %	59.0 %	57.0 %
% INACTIVE	25.4 %	25.4 %	27.7 %

Source: Public Health England - Public Health Outcomes Framework. Measure: percentage of physically active and inactive adults. Time period(s): 2015

PORTSMOUTH CITY COUNCIL
PLAYING PITCH STRATEGY

2.58. The Sport England Active People Survey (APS) shows a steady increase in participation with some minor fluctuations since 2005/06 APS for once a week participation in sport for adult's age 16+ years. Participation rose from 37.5% in 2005/06 to 41.5% in 2015/16. Throughout the ten-year APS period the City's participation rates have fluctuated above and below both the regional and national averages. However, since 2014/15 participation rates have been steadily increasing and are above the national and regional averages, as shown in Table 2.2. Although increasing, even at 41.5% this still means that nearly 60% of the City's residents are not active enough to gain health benefits.

Table 2.2 APS Participation Rates in Portsmouth, the South East and Nationally - Adult (16+) Participation in Sport (at least once a week), by year

YEAR	PORTSMOUTH	SOUTH EAST	ENGLAND
2005/06	37.5 %	37.1 %	34.6 %
2007/08	37.8 %	39.0 %	36.6 %
2008/09	36.4 %	37.9 %	36.5 %
2009/10	39.8 %	37.9 %	36.2 %
2010/11	36.4 %	36.8 %	35.6 %
2011/12	37.4 %	38.4 %	36.9 %
2012/13	34.8 %	38.1 %	36.6 %
2013/14	37.4 %	37.6 %	36.1 %
2014/15	38.7 %	37.7 %	35.8 %
2015/16	41.5 %	38.7 %	36.1 %

Source: Active People Survey. Measure: Adult (16+) participation in sport (at least once a week) by year, one session per week (at least 4 sessions of at least moderate intensity for at least 30 minutes in the previous 28 days). Time period(s): 2005/06, 2007/08, 2008/09, 2009/10, 2010/11, 2011/12, 2012/13, 2013/14, 2014/15, 2015/16

- 2.59. Participation rates for 3 x 30 minutes per week (formally NI18) have stayed the same 2005/06 to 2014/15 at 41.9%. Male participation has increased from 41.9% to 45% in this period, whilst female participation has decreased from 56.2% to 53.3%.
- 2.60. The number of adults wanting to do more sport is 56.7% which is marginally below the regional (57.7%) and national figures (58%).
- 2.61. Club membership has fluctuated between 16.8% and 20.8%, and currently stands at 19.1% below both the regional and national averages. Participation in Tuition and coaching is below both the regional and the national levels. Participation in competition is also below both regional and national averages.
- 2.62. Satisfaction levels with local sports provision has declined from 64.1% to 61.2% from 2013/14 to 2015/16 and has consistently remained below the regional and national averages. Source: Sport England Local Profiles.

PORTSMOUTH CITY COUNCIL
PLAYING PITCH STRATEGY

Table 2.3: Participation Frequency in Physical Activity - Comparison with Sport England KPIs

INDICATOR	PORTSMOUTH				SOUTH EAST				ENGLAND			
	2012/13	2013/14	2014/15	2015/16	2012/13	2013/14	2014/15	2015/16	2012/13	2013/14	2014/15	2015/16
KPI3 - CLUB MEMBERSHIP IN THE LAST 4 WEEKS	16.8 %	20.8 %	20.8 %	19.1 %	24.3 %	24.2 %	23.7 %	24.1 %	21.0 %	21.6 %	21.8 %	22.0 %
KPI4 - RECEIVED TUITION OR COACHING IN LAST 12 MONTHS	9.1 %	12.1 %	17.0 %	14.8 %	18.1 %	19.0 %	18.0 %	18.5 %	15.8 %	16.4 %	15.6 %	15.8 %
KPI5 - TOOK PART IN ORGANISED COMPETITION IN LAST 12 MONTHS	9.1 %	*	14.8 %	11.7 %	14.2 %	15.0 %	14.7 %	15.2 %	11.2 %	13.3 %	13.3 %	13.3 %
KPI6 - VERY/FAIRLY SATISFIED WITH LOCAL SPORTS PROVISION	64.1 %	66.7 %	67.0 %	61.2 %	63.7 %	63.8 %	63.6 %	64.3 %	60.3 %	61.6 %	61.8 %	62.2 %

* Data unavailable, question not asked or insufficient sample size

Source: Active People Survey. Measure: Key Performance Indicators 3,4,5,6. Time Period(s): 2012/13, 2013/14, 2014/15, 2015/16

SPORT ENGLAND MARKET SEGMENTATION

- 2.63. Sport England has developed nineteen sporting segments to provide a better understanding of people's attitudes to sport, their motivations and barriers. The key data sources were Department of Culture, Media and Sport (DCMS) 'Taking Part' survey and Active People. Further data was added from Experian Mosaic databases. Population data is used for people aged 18 and over.
- 2.64. Segmentation provides information on who participates in sport and what they want in terms of sport and active recreation provision. In total there are nineteen segments.
- 2.65. In Portsmouth, the dominant segments are; Jamie, Phillip, Elsie and Arnold, Tim, Leanne, Jackie and Kev. The dominant segments are shown in Table 2.4 below.

Table 2.4: Summary of Market Segmentation for Portsmouth

MARKET SEGMENT	KEY CHARACTERISTICS	% PORTSMOUTH	ACTIVITIES / SPORTS THAT APPEAL TO SEGMENT
JAMIE (2) SORTS TEAM DRINKERS	Young blokes (aged 18-25) enjoying football, pints and pool.	9.5%	Football, Cricket, Keep fit/gym, Athletics
PHILIP (11) COMFORTABLE MID-LIFE MALES	Mid-life professional, sporty males with older children and more time to themselves. Philip's sporting activity levels are above the national average. The top sports that Philip participates in are cycling and 16% of this segment do this at least once a month, almost double the national average. Philip also enjoys keep fit/gym, swimming, football, golf and athletics (running). His participation in most of his top sports is above the national average, which is indicative of the priority he places on sport.	8.9%	Cycling, Keep fit / Gym, Swimming, Football, Golf, Athletics or Running
ELSIE & ARNOLD (19) RETIREMENT HOME SINGLES	Retired singles or widowers, predominantly female, living in sheltered accommodation. Aged 66+ years. Elsie & Arnold are much less active than the average adult population. They are likely to be doing less sport than 12 months ago, mainly due to health or injury. The top sports that Elsie & Arnold participate in are 10% of this group take part in 'keep fit/gym', 7% take part in swimming, and 3% in bowls	8.5%	Keep fit / gym, Swimming, Bowls
TIM (6) SETTLING DOWN MALES	Tim is an active type that takes part in sport on a regular basis. He is aged 26-35, may be married or single, is career professional and may or may not have children. Tim participates in very active, technical sports, team sports, individual activities and is likely to have a gym membership.	6.9%	Cycling, keep fit / gym, swimming. Football, Athletics or Running, Football
LEANNE (4) SUPPORTIVE SINGLES	Young (aged 18-25) busy mums and their supportive college mates. Least active segment of her age group.	6.8%	Keep fit/gym, Swimming, Athletics
JACKIE (8) MIDDLE ENGLAND MUMS	Mums (aged 36-45) juggling work, family and finance.	6.7%	Keep fit/gym, Swimming, Cycling
KEV (9) PUB LEAGUE TEAM MATES	Blokes (aged 36-45) who enjoy pub league games and watching live sport.	6.7%	Keep fit/gym, Football, Cycling

2.59 The market segments with the highest participation rates and which are most likely to play pitch sports are aged from 16 – 34 (segments 1-7 in the scale). Tim, Jamie and Leanne are in this age group. This suggests that a proportion of the population will be keen to play outdoor sports.

3. KEY FINDINGS

FOOTBALL SUMMARY OF KEY FINDINGS

MAIN CHARACTERISTICS OF THE CURRENT SUPPLY AND DEMAND FOR PROVISION

- 3.1. There are 223 adult teams playing football in Portsmouth. These teams include 99 adult 11 v 11 community teams, 29 University of Portsmouth adult 11 v 11 teams and 60 University of Portsmouth 5 v 5 and 7 v 7 intra mural teams. The current total number of teams across Portsmouth equals 397 and the predicted future team numbers equal 467.
- 3.2. There is a current shortfall of youth 11 v 11 and junior 9 v 9 pitches and this shortfall grows when future demand is added.
- 3.3. There are a number of youth 11 v 11 match equivalent sessions using and overplaying adult match equivalent sessions. When considering overplay of adult pitches at peak time there is an undersupply of 3 pitches, which is currently negated by the Portsmouth Youth League playing at staggered start times.
- 3.4. Due to the nature of play at peak time of the Portsmouth Youth League up to 3 games can be played on anyone pitch with kick offs from 10.00am, 12 noon and 2.00pm.
- 3.5. Overplay occurs on 15 football sites. This equals 37.5 match equivalent sessions.
- 3.6. 4 sites with good quality pitches are at capacity and need to transfer teams to other pitches.
- 3.7. The pitch quality determines that 46 mini soccer 7 v 7 match equivalent sessions can be played per week and there is demand for 20 match equivalent sessions per week and 17 at peak time of play.
- 3.8. There are currently 33 mini soccer 5 v 5 teams across Portsmouth. If these teams all played at 1 particular time in the peak period there would be a need for 16 match equivalents sessions per week.
- 3.9. In 2034 there will be a need at peak time for 58 adult 11 v 11 match equivalent sessions, 35 youth 11 v 11 match equivalent sessions, 25 junior 9 v 9 match equivalent sessions, 31 mini soccer 7 v 7 match equivalent sessions and 22 mini soccer 5 v 5 match equivalent sessions.
- 3.10. The Football Association has identified that for a full size 3G rubber crumb pitch to be sustainable, there are 42 teams required to use the pitch for training purposes. On this basis, Portsmouth currently requires 10 x 3G rubber crumb full size pitches (rounded up from 9.5). When considering latent demand and future population growth to 2034 the team total becomes 467 and this requires 11 x 3G full size rubber crumb pitches in the future (rounded up from 10.6).
- 3.11. Team Generation Rates identify 12 adult 11 v 11 pitches and 6 youth 11 v 11 pitches to be provided through population growth and new housing developments, with no supply of land to accommodate these required pitches.

FOOTBALL SCENARIOS

IMPROVING PITCH QUALITY

- 3.12. Improving pitch quality on pitches means increased maintenance or pitch drainage improvements. This is to raise the quality standard from poor to either standard or good quality.
- 3.13. By raising the quality of pitches at some sites will increase pitch capacity and therefore help to accommodate overplay.
- 3.14. Currently there are 15 sites which have overplay by 37.5 match equivalent sessions. Of the 15 sites 3 are of poor quality. By raising the quality of these sites from poor to standard. This would address overplay and create spare capacity.
- 3.15. Good quality pitches are overplayed and are at capacity with teams needing to be transferred to other sites. These sites are Cockleshell/Eastney Barracks, Moneyfield's Sports and Social Club, Langstone Sports Campus (University) and Drayton Park.
- 3.16. Moneyfields is considering redeveloping the site and this is considered in a scenario of its own.
- 3.17. The remaining sites need standard quality pitches to be raised to good quality. This will increase capacity.
- 3.18. In the age of austerity and Local Authority budget constraints alternatives to improving pitch quality need to be looked at. The alternative to natural grass pitches is the provision of 3G rubber crumb pitches for training and competitive matches.

SCENARIO 3G RUBBER CRUMB

- 3.19. The PPS has identified 5 full size floodlit 3G rubber crumb pitches available for community use. These however, are situated on MoD and University land and there is limited capacity for community access. There is 1 x 90m x 60m 3G at Priory School, this is noted as available for use but unsecure for community use.
- 3.20. There are no 3G rubber crumb pitches listed on the FA's 3G rubber crumb pitch register and deemed suitable for competitive matches that are outside of the MoD boundaries. There are 5 smaller 3G pitches that are also not listed on the FA's 3G register, provided in Portsmouth and there are a further 2 commercial small sided 3G rubber crumb sites providing 18 small sided pitches run by Goals and Playfootball in the City.
- 3.21. Based upon the FA training model for 3G rubber crumb pitches of 42 teams to 1 3G pitch there is a current demand of 9.5 full size 3 G rubber crumb pitches. This demand rises to 11 in 2034. This increase is a projection and may not be realised in reality.
- 3.22. If all matches for teams currently playing competitive football on City of Portsmouth managed natural grass pitches moved to 3G rubber crumb there would be a need for 20 full size 3G rubber crumb pitches for all typologies of the game at their respective peak time which is not deliverable or sustainable.
- 3.23. If adult 11 v 11 and youth 11 v 11 are spread over 3G and natural grass pitches this number reduces considerably with 2.7 full size rubber crumb pitches required.
- 3.24. If all mini soccer and junior 9 v 9 football played on Local Authority pitches moved to 3G rubber crumb the need would 2.7 rounded up to 3 x 3G rubber crumb pitches.

PARKLIFE HEADLINES

3.25. The FA, the Premier League and Sport England have developed the Park Life football hub programme to target areas where pressure on the local game are greatest. The aim of the programme is to create a sustainable model for football facilities based around artificial grass pitches on hub sites. The Parklife model provides a supply and demand model that build upon the Playing pitch strategy methodology.

3.26. The model has looked at what is currently being played on Portsmouth City Council playing pitches and concluded the following number of pitches are needed in Portsmouth to replace the current number of natural grass pitches:

- **3 x 3G Full Size Pitches to meet the identified match needs for mini soccer and 9 v 9 and there is still a training need.**
- **5 youth 11 v 11 pitches**
- **13 adult pitches – assuming that an adult pitch will have 2 games on a set day with the leagues staggering kick off times. If not, there will be a requirement for 26 adult pitches.**
- **No junior 9 v 9 pitches, mini soccer 7 v 7 or mini soccer 5 v 5 pitches.**

3.27. The table 3.1 below compares the pitch requirements for the Parklife model with the current Portsmouth City Council natural grass pitch provision.

Table 3.1: Comparison of Pitch Requirements for Parklife model with current Portsmouth City Council natural grass pitch provision

	3G RUBBER CRUMB (FULL SIZE WITH FLOODLIGHTS)	ADULT 11 v 11 (NATURAL GRASS) THIS FIGURE CAN DROP FURTHER AS THE 3G'S CAN ALSO BE USED FOR ADULT MATCH PLAY	YOUTH 11 v 11 (NATURAL GRASS)	JUNIOR 9 v 9 (NATURAL GRASS)	MINI 7 v 7 (NATURAL GRASS)	MINI 5 v 5 (NATURAL GRASS)
PARKLIFE PITCH NUMBERS	3	13(10) or 26(23)	5	0	0	0
EXISTING PORTSMOUTH CITY COUNCIL PITCHES	0	28	1	3	8	1
DIFFERENCE	+3	-15(-18) or -2(-5)	+4	-3	-8	-1

3.28. The Parklife model indicates that Portsmouth City Council will need to provide for a minimum of 3 full size floodlit rubber crumb pitches, possibly 18 or 5 fewer adult 11 v 11 pitches, 4 additional youth 11 v 11 pitches and no requirement for junior 9 v 9, mini soccer 7 v 7 or 5 v 5 pitches as these be marked out on the 3G's.

3.29. The Parklife model is based on where teams currently play and assumes moving all Local Authority youth 9 v 9, 7 v 7 and 5 v 5 football match provision to hub sites. This may be influenced further when club and league consultation is undertaken with more teams possibly being interested in playing matches on 3G hub sites.

- 3.30. This model provides Portsmouth City Council with a reserve stock of football pitches but allows developer contributions to be used to improve quality of those pitches being used or needed to be brought back into use and provide for new changing and ancillary facilities.
- 3.31. When considering the Parklife model the hub hierarchy is recommended. The preferred sites for hubs would be one in the North of the city King George V Playing Fields (minimum 2 full size 3G rubber crumb pitches) and 1 in the South of the city Clarence Ground (minimum 1 full size 3G rubber crumb pitch but 2 would be essential to provide sustainability). The competitive play and training use of these 3 x 3G (or 4 x 3G's) rubber crumb pitches will need to be supported by 1 or 2 additional 3G rubber crumb pitches to meet the additional needs of teams across the city for training purposes. This is based upon the FA model of 42 teams per 3G pitch for training purposes and the need for 6 3G pitches to accommodate training needs.
- 3.32. The Parklife model is based on where teams currently play and moving all Local Authority provision to hub sites. This may be influenced further when club and league consultation is undertaken with more teams interested in playing matches on 3G hubs via central venues,
- 3.33. There has to be a caveat with the Parklife Project as it will not be possible to deliver the project if there are land constraints, high and unusual capital cost or sustainability issues identified.

IS THERE ENOUGH ACCESSIBLE AND SECURED COMMUNITY USE PROVISION CURRENTLY AND IN THE FUTURE IF PARKLIFE IS NOT ADOPTED?

- 3.34. For adult 11 v 11 there are currently 42 match equivalent sessions in secured community use and the PPS has identified 9 match equivalent sessions spare at peak time of play.
- 3.35. In 2034 the PPS identifies a need for 58 adult 11 v 11 match equivalent sessions at peak time of play. With the current 42 adult 11 v 11 match equivalent sessions in secured community use, there will be a requirement for an additional 16 adult 11 v 11 match equivalent sessions. There are 3 match equivalent sessions that require formal community use agreements to secure and safeguard community use. 1 of these is a school 2 others are MoD facilities. The PPS has identified that up to 4 additional adult pitches could be provided for at Alexandra Park (This is currently home to Pickwick Youth who may in the future move to one of the hub sites). However, there is a need for a further 12 pitches to meet needs arising from household growth, this would typically be a planning requirement to accompany new housing development. However, due to constraints on available land in the city there are concerns on land availability to provide an additional 12 pitches. The 12 new pitches can be reduced to 8 if 4 3G's account as 4 adult natural grass pitches.
- 3.36. The current shortfall of 15 youth 11 v 11 match equivalent sessions is based on teams playing home and away at peak time of play. However, the larger of the 2 youth leagues the Portsmouth Youth League allows staggered kick offs on the peak time of play day and up to 3 match equivalent sessions can be played on a single pitch, with kick offs at 10.00am, 12 noon and 2.00pm.
- 3.37. If match equivalent sessions are played on a home and away basis the demand in 2034 is for 35 match equivalent sessions to be played on 35 pitches. If match equivalent sessions continue to be played at staggered kick off times e.g. 3 match equivalent sessions per pitch, then the shortfall reduces to 12 (11.6 rounded up) pitches. These 12 pitches would need to be 'Good' quality pitches to allow for 3 match equivalent sessions to be played on each pitch at peak time of play.
- 3.38. There are currently 3 youth 11 v 11 pitches, providing 7 youth 11 v 11 match equivalent sessions in secured community use. The quality of the existing pitches will need to be raised to accommodate 9 match equivalent sessions. An additional 9 'Good' quality pitches will still be required for future demand. 6 pitches are required from population growth and new housing development. This leaves a need for 3 additional pitches. A formal community use agreement can be put in place with Trafalgar School to provide 1 pitch and 3 match equivalent sessions.

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- 3.39. There is still a need to provide 2 pitches and 6 match equivalent sessions. Land will be required to provide these additional pitches from population growth and housing development.
- 3.40. The current shortfall of 13 junior 9 v 9 match equivalent sessions is currently negated due to teams currently overplaying their junior 9 v 9 matches on adult and youth 11 v 11 pitches. This is not sustainable.
- 3.41. In 2034 the PPS identifies a need for 25 junior 9 v 9 pitches (including pitches for rest and repair providing 25 match equivalent sessions at peak time of play. There are currently 5 secured community use pitches providing 5 match equivalent sessions leaving a shortfall of 20 match equivalent sessions at peak time of play.
- 3.42. Population growth identifies 3 new junior 9 v 9 pitches, providing 3 match equivalent sessions at peak time of play to be provided from new housing development. This leaves a shortfall of 17 match equivalent sessions. 3 pitches and 3 match equivalent sessions can be provided by securing formal community use agreements at Springfield School, Admiral Lord Nelson School and continuing the use of an additional 9 v 9 pitch at Anchorage Park made available for the 2017/18 season. There will still be a need to provide for 13 match equivalent sessions. The 3G rubber crumb pitches provided through Parklife would absorb all current Portsmouth city council 9 v 9 natural grass match play. The predicted need for 25 pitches across Portsmouth City council area would reduce by at least half, or all will be accommodated on 3G if staggered kick off times can be introduced.
- 3.43. Overall demand is currently being met for 7 v 7 match equivalent sessions across Portsmouth. The demand in 2034 is 31 match equivalent sessions. There are 9 pitches in secured community use that provide a weekly capacity for 32 match equivalent sessions. There are sufficient 7 v 7 match equivalent sessions to meet future demand.
- 3.44. Overall demand is currently being met for 5 v 5 match equivalent sessions across Portsmouth. The demand in 2034 is for 22 match equivalent sessions. There are currently 3 mini soccer 5 v 5 pitches in secured community use providing weekly capacity for 18 match equivalent sessions. The shortfall of 4 match equivalent sessions can be met by implementing formal community use agreements at unsecured community use sites e.g. Highbury School (1 pitch), Langstone Sports Campus (2 pitches) and Cranewater School (1 pitch).
- 3.45. In summary if the Parklife model or a hub approach is not adopted there will be a demand on land to find space for additional pitches required from new population and housing development. Funding will also be required to raise the quality of poor and standard pitches to improve capacity and keep the existing pitches maintained all to a good quality.
- 3.46. The Parklife model provides an opportunity to hold a stock of football pitches that can be brought into use as demand dictates and developer contributions from new housing being directed at improving existing pitches without the need for additional land and improving existing and new changing and clubhouse provision.

IS PROVISION ACCESSIBLE AND OF SUFFICIENT QUALITY AND APPROPRIATELY MAINTAINED?

3.47. The site assessments carried out determine the 'Carrying Capacity' of a football pitch. This capacity determines the number of matches a pitch can take per week without having a detrimental effect on the quality. A pitch receives a score identified through the assessment that determines the quality as 'good', 'standard' or 'poor'. The effect this has on carrying capacity for adult pitches is as follows:

- **Poor = 1 match equivalent carrying capacity per week**
- **Standard = 2 match equivalent carrying capacity per week**
- **Good = 3 match equivalent carrying capacity per week**

3.48. For Youth Football 11 v 11 and 9 v 9 pitches, carrying capacity is affected differently due to the difference in nature and length of play. The effect of the quality scores on these pitches is as follows:

- **Poor = 1 match equivalent carrying capacity per week**
- **Standard = 2 match equivalent carrying capacity per week**
- **Good = 4 match equivalent carrying capacity per week**

3.49. For Mini soccer 7 v 7 and 5 v 5 pitches, the quality score affects carrying capacity as follows:

- **Poor = 2 match equivalent carrying capacity per week**
- **Standard = 4 match equivalent carrying capacity per week**
- **Good = 6 match equivalent carrying capacity per week**

3.50. The quality of pitches across the city is assessed below. There are 7 football pitch sites audited as good quality pitches these are shown in table 3.2 below.

Table 3.2: City wide ‘Good’ Quality Football Pitches

PITCH PROVISION – SITE	PITCH QUALITY RATING
Farlington Playing Field	Good
Cockleshell Playing Fields/ Eastney Barracks	Good
Moneyfields Sports and Social Club	Good
Langstone Sports Campus (University)	Good
Langstone Harbour	Good
Kendall Wharf	Good
Drayton Park	Good

3.51. All of the good quality pitch sites are in secured community use. Cockleshell and Moneyfields are played to capacity by the sites home clubs and overplay of pitches occurs at both sites. Either these sites need 3G rubber crumb pitch support or teams need to use alternative sites.

3.52. Table 3.3 below identifies the 11 football sites audited as ‘Standard’ quality.

Table 3.3 City wide ‘Standard’ Quality Football Pitches

PROVISION – SITE	PITCH QUALITY RATING
King George V Playing Fields	Standard
Rugby Camp	Standard
HMS Temeraire	Standard
Brandsbury Park	Standard
Marsden Road/Allaway Road, Paulsgrove (Paulsgrove Step 7)	Standard
Sevenoaks Road, Paulsgrove	Standard
Clarence Ground	Standard
Alexandra Park	Standard
Trafalgar School	Standard
Eastlodge Playing Fields	Standard
Anchorage Park.	Standard

- 3.53. HMS Temeraire, Clarence Ground, Trafalgar School all require formal community use agreements to be in place. Quality improvements to all 11 sites would increase capacity of play.
- 3.54. Table 3.4 shows the ‘poor’ quality football pitches across the city. There are 4 sites with poor quality pitches.

Table 3.4 City wide ‘Poor’ Quality Football Pitches

PITCH PROVISION – SITE	PITCH RATING
Great Salterns	Poor
Redwood Park School	Poor
Medina Primary School	Poor
Highbury Primary School	Poor

- 3.55. Poor natural drainage and compaction of the ground are issues at several of the grass football pitch sites and these are rated as ‘Poor’ quality.
- 3.56. These are all Education sites with the exception of Great Salterns. The 3 school sites require formal community use agreements.
- 3.57. If Parklife is not progressed, then Hampshire FA should consider looking at the poor and standard sites as part of the Pitch Improvement Plan when the Local Football Facility Plans are developed.
- 3.58. Moneyfields – This site is currently overplaying the current capacity of its pitches and is not sustainable in playing terms or financial terms for Moneyfields FC. The club has a development plan that involves housing development on site, which they want to use the funding from to provide a stadia grass pitch and a full size 3G rubber crumb pitch. The club currently have 2 full size adult pitches a mini 5 v 5 and a small sand based AGP with floodlights. The current number of teams suggests the club could manage with a stadia grass pitch, a youth 11 v 11 3G pitch that would provide for youth 11 v 11, junior 9 v 9 and mini soccer and be available for other clubs to use for training mid-week. The site has access issues. These issues are related to 1930’s terrace housing along narrow roads with no coach access.
- 3.59. It is important that fit for purpose ancillary provision (changing and social facilities) are provided. There is a need to ensure that existing facilities (changing rooms etc) are not placed under undue pressure by the provision of new pitches and that ancillary facilities must provide for the maximum number of sports teams able to play at the site at peak time and be either equivalent or better.
- 3.60. There are a number of sites where new changing rooms or improvements are required. The number of changing rooms that require renewing or refurbishing identifies the need to rationalise adult football to key sites and improve the ancillary facilities on these key sites. The identified sites are listed below but priority needs to be given to multi-pitch sites as they deliver more outcomes and enable more cost-effective maintenance – not all sites can be improved.
- **King George V Playing Fields: Rated as standard quality but has since been damaged by fire.**
 - **Alexandra Park: Changing rooms rated as poor.**
 - **Anchorage Park: Changing rooms rated as poor.**
 - **Cockleshell Playing Fields: Changing rooms rated as poor and a need for additional parking.**
 - **Craneswater Junior School: Changing rooms rated as poor.**

- **Farlington Playing Fields: Changing rooms rated as poor.** The site has a large clubhouse that is in very poor condition, 50+ years old. The site is used consistently by dog walkers, which can cause some problems for matches.
- **Great Salterns: Changing rooms rated as poor.**
- **King Richard Secondary School: Changing rooms rated as poor.**
- **Langstone Harbour: Changing rooms rated as poor.**
- **Clarence Ground: Changing rooms rated as poor.**
- **Paulsgrove / Allaway Avenue Playing Field: Changing rooms rated as poor.**
- **Redwood Park School: Changing rooms rated as poor.**
- **Sevenoaks: Changing rooms rated as poor.**
- **Springfield School: Changing rooms rated as poor.**

CRICKET SUMMARY OF KEY FINDINGS

MAIN CHARACTERISTICS OF THE CURRENT SUPPLY AND DEMAND FOR PROVISION

- 3.61. In the 2017 season, there is capacity for 344 match equivalents per season and the demand is 268 match equivalents per season (**this includes secured and unsecured community use pitches and midweek league fixtures**), with a theoretical underplay of 88 match equivalent games per season across the whole of Portsmouth.
- 3.62. The theoretical underplay of 88 match equivalent sessions can be reduced further as the spare capacity at United Services Sports Ground of 55 match equivalent sessions can be subtracted from the theoretical underplay of 88 match equivalent sessions. This leaves a theoretical underplay of 33 match equivalent sessions per season. The reason for subtracting the spare capacity is no other cricket club other than United Services would be allowed to use this MoD facility.
- 3.63. There are 3 non-turf pitches with capacity for 180 games. Currently U11 and U9 games are played on non-turf pitches. There are currently 34 junior games played on non-turf pitches. This leaves underplay of 146 match equivalent sessions.
- 3.64. Peak demand is on a Saturday and this needs to be considered as only one game can be played on 1 square. Some clubs have to play at other sites other than their home ground. These clubs are Portsmouth and Southsea CC and Portsmouth Cricket Club. Farlington Playing Fields with 3 squares has quality issues regarding dog fouling, quality of pitches and the quality of the pavilion need addressing. St John's College Farlington is a school site with 3 squares but only 1 square is available for hire. Both these sites are significantly underused for these reasons.
- 3.65. United Services Sports Ground (is an unsecured community use facility). The cricket facilities at United Services Sports Ground can be closed for community use at a moment's notice if the security threat level is raised. Other than United Services Cricket Clubs it is considered that other clubs would find it impossible to access this facility for home games. Stage D will provide a Scenario that looks at the total non-availability of this site.
- 3.66. The University of Portsmouth 1st and 2nd X1 use cricket facilities outside of Portsmouth at Havant CC.

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- 3.67. Purbrook Cricket Club 3rd X1 is an imported team into Portsmouth and play at St John's College (Farlington).
- 3.68. There are 5 grounds with over play Drayton Park (8 match equivalent sessions), Langstone Harbour (3 match equivalents) Rugby Camp (10 match equivalents), St Helen's Field (1 match equivalent) and St James (1 match equivalent).
- 3.69. St Johns College has school use and currently only 1 square is available on Saturday's for community use. The other 2 squares cannot be used when this square is in use and they only have junior outfields.
- 3.70. **St James Hospital:** The site is home to Portsmouth & Southsea Cricket Club and is leased from the National Health Service, who are in the process of selling the hospital for redevelopment. There are 2 years and 6 months left (March 2020) until the next break clause and there is some uncertainty around what will happen to the ground. The Cricket Field is currently owned by the NHS Property Company. The Cricket Club has had it listed as an Asset of Community Value. This means that if/when the field comes up for sale, the Cricket Club will have a right to bid for that land within 6 months. The Cricket club would like to replace or extend one of the two pavilions on site. The changing block had suffered water damage and was not designed or fit for purpose (e.g. urinals in open view through glass door). The club is considering a Sport England bid to improve facilities and may be eligible for ECB funding. The club currently has vacated the second social area ("Country Cottage") as it is not included in their lease. Its off field social and changing facilities are now completely housed in the former changing block whose facilities have been improved and enhanced to include a social area with the assistance of a Get The Game On grant from the England and Wales Cricket Trust.
- 3.71. **St Helens Field:** The site is home ground for Portsmouth Cricket Club, one of the largest in the City, with 3 adult teams and over 120 colts at present. The site is leased from Portsmouth City Council on a 25-year lease which is 5 years old. The clubhouse is in need of refurbishment. The club has financed improvements to the social area, but there is no disability access and changing rooms require refurbishment. The club is considering a Sport England bid to improve changing facilities and access.
- 3.72. There are some issues with planning permission and neighbours objecting to storage sheds behind the clubhouse, which are needed to secure the maintenance machinery. The sea has flooded the far end of the site but has not caused any significant damage as the site drains well. The **St Helens** non-turf pitch has recently been laid and is currently in good condition. The two-lane practice facility and the second non-turf pitch in the South West of the site where there is space for lower age junior cricket only have not been laid to ECB standards. The club are seeking ways to increase revenue (by making its clubhouse facilities available to Portsmouth Hockey Club during the off season).
- 3.73. **Great Salterns Playing Fields:** there are flooding issues, and the car park is insufficient size in peak demand times. The cricket square is leased to Hilsea Cricket Club, who are responsible for the management and maintenance of it. They have erected a pavilion on site with council permission. Hilsea Cricket Club would like a mobile cage.
- 3.74. **Cockleshell Playing Fields:** A large 7-and-a-half-acre site, with several football pitches. There is a non-turf cricket pitch, which is used by the school for 1 or 2 matches a week and is around 20 years old. This has not been resurfaced since the Royal Marines used the ground. Portsmouth Cricket Club moved to St Johns in 2015 because of the condition of the non-turf pitch. There is a disused square on site.
- 3.75. **Farlington Playing Fields:** The site has recently had a new drainage system. The large clubhouse located on the site is in very poor condition, likely due to being 50+ years old. There are lots of dog walkers and dog fouling across the site, which can cause some problem for football and cricket. There is a poor-quality pavilion.
- 3.76. **Drayton Park:** Large number of dog walkers and the outfield are football pitches.

ACCESSIBLE AND SECURED COMMUNITY USE PROVISION TO MEET CURRENT DEMAND

- 3.77. Overall across the city there is sufficient current supply to meet current demand for cricket. There are particular sites where there is over play e.g. Drayton Park (8 match equivalent sessions), Langstone Harbour (3 match equivalent sessions) Rugby Camp (10 match equivalent sessions), St Helen's Field (1 match equivalent session) and St James (1 match equivalent session). There is a need to increase the standard of pitch quality at Farlington Playing Fields, Drayton Park, Langstone Harbour and Rugby Camp.
- 3.78. There are 2 sites that currently have unsecured use. The United Services Ground needs protecting as a playing field in the local plan and a formal community use agreement put in place. The second site is St James Hospital the playing fields for cricket at this site need protecting in the Local Plan and security of tenure provided for the cricket club.
- 3.79. The scenario is that if both the United Services Sports Ground and St James were lost, the current underplay of match equivalent sessions would increase overplay to 45 match equivalent sessions. Land in Portsmouth is not readily available and there would be a need to provide 2 cricket grounds with the same or better quality in a suitable location.

CRICKET PITCHES ARE THEY ACCESSIBLE OF SUFFICIENT QUALITY AND APPROPRIATELY MAINTAINED

- 3.80. The cricket pitches at the club-operated sites are good. The Local Authority sites are standard quality.
- 3.81. The local authority sites are required to improve their quality to meet the needs of new population growth from housing development.
- 3.82. There are improvements required to clubhouse facilities and, provision of equipment and practice facilities. It is important that ancillary facilities and equipment are fit for purpose.
- 3.83. The club and ECB consultation has reported:
- **St James** - replace or extend one of the two pavilions on site.
 - **St Helens** – refurbish changing rooms and provide disability access. The 2-lane practice facility and the second non-turf pitch in the South West of the facility are required to be re-laid to ECB standards.
 - **Hilsea Cricket Club** – Provision of a mobile cage and consider additional car parking provision.
 - Farlington – Renew pavilion.

FUTURE SUPPLY AND DEMAND FOR PROVISION

- 3.84. The Sport England Development tool for cricket playing pitches based on 17,020 new homes at 2.27 persons per household equates to a population of 251,000 in 2034. The Sport England Development Tool identifies a need for facilities for 5 adult teams and 2 junior teams. This equates to 50 adult match equivalent sessions and 12 junior match equivalent sessions. This equates to 62 additional match equivalent sessions per season.
- 3.85. There is currently underplay of 33 match equivalent sessions per season. This underplay becomes overplay of 29 match equivalent sessions in the future 2034. There is a need to improve the quality of existing Local Authority pitches from standard to good by using developer contributions or providing non-turf pitches to meet demand. The Local authority should work with the ECB to achieve this.

- 3.86. Portsmouth City Council needs to protect all secured and unsecured community use and non-available education cricket pitches across Portsmouth in the Local Plan. In particular protect the unsecured Temeiraire sites, via Planning Policy to reduce any impact of navy services consolidation of sports facilities with HMS Sultan (Gosport).
- 3.87. It is important that Portsmouth City Council works with the ECB and Portsmouth and Southsea Cricket Club to ensure the clubs long term security of tenure at St James Cricket Ground. Should the club have to move it would require a like for like replacement to their present premier league standard – (see www.ecb.co.uk/be-involved/club-support/club-facility-management guidance on Cricket Surface Types and Pavilions and Clubhouses) –or considerable financial assistance to match any market value bid.
- 3.88. There is also a need to ensure that there are sufficient quality non-turf pitches that are accessible for all clubs and in particular for use by the midweek league. The ECB recognise that research will need to be undertaken to identify the best sites and the preferences of potential and new players (paradoxically players often prefer ‘traditional’ turf facilities even if a non-turf pitch provides a better quality playing surface). Sites will be identified at Stage E of the PPS following further discussion with the Midweek League. However, consideration should be given to the provision of non-turf pitches at Farlington, Great Saltern, Langstone Harbour and Rugby Camp.

HOCKEY KEY FINDINGS

MAIN CHARACTERISTICS OF THE CURRENT SUPPLY AND DEMAND FOR PROVISION

- 3.89. All hockey AGP’s in Portsmouth are unsecured community use sites either in the ownership of the MoD, Education or Portsmouth University.
- 3.90. In total, there are 5 hockey clubs that play competitive fixtures in Portsmouth:
- **Portsmouth and Southsea Hockey Club – Field a total of 6 teams. There are 3 men’s teams, 3 women’s teams. The club offers junior training on Friday evenings.**
 - **City of Portsmouth Hockey Club – Field a total of 10 teams. There are 4 men’ teams, 2 women’s teams and 4 junior teams. Portsmouth Hockey Club adults train and play at Furze Lane Portsmouth University and juniors train at Admiral Lord Nelson School Saturday mornings and play competitively at Furze Lane on Sunday’s.**
 - **IBM Nomads – Field a total of 1 team. There is 1 women’s team. Train and play competitively at Admiral Lord Nelson School.**
 - **United Services Hockey Club – Field a total of 5 winter teams and 2 summer league teams. There are 3 men’s teams and 2 women’s teams, 1 men’s summer league team and 1 mixed summer league team. The club train and play competitively at HMS Temeiraire.**
 - **University of Portsmouth Hockey Club – Field a total of 8 teams. There are 5 men’s teams and 3 women’s teams. The Club train and play at Furze Lane. Competitive games are Wednesday afternoon.**
- 3.91. Havant Hockey Club 1st and 2nd team train at the Portsmouth University pitch on Tuesday evenings 8.00pm – 10.00pm.
- 3.92. There are 28 available match slots across the three main sites used by Portsmouth Hockey Clubs. There are currently 15 match slots required.
- 3.93. The scenario if HMS Temeiraire is not available for use - there would be insufficient match slots available across Portsmouth. There would be a current shortfall of 1 match slot.

- 3.94. The total demand for training hours across the 3 main AGP community use sites is 17 hours weekdays and 1.5 hours at the weekend. There is spare capacity at all three sites.
- 3.95. The scenario if HMS Temeraire is not available for use – there would be spare capacity for training slots at the remaining 2 sites Furze Lane and Admiral Lord Nelson. There would also be slots available for Player Pathway Training.
- 3.96. Hockey clubs are in competition with football teams requiring training facilities. This requires Hockey Club training to be protected at Admiral Lord Nelson School, Furze Lane and HMS Temeraire.

ACCESSIBLE AND SECURED COMMUNITY USE PROVISION TO MEET CURRENT DEMAND?

- 3.97. The use of Furze Lane, HMS Temeraire and Admiral Lord Nelson School AGP's is not secure community use.
- 3.98. In planning for the future, opportunities should be pursued to deliver community hockey clubs with secure access to playing, training and ancillary facilities for longer than a single season. If possible, the secure access. With this in mind formal community use agreements need to be discussed with the management of all 3 AGP's.

ACCESSIBLE OF SUFFICIENT QUALITY AND APPROPRIATELY MAINTAINED

- 3.99. It is important that ancillary and pitch facilities are fit for purpose. The current pitch at Admiral Lord Nelson is said to be aged. All three sites require sink funds to ensure replacement carpets.

MAIN CHARACTERISTICS OF THE FUTURE SUPPLY AND DEMAND FOR PROVISION

- 3.100. There are no teams identified under latent demand and population growth does not provide any additional teams. However, since 2011 England Hockey has seen a 36% growth in the total number of club players. This is especially noted at U/18 club level where there has been an 80% increase in members.
- 3.101. As part of the new England Hockey Strategy 'A Nation where Hockey matters' 2017-2021 a long-term aspiration is to double the number of people playing hockey in clubs by 2028."
- 3.102. It will be important to maintain community use of all 3 sites in the future.

ACCESSIBLE AND SECURED COMMUNITY USE PROVISION TO MEET FUTURE DEMAND

- 3.103. The current supply of hockey facilities in the city will be sufficient to meet future demand. However, this is dependent on the protection of the main hockey pitch AGPs across the City in the Local Plan and sink funds being in place to refurbish carpets at existing sites e.g. HMS Temeraire (carpet between 5 – 10 years old currently good condition), Lord Admiral Nelson (carpet needs replacing over 10 years old currently poor condition) and Furze Lane University of Portsmouth (carpet 5 – 10 years old currently good condition).
- 3.104. England Hockey will advise Lord Admiral Nelson School on new carpet surfaces available for hockey that can be used for netball and tennis and provide advice to the school on funding scenarios.
- 3.105. There is a need to ensure formal community use agreements are in place at all 3 sites.
- 3.106. There is a need for sink funds to be in place to refurbish carpets. In addition, it is important that the existing AGPs for hockey are protected in the Local Plan and that any change of use to 3G is first discussed at the PPS steering group before any decisions are made.

- 3.107. Sport England consider that planning permission is required for a change of surface on artificial pitches and are currently seeking legal advice on this matter.
- 3.108. The biggest worry is if security levels are raised there could be a shut down or limited access of HMS Temeraire. This is a constant worry and affects clubs in Portsmouth. Parking is also an issue at this site. It is poor roadside paid parking and finding a parking space can be difficult. If the AGPs at HMS Temeraire were not available for community use, then a facility of better or equivalent quality in a suitable location would need to be provided to meet demand for hockey.
- 3.109. There is a need to replace the changing facilities for the AGP at Furze Lane University of Portsmouth. This should be considered as part of developer contributions.

RUGBY SUMMARY OF KEY FINDINGS

MAIN CHARACTERISTICS OF THE CURRENT SUPPLY AND DEMAND FOR PROVISION

- 3.110. The audit of rugby pitches across the city identifies that there are 7 sites with rugby pitches but only 1 site stating they offer community use. The secured community use site is Rugby Camp.
- 3.111. There are no identified lapsed or disused sites identified for use by Rugby Union across Portsmouth.
- 3.112. Portsmouth Rugby Club lease the rugby pavilion at Rugby Camp (lottery funded). The lease is 60 years, terminating June 2059 and includes use of the clubhouse, changing facilities, training room and ancillary facilities.
- 3.113. The ground floor changing rooms are leased back to Portsmouth City Council as a provision for public pitch bookings and Portsmouth Rugby Club pay for the use of the pitches.
- 3.114. Portsmouth Rugby Club are responsible for insuring the premises, with PCC paying a proportion of the rent towards building maintenance. Utility costs for the premises and floodlights are proportionately split between Portsmouth Rugby Club and Portsmouth City Council. Portsmouth Rugby Club are responsible for keeping the floodlights in good repair.
- 3.115. Portsmouth City Council will look to surrender the lease they have and make Portsmouth Rugby Club wholly responsible.
- 3.116. There are 3 sites in the ownership of Education, these are Portsmouth Grammar School and St Johns College (Farlington) both at capacity and well used by the school and college and are not available for community use. The third Springfield School is available for use and not used.
- 3.117. 2 sites are in MoD ownership and used by United Services Rugby Club HMS Temeraire and Clarence Ground, but these sites provide unsecured community use.
- 3.118. There are 2 registered 3G world rugby compliant pitches. 1 at HMS Temeraire and 1 at the University of Portsmouth.
- 3.119. The Portsmouth University site is used by Portsmouth University and Southsea Nomads Rugby Club secured for University use but rented by Southsea Nomads with no secured community use.
- 3.120. Portsmouth Rugby Club – Rugby Camp has 5 adult men’s teams, 1 U18, 4 juniors and 7 minis.
- 3.121. Southsea Nomads Rugby Club – Train at Farlington and play competitive games at Portsmouth University has 2 adult teams.

3.122. United Services Rugby Club – HMS Temeraire and Clarence Ground have 2 men’s teams, 5 U17 – U13 teams and 6 mini teams.

ACCESSIBLE AND SECURED COMMUNITY USE PROVISION TO MEET CURRENT AND FUTURE DEMAND

3.123. All community use rugby pitches require protection in the Local Plan, Portsmouth Rugby Club needs to address its lease with the Council to be able to apply for additional funding to improve facilities and Southsea Nomads require a security of tenure with a home ground and training facility on one site.

3.124. There is a current shortfall of 4 match and training equivalent sessions. This increases to 24 match and training equivalent sessions in 2034.

3.125. All clubs have sufficient pitches at peak match times on a Saturday, but the pitches are over used for training. Portsmouth Rugby Club would benefit from additional pitches with floodlights or a rugby world 22 compliant 3G rubber crumb pitch.

3.126. There is a need to protect the unsecured World rugby compliant 22 3G pitch and grass pitches at HMS Temeraire/Burnaby and Clarence (long Curtain Road). This will safeguard the current demand for 7 match and training equivalent sessions required weekly by United Services Rugby club. By protecting the HMS Temeraire 3G this also safeguards training demand for the University of Portsmouth. If the 3G and grass pitches at HMS Temeraire/Burnaby Road and Clarence were not available for community use, then a facility of better or equivalent quality in a suitable location would need to be provided.

ACCESSIBLE SUFFICIENT QUALITY AND APPROPRIATELY MAINTAINED

3.127. It is important that ancillary and pitch facilities are fit for purpose. The following quality issues have been raised as part of the consultation:

- **Portsmouth Rugby Club**

- ⇒ Improvements to ventilation in the changing rooms and addressing toilet provision in the main clubhouse.
- ⇒ Rebuilding the junior clubhouse and creating a link into the main clubhouse structure.
- ⇒ 4/5 years ago, Southern Water put 3 drains across the rugby pitches, which meant the pitches became unplayable for the next 3 winters. There have been some serious issues which have been addressed. However, there are still ongoing issues that need rectifying.
- ⇒ The Club has submitted a planning pre-application and received feedback for the potential to develop the training pitch into a 3G surface, if a 3G surface was constructed there are 4 schools and 2 football teams who have mentioned they would be interested in using the pitch.

- **United Services Rugby Club**

- ⇒ The pitches of high quality and have use of the World 22 rugby compliant 3G pitch at HMS Temeraire.
- ⇒ The junior club split their training and matches across HMS Temeraire, Burnaby Road, which is very limited with outfield use only and Clarence Ground but are often over capacity and it is a constant juggling act to ensure all teams have enough space.
- ⇒ While the quality of facilities is unquestioned, the MOD ownership and the uncertainty over the future of the facility makes it hard for the club to plan long term.

- **Southsea Nomads Rugby Club**

⇒ The club use 1 rugby pitch at the University of Portsmouth Langstone Road and currently train at Farlington. The club has used the 3G for training at the University of Portsmouth Langstone Road site in the past. The commercial nature of the facility booking does not provide the club with enough security to plan further than a season at a time and the club have ambition to find a permanent home and continue to develop both on and off the pitch, but to do this they will require significant support from the local authority to identify an appropriate site. The club have had discussions with the Local Authority on leasing part of the clubhouse and a rugby pitch at Farlington Playing Fields and are also pursuing a lead with Cockleshell Community Centre. NB this is leased to cockleshell community centre and is currently overplayed by football. The FA and RFU should discuss this possibility.

- **Portsmouth University Rugby Club**

⇒ Use the Langstone Road Sports Site (Wednesdays, usually a 2pm kick off – sometimes Saturday) Also use Clarence Ground pitches and Rugby Camp as back up normally around the same time. The club train on the World 22 compliant rugby 3G at HMS Temeraire and at their own World 22 Compliant 3G at the Langstone Road site on Mondays and Fridays. The reason for using both 3G pitches is that there is not enough availability at the University training or pitches for the size of the club, which has over 300 members.

⇒ The club identified a need for floodlights and improved drainage.

WHAT IS THE OVERALL QUALITY LEVEL?

3.128. Future investment in quality enhancement is required to sustain and grow the clubs based in the city. Improved drainage, floodlights and improvements to pitch drainage and access to an additional 3G world rugby regulation 22 compliant rubber crumb pitch are required.

4. STRATEGY FRAMEWORK AND ACTION PLAN FOR ENABLING FUTURE DELIVERY OF PLAYING PITCH PROVISION

- 4.1. The PPS and Action Plan has been developed from research and analysis of playing pitch provision and usage within the city and this is provided in Appendix 1 Stage C Portsmouth City Council Playing Pitch Analysis and Assessment.
- 4.2. This section sets out a strategy to enable the delivery of Football, Cricket, Hockey, and Rugby Union. The PPS provides a framework for delivery with partners and sets out aspirations and provides a priority list for when funding becomes available.
- 4.3. The identified outputs for the PPS are:
- **Provide a framework to support medium and long-term facilities planning for the delivery of sports and leisure in the City.**
 - **A clear needs analysis for developers regarding future sports and recreation facility needs in the City.**
 - **A robust framework to assist the allocation of developer contributions (through S106 money or the Regulation 123 list of CIL funded infrastructure) for sports and recreation provision in the City.**
 - **To identify priority sports for the area based on National Governing Bodies targets and local community needs.**
 - **To develop a priority list for investment and use of resources secured through developer contributions.**
- 4.4. The PPS framework and action plan focusses on the 5 points above and these points are addressed throughout the Priority Sports Specific Actions and Individual Site Action Plans.
- 4.5. The strategy framework focuses on the following three principles:
- **Protect:** The strategy seeks to make sure that the right amount of playing pitches and ancillary facilities of the right quality are in the right place. It promotes the protection of existing provision and recognises the benefits of multi pitch hub sites by:
 - Highlighting sites which have a particular significance for sport and seek to designate them as a local recreational space through the Development Plan process (see NPPF paragraphs 76 and 77)
 - Negotiate security of tenure for clubs at playing pitch sites
 - **Enhance:** Key partners such as Portsmouth City Council, local schools, Private and Voluntary Sector Sports Clubs, and NGBs must work together to maximise the full potential of playing pitch assets and the long-term sustainability of these assets and recognise that an improvement in quality and ongoing maintenance can have an impact on the capacity of use. The strategy will do this by:
 - Improving the quality of the playing surface by providing improved maintenance and as a last resort drainage, by undertaking and supporting improvements and enhancement at sites that do not meet required quality standards, supporting clubs that require improved facilities in order to play at a higher standard, ensuring that pitches have a period of rest and recovery where appropriate.
 - Provision of enhanced ancillary facilities where they are required – 3G rubber crumb pitches, floodlighting and changing
 - Ensure that clubs have access to sufficient training facilities
 - Identification of sites for further development

- **Provide:** In times of public sector austerity, investment needs to be directed at sites which will provide the best impact and highest increase in participation. It is the policy of Portsmouth City Council to support projects and sports clubs that are able to demonstrate sustainable long-term development, increase participation and support those clubs that have achieved the appropriate accreditations e.g. Clubmark and or Charter Standard and provide player and sports development pathways. The strategy looks at:
 - Addressing capacity in junior and mini football by ensuring that all teams are playing on pitches of the right size.
 - Addressing the need for artificial grass pitches to meet increasing and changing demand for AGP surfaces for both training and competition in football, hockey and rugby and other pitch sports.
 - Providing the required number and type of pitches on-site, or appropriate provision off-site, to meet the specific needs of residential development proposals.

PRIORITY SPORT SPECIFIC ACTIONS

- 4.6. All existing playing field land is protected by the Local Development Plan for the City. Sport England policies and the NPPF to deliver current and future needs.
- 4.7. As a priority for all partners on the Steering Group there is a need for Portsmouth City Council, Football Association, Hampshire Football Association, England Hockey, ECB and Hampshire Cricket, Rugby Football Union and Sport England to work together to provide a local investment plan to ensure the successful implementation of this PPS.
- 4.8. The Football, Cricket, Rugby and Hockey Individual Sport Specific actions are shown in the table below.
- 4.9. The action plans are given a priority:
 - **PRIORITY 1.** Delivered against or worked towards within three years (ahead of the first full review of the PPS)
 - **PRIORITY 2.** Delivered within 6 years
 - **PRIORITY 3.** No specific date – In many instances the action is a general support for clubs or other bodies to progress with ground improvements and is not necessarily an action the Council or the Playing Pitch Steering Group have control over.

Table 4.1: Individual Sport Specific Action Plans

STRATEGIC OBJECTIVE.	RECOMMENDATION No.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
FOOTBALL						
PROTECT	Football 1.	All football pitches across the city should be protected in the Local Plan unless suitable equivalent or better replacements are provided.	All existing pitches and sites that have been previously used as playing fields across the city.	1	Portsmouth City Council	Low
		Due to the lack of available land for new football pitches required from population growth and new housing development the PPS recommends that Portsmouth City Council develops the Parklife or hub model to enable release of football pitches to meet future demand and provide a sustainable delivery mechanism for football in the future.	The preferred sites for hubs would be one in the North of the city King George V Playing Fields (minimum 2 full size 3G rubber crumb pitches) and 1 in the South of the city Clarence Ground (minimum 1 full size 3G rubber crumb pitch). The competitive play and training use of these 3 x 3G rubber crumb pitches will need to be supported by 2 additional 3G rubber crumb pitches for training purposes. 13 good quality adult natural grass pitches and 5 good quality youth 11 v 11 pitches will be required.	1	Portsmouth City Council, Parklife, Hampshire CFA	High
PROTECT	Football 2.	Ensure formal Community Use Agreements are in place with Education and MoD establishments providing football pitches and 3G rubber crumb pitches for community use.	All Schools, Colleges, Higher Education and MoD facilities used by clubs.	2	Portsmouth City/ Hampshire CFA Council / Schools / Academies / Colleges and Higher Education	Low
PROTECT	Football 3.	Ensure clubs have appropriate levels of security of tenure at playing pitch sites where feasible to secure the long-term future of the club.	All relevant clubs:	2	Portsmouth City Council/ Site Owners / Tenants.	Medium
ENHANCE	Football 4.	If the Parklife model is adopted there will be a need to improve the quality of football pitches to provide the required level of good quality natural grass pitches. Other non-Portsmouth City Council pitch improvements are also required to increase capacity of play	Portsmouth City Council 13 adult natural grass pitches and 5 youth 11 v 11 natural grass pitches. Others: <ul style="list-style-type: none"> • Moneyfields – the clubs teams on this site overplay the current pitch capacity. Either a 3G youth 11 v 11 rubber crumb pitch is required to provide for youth 11 v 11, junior 9 v 9 and mini soccer alongside 1 adult stadia pitch or teams will need to move to alternative pitches. • Cockleshell – Meon Milton teams on this site overplay the current pitch capacity. Alternative pitch sites are required or access to a 3G pitch is required. 	1	Site Owners / FF / Parklife / Hampshire CFA	High
ENHANCE	Football 5.	Continue to support junior clubs to develop with the management and improvement of facilities and ensure security of tenure of playing facilities for junior clubs either through leasing or community asset transfers so clubs can become sustainable in the future.	<ul style="list-style-type: none"> • Moneyfields FC • Baffin Milton Rovers FC • Pickwick FC • Flr de Lys FC • Meon Milton FC • East Lodge FC • Portsmouth United FC • United Services Youth 	2	All site owners, Hampshire CFA. FF	Low

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STRATEGIC OBJECTIVE.	RECOMMENDATION NO.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
PROVIDE	Football 6.	Provide a solution to meet current, identified latent demand and future demand to 2034 – all pitch typologies.	<p>Meeting Current, Latent and Future Demand 2034 – Adult Teams</p> <p>The adult 11 v 11 current demand can be met from existing match equivalent sessions. The assessment has identified that currently there are 9 match equivalent sessions spare at peak time of play.</p> <p>In 2034 the PPS identifies a need for 58 adult 11 v 11 match equivalent sessions at peak time of play. This will require 58 pitches. With the existing 42 adult 11 v 11 pitches providing 42 match equivalent sessions at peak time of play, there will be a requirement for an additional 16 adult 11 v 11 pitches providing 16 match equivalent sessions at peak time of play.</p> <p>Population growth identifies that 12 of the 16 pitches need to be provided from new housing development, with little or no supply of land to accommodate these required pitches. There are 3 existing match equivalent sessions that require formal community use agreements to secure and safeguard community use. This leaves one additional adult 11 v 11 match equivalent session needed in 2034. The PPS has identified that up to 4 additional adult pitches could be provided for at Alexandra Park. This would be sufficient (Pickwick Youth FC currently have an agreement to use Alexandra Park. However, Pickwick Youth may move to a Parklife hub site in the future). The concern is land availability to provide 12 new pitches from housing development.</p> <p>The PPS has identified that there are currently 28 Portsmouth City Council adult 11 v 11 pitches providing 28 match equivalent sessions at peak time of play. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA has run the Parklife Model for Portsmouth, building on the PPS assessment. The model projects that there would be a need for 13 adult 11 v 11 natural grass pitches, if the Parklife model was adopted. This would mean that 15 adult 11 v 11 Portsmouth City Council football pitches could be rested until required in the future, returned to greenspace or reconfigured to meet other football typology or football club requirements. With the 4 adult 11 v 11 pitches that could be provided at Alexander Park this means that 19 adult pitches are rested until required. (Pickwick Youth FC currently have an agreement to use Alexandra Park. However, Pickwick Youth may move to a Parklife hub site in the future).</p> <p>Meeting Current, Latent and Future Demand 2034 – Youth 11 v 11 Teams</p> <p>The current shortfall of 15 youth 11 v 11 match equivalent sessions is based on teams playing home and away at peak time of play. However, the larger of the 2 youth leagues the Portsmouth Youth League allow staggered kick offs on the peak time of play day and up to 3 match equivalent sessions can be played on a single pitch, with kick offs at 10.00am, 12 noon and 2.00pm.</p>	2	Portsmouth City Council, Parklife, Hampshire CFA.	High

STRATEGIC OBJECTIVE.	RECOMMENDATION NO.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
			<p>If match equivalent sessions are played on a home and away basis the demand in 2034 is for 35 match equivalent sessions to be played on 35 pitches.</p> <p>If match equivalent sessions continue to be played at staggered kick off times e.g. 3 match equivalent sessions per pitch, then the shortfall reduces to 12 (11.6 rounded up) pitches. These 12 pitches would need to be 'Good' quality pitches to allow for 3 match equivalent sessions to be played on each pitch at peak time of play.</p> <p>There are currently 3 youth 11 v 11 pitches, providing 7 youth 11 v 11 match equivalent sessions in secured community use. The quality of the existing pitches will need to be raised to accommodate 9 match equivalent sessions. An additional 9 'Good' quality pitches will still be required. 6 pitches are required from population growth and new housing development, with no supply of land to accommodate these required pitches. This leaves a need for 3 additional pitches. A formal community use agreement can be put in place with Trafalgar School to provide 1 pitch and 3 match equivalent sessions. There is still a need to provide 2 pitches and 6 match equivalent sessions.</p> <p>The PPS has identified that there is 1 Portsmouth City Council youth 11 v 11 pitch providing 3 match equivalent sessions at peak time of play. The FA's Parklife model looks at creating football hubs with the use of 3G rubber crumb pitches and natural grass pitches. The FA has run the Parklife Model for Portsmouth, building on the PPS assessment. The model projects that there would be a need for 5 youth 11 v 11 natural grass pitches, if the Parklife model was adopted. This would mean that 4 of the 19 adult 11 v 11 football pitches rested could be reconfigured as youth 11 v 11 pitches.</p> <p>Junior 9 v 9 and Mini Soccer</p> <p>If the Parklife model or hub model is adopted there will be no requirement for natural grass pitches on local authority sites.</p> <p>Moneyfields requires as a minimum a youth 11 v 11 rubber crumb pitch to meet youth 11 v 11, junior 9 v 9 and mini soccer requirements.</p>			
PROVIDE	Football 7.	Provide off site payments to enhance football facilities across the city for use by residents of new developments.	Use Sport England's new Development Calculator for each new development to obtain developer contributions. The developer contributions should be directed towards improving poor quality pitches to standard and improving pitches and ancillary requirements identified in the individual site action plans if the site is considered to be within the catchment of a new development.	2	Portsmouth City Council and other Stakeholders.	

STRATEGIC OBJECTIVE.	RECOMMENDATION NO.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
CRICKET						
PROTECT	Cricket 1.	All cricket pitches across the city should be protected in the Local Plan unless suitable equivalent or better replacements are provided.	All existing pitches and sites that have been previously used as playing fields across the city.	1	Portsmouth City Council	Low
PROTECT	Cricket 2.	Ensure clubs have appropriate levels of security of tenure at playing pitch sites where feasible to secure the long-term future of the club. Seek to ensure community use agreements are in place at unsecured community use sites.	Portsmouth & Southsea Cricket Club – St James hospital HMS Tameraire and Clarence Ground.	1	Portsmouth City Council / Owners / Tenants.	High Low
ENHANCE	Cricket 3.	Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme. Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues	Farlington Playing Fields, Drayton Park, Langstone Harbour and Rugby Camp.	1	Portsmouth City Council, ECB and Hampshire Cricket.	High
ENHANCE	Cricket 4.	Ensure that ancillary facilities meet club needs and requirements to ensure sustainability of use.	St James - replace or extend one of the two pavilions on site. St Helens – refurbish changing rooms and provide disability access. The 2-lane practice facility and the second non-turf pitch in the South West of the facility are required to be re-laid to ECB standards. Hilsea Cricket Club – Provision of a mobile cage and consider additional car parking provision. Farlington Playing Fields– Renew pavilion.	1	Portsmouth City Council, ECB, Hampshire Cricket, Site Owners and Cricket Clubs	High
PROVIDE	Cricket 5.	Work with clubs to identify satellite facilities of appropriate quality when demand exceeds supply at the club base.	Priorities: Portsmouth Cricket club and Portsmouth and Southsea Cricket Club	1	Portsmouth CC and Southsea CC, ECB, Hampshire Cricket and Portsmouth City Council	Low
PROVIDE	Cricket 6.	Provide a solution for under and oversupply in the future to 2034.	Cricket requirements 2017 – 2034. There is currently underplay of 33 match equivalent sessions. In 2034 this oversupply becomes overplay of 29 match equivalent session. This could be resolved by improving the quality of existing grass pitches from standard to good and or providing additional non-turf pitches by using developer contributions. The 29 additional match equivalents required can be met. The local authority should work with the ECB to achieve this.	1 - 3	Portsmouth City Council, other site owners, Clubs, ECB and Hampshire Cricket	Low
PROVIDE	Cricket 7.	Provide off site payments to enhance cricket facilities across the city for use by residents of new developments.	Use Sport England’s new Development Calculator for each new development to obtain developer contributions towards improving pitches and ancillary facilities identified within the individual site action plans if the site is considered to be in the catchment of a new development.	1 – 3	Portsmouth City Council and other Stakeholders	Low High -

STRATEGIC OBJECTIVE.	RECOMMENDATION No.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
RUGBY						
PROTECT	Rugby 1.	All Rugby pitches in the city should be protected unless suitable equivalent or better replacements are provided.	All existing pitches and sites that have been previously used as playing fields and remain of potential value,	1	Portsmouth City Council	Low
PROTECT	Rugby 2.	Seek to ensure unsecured community use rugby pitches have a formal community use agreement in place.	HMS Temeraire and Clarence Ground	1	Portsmouth City Council, RFU and MoD.	Low
PROTECT	Rugby 3.	Ensure clubs have appropriate levels of security of tenure at playing pitch sites where feasible to secure the long-term future of the club.	Renegotiate lease at Rugby Camp Facilitate a home ground for Southsea Nomads Rugby Club	1	Portsmouth City Council, RFU. Portsmouth Rugby Club and Southsea Nomads Rugby Club.	Low
ENHANCE	Rugby 4.	Improve the quality, availability and carrying capacity of existing rugby pitches to meet current and future needs of clubs. Particular emphasis on improving maintenance and installing drainage and access to floodlit training facilities.	Portsmouth Rugby Club – Rugby Camp: Need to improve pitch quality and additional floodlights. Portsmouth University Rugby Club - Langstone Rugby pitches require drainage improvements and additional floodlights.	1 - 3	Portsmouth City Council, Portsmouth Rugby Club, and Portsmouth University.	High
ENHANCE	Rugby 5.	Support the improvement of all ancillary facilities to the required NGB standard.	Portsmouth Rugby Club – Rugby Camp: Improvements to ventilation in the changing rooms and addressing toilet provision in the main clubhouse. Rebuilding the junior clubhouse and creating a link into the main clubhouse structure.	1	Portsmouth city Council, Portsmouth Rugby Club, RFU	High
PROVIDE	Rugby 6.	Provide a solution for under and oversupply in the future to 2034.	There is a current shortfall of 4 match and training equivalent sessions. This increases to 24 match and training equivalent sessions in 2034. All clubs have sufficient pitches at peak match times on a Saturday, but the pitches are over used for training. Portsmouth Rugby Club would benefit from additional pitches with floodlights or a rugby world 22 compliant 3G rubber crumb pitch. The preferred site is Rugby Camp but the prospect of partnering with Parklife at the Clarence Ground should be explored.	1 - 3	Portsmouth City Council, Portsmouth Rugby Club, RFU	High
PROVIDE	Rugby 7.	Provide off site payments to enhance rugby facilities across the city for residents of new developments.	Use Sport England’s new Development Calculator for each new development to obtain developer contributions towards improving pitches and ancillary facilities identified within the individual site action plans. If the site is considered to be in the catchment of a new development.	1 – 3	Portsmouth City Council and other Stakeholders.	Low - High

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STRATEGIC OBJECTIVE.	RECOMMENDATION NO.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
HOCKEY						
PROTECT	Hockey 1.	All hockey suitable sand-based AGPs in the city are required to be protected.	All existing pitches and sites that have been previously used as hockey AGPs and remain of potential value	1	Portsmouth City Council	Low
		Change of use of existing hockey artificial turf pitches to 3G rubber crumb pitches should be discussed and agreed with Portsmouth City Council, the Football Association, England Hockey and the Rugby Football Union.		1	Portsmouth City Council, FA, England Hockey, RFU	Low
PROTECT	Hockey 2.	Seek to ensure security of unsecured community use sites by providing formal community use agreements.	Admiral Lord Nelson school HMS Temeraire University of Portsmouth – Furze Lane	1	Portsmouth City Council, England Hockey, site owners and hockey clubs.	Low
PROTECT	Hockey 3.	It is important to ensure that those AGPs used for hockey and provide community use have prioritised peak time match slots and training slots for hockey use.	Clubs, schools, MoD, Portsmouth University.	1	Clubs / Local Authority / NGB / Schools / Academies/MoD and Higher Education	Low
ENHANCE	Hockey 4.	Ensure sink funds are in place for sand based AGPs to renew carpets and floodlighting.	Admiral Lord Nelson school HMS Temeraire University of Portsmouth – Furze Lane	1	Admiral Lord Nelson school HMS Temeraire - MoD University of Portsmouth – Furze Lane	Medium
		Ensure continued use of Admiral Lord Nelson School's AGP by providing advice on the type of carpet required and potential funding avenues.	England hockey to discuss the need to replace the carpet with Admiral Lord Nelson School and to give advice on funding models available.	1	England Hockey/ Admiral Lord Nelson School	medium
PROVIDE	Hockey 5.	Provide a solution for under and oversupply in the future to 2030.	There are 28 available match slots across the three main sites used by Portsmouth Hockey Clubs. There are currently 15 match slots required. The scenario if HMS Temeraire is not available for use - there would be insufficient match slots available across Portsmouth. There would be a current shortfall of 1 match slot. The total demand for training hours across the 3 main AGP community use sites is 17 hours weekdays and 1.5 hours at the weekend. There is spare capacity at all three sites. The scenario if HMS Temeraire is not available for use – there would be spare capacity for training slots at the remaining 2 sites Furze Lane and Admiral Lord Nelson. There would also be slots available for Player Pathway Training. If HMS Temeraire was lost there would be a need provide equivalent or better facilities in a suitable location	1 - 3	Portsmouth City Council, England Hockey.	High
PROVIDE	Hockey 6.	Ensure sufficient quality ancillary facilities are provided.	Need to replace or refurbish changing facilities at Portsmouth University Furze Lane	1 - 3	Portsmouth University	High

STRATEGIC OBJECTIVE.	RECOMMENDATION No.	RECOMMENDATION	PRIORITY SITES / CLUBS / ACTIONS	PRIORITY	RESPONSIBILITY	COST
FTP 3G / AGP						
PROTECT	FTP 3G /AGP 1.	Protect all existing FTP 3G and AGPs currently in use for hockey, football and rugby unless better quality facilities are provided.	All existing pitches	1	Portsmouth City Council	Low
PROTECT	World Rugby 22 IRB Compliant AGP2.	Ensure that there remain sufficient World Rugby 22 IRB compliant AGPs to fulfil rugby needs currently and in the future by retaining World Rugby 22 compliant pitches that are strategically important for rugby and formal community use agreements are in place.	HMS Temeraire University of Portsmouth – Langstone Campus	1	Portsmouth City Council/ Rugby Clubs/ RFU/ MoD / University of Portsmouth.	Low
PROTECT	AGP 3.	Ensure that there remain sufficient sand based/dressed facilities to fulfil hockey need at both the current time and in the future by retaining sand-based facilities that are strategically important for hockey and formal community use agreements are in place.	Admiral Lord Nelson school HMS Temeraire University of Portsmouth – Furze Lane	1	Portsmouth City Council	Low
ENHANCE	FTP 3G / AGP 4.	Ensure that the quality of AGPs is sufficient and	All 3G and AGPs	2	Site owners	Medium
PROVIDE	FTP 3G / AGP 5.	Carry out feasibility work to provide through Parklife a minimum of 3 or maximum of 5 additional 3G rubber crumb pitches and that these hub sites can be sustainable. Should Parklife not be pursued. The strategic work of identifying appropriate sites should continue and the strategic work should be widened to include Local authority and club sites. This is due to the lack of available land in the City.	Provide minimum of 3 or maximum of 4 additional 3G rubber crumb pitches at: <ul style="list-style-type: none"> • King George V Playing Fields • Clarence Ground <p>Ensure new sites can accommodate floodlights, changing, toilets, car parking and shelters.</p> <p>Ensure all sites new pitches are assessed and placed on the FA Register for 3G Pitches and the registration is maintained.</p> <p>Continue with strategic work to identify sites for 3G pitches if Parklife is not pursued and widen the sites to include Local Authority and Club sites.</p>	1	Portsmouth City Council, FF, Hampshire CFA.	High

GENERAL ACTIONS

- 4.10. The tables below identify the general Planning Policy recommendations, PPS Development recommendations and the general actions which are followed by the site by site action plans.
- 4.11. The actions are given priorities and relevant potential delivery partners are highlighted. By being highlighted as a potential delivery partner, partners are not obligated to fund or facilitate the action, but they should be involved in the project.
- 4.12. The action plans are given a priority:
- **PRIORITY 1. Delivered against or to be worked towards within three years (ahead of the first full review of the PPS)**
 - **PRIORITY 2. Delivered within 6 years**
 - **PRIORITY 3. No specific date – In many instances the action is a general support for clubs or other bodies to progress with ground improvements and is not necessarily an action the Council or the PPS Steering Group have control over.**

COSTS

- 4.13. The strategic actions have also been ranked as low, medium or high based on cost. The brackets in which these sits are:
- **(L) -Low - less than £50k;**
 - **(M) -Medium - £50k-£250k;**
 - **(H) -High £250k and above.**
- 4.14. These are based on Sport England's estimated facility costs Quarter 2 2016.

FUNDING PLAN

- 4.15. In addition to using the planning system to lever in developer contributions, it is recognised that external partner funding will need to be sought to deliver much of the action plan. Although seeking developer contributions in applicable situations and other local funding/community schemes could go some way towards meeting deficiencies and/or improving provision, other potential/match sources of funding should be investigated e.g. look to apply for grants and work with NGBs and Sport England to seek partnership funding for a number of projects.

MONITORING AND REVIEW

- 4.16. It is important that the PPS Steering group keep this strategy alive. This will be achieved by:
- **Monitoring the delivery of the recommendations and actions.**
 - **Providing up to date annual supply and demand for pitch stock.**
 - **Addressing changing trends and formats for the different pitch sports as they develop and monitoring participation of these changes and trends.**
- 4.17. The on-going monitoring of the PPS will be led by Portsmouth City Council and will be linked to the PPS Steering Group. The PPS will be updated every 3 – 5 years to fit in with Planning Policy reviews.
- 4.18. Sport England recommends that a process should be put in place to ensure regular monitoring of how the recommendations and action plan are being delivered. This monitoring should be led by the local authority and supported by all members of, and reported back to, the steering group.

4.19. Understanding and learning lessons from how the PPS has been applied should also form a key component of monitoring its delivery. This should form an on-going role of the steering group.

4.20. As a guide, if no review and subsequent update has been carried out within three years of the PPS being signed off by the Steering Group, then Sport England and the NGBs would consider the PPS and the information on which it is based to be out of date as per Sport England's Playing Pitch Guidance.

4.21. Once the PPS is complete the role of the steering group should evolve so that it:

- **Acts as a focal point for promoting the value and importance of the PPS and playing pitch provision in the area.**
- **Monitors, evaluates and reviews progress with the delivery of the recommendations and action plan.**
- **Shares lessons learnt from how the PPS has been used and how it has been applied to a variety of circumstances.**
- **Ensures the PPS is used effectively to input into any new opportunities to secure improved provision and influence relevant programmes and initiatives.**
- **Maintains links between all relevant parties with an interest in playing pitch provision in the area.**
- **Reviews the need to update the PPS along with the supply and demand information and assessment work on which it is based. Further to review the group should either:**
 1. Provide a short annual progress and update paper;
 2. Provide a partial review focussing on particular sport, pitch type and/or sub area; or
 3. Lead a full review and update of the PPS document (including the supply and demand information and assessment details).

4.22. The steering group should meet at relevant points throughout the year to ensure that this role is progressed. This could be at six months and a year on from when the steering group signed off the PPS and/or arranged to tie in with the different seasons of the sports and any meetings with the NGBs.

4.23. Ideally the PPS could be reviewed on an annual basis from the date it is formally signed off by the Steering Group. The Steering Group including the NGBs will update the demand and supply information. This will help to maintain the momentum and commitment that would have been built up when developing the PPS. Taking into account the time to develop the PPS this should also help to ensure that the original supply and demand information is no more than two years old without being reviewed.

4.24. An annual review should not be regarded as a particularly resource intensive task. However, it should highlight:

- **How the delivery of the recommendations and action plan has progressed, and any changes required to the priority afforded to each action (e.g. the priority of some may increase following the delivery of others)**
- **How the PPS has been applied and the lessons learnt**
- **Any changes to particularly important sites and/or clubs in the area (e.g. the most used or high-quality sites for a particular sport) and other supply and demand information, what this may mean for the overall assessment work and the key findings and issues**
- **Any development of a specific sport or particular format of a sport or recent information e.g. the FA modelling for 3G pitch requirements.**
- **Any new or emerging issues and opportunities**

4.25. There is further information in Section E of Sport England's Playing Pitch Strategy guidance.

4.26. The table below provides general Planning Policy recommendations and PPS Development recommendations.

Table 4.2: General Recommendations

GENERAL PLANNING & PLAYING PITCH STRATEGY DEVELOPMENT	ACTION
<p>GENERAL RECOMMENDATIONS FOR PLANNING</p>	<p>Agree the following Actions for the Local Plan. Appropriate Allocations for playing fields should be set out within the new Local Plan</p> <ul style="list-style-type: none"> • The policies within the new Local Plan, should be in accordance with the NPPF, which seeks to protect playing pitches unless the loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location; or the development is for alternative sports and recreational provision, the needs for which clearly outweigh the loss. • Planning consent should include appropriate conditions and/or be subject to CIL or a Section 106 Agreement. Where developer contributions are applied agreement must be completed specifying the amount and timing of sums to be paid. (Sport England’s New Development Calculator for New Developments should be used to identify new need from a development and will guide on development, maintenance and sink fund costs. • The Infrastructure Delivery Plan and the Community Infrastructure Levy Charging Schedule (if the Council commits to producing a CIL) should include locations and costed projects for investment in playing pitch facility provision and maintenance for sites. • Where new pitches are provided changing rooms should be located on site as a minimum for adult use including provision for women and girls, or as a minimum, toilet facilities should be provided for junior and mini football use including toilets for women and girls. • There is a need to ensure that existing facilities (changing rooms etc.) are not placed under undue pressure by the provision of new pitches and that ancillary facilities must be equivalent or better. • Where schools or higher education establishments seek planning permission for outdoor playing pitches and/or artificial grass pitches the planning conditions must stipulate a formal community use agreement is put in place with the School and the Local Authority to provide for community use of the facility.

GENERAL PLANNING & PLAYING PITCH STRATEGY DEVELOPMENT	ACTION
	<ul style="list-style-type: none"> • When planning applications are approved for new 3G pitches or AGPs planning conditions must stipulate that all 3G pitches meet FIFA quality standards and are placed on the FA 3G pitch register and that floodlights are provided on 3G and AGPs.
<p>GENERAL RECOMMENDATIONS PPS DEVELOPMENT</p>	<p>Portsmouth City Council will work in partnership with the:</p> <ul style="list-style-type: none"> • Football Association Regional Investment and Facilities manager Hampshire Football Association. • England and Wales Cricket Board Facilities and Investment Manager and Hampshire Cricket • Rugby Football Union Investment and Facilities Manager • England Hockey Relationship Manager for Hampshire / England Hockey Facilities Relationship Manager • Sport England <p>Short Term Action by March and then September 2018</p> <p>Portsmouth City Council will continue working with the PPS Steering Group. The Steering Group will monitor and review the PPS and site action plans on a six-monthly basis.</p> <p>Short Term Action March 2018 - Long Term March 2021:</p> <p>The action plan from the PPS should be implemented by Portsmouth City Council with the assistance of the Steering Group.</p> <p>It is important that the PPS Steering group keep the PPS alive. This will be achieved by:</p> <ul style="list-style-type: none"> • Working together to seek Investment appropriate to deliver the PPS in Partnership. • Monitoring the delivery of the recommendations and actions. • Providing up to date annual supply and demand for pitch stock. • Addressing changing trends and formats for the different pitch sports as they develop and monitoring participation of these changes and trends. <p>The on-going monitoring of the PPS will be led by Portsmouth City Council and will be linked to the PPS Steering Group. The PPS will be updated every 3 years and the steering group will undertake a review of the current data annually.</p>

INDIVIDUAL SITE ACTION PLANS

4.27. The following provides information on individual sites.

Table 4.3: Individual Site Action Plans

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Admiral Lord Nelson School (Education – Unsecured) Sports: 1 Sand Filled AGP 110 x 70 Football: 1 x 9 v 9 available for use (Unused). Ancillary Facilities: Standard Quality Pitch Quality: Standard	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		Any change of use of hockey AGPs to 3G is first discussed at the PPS steering group before any decisions are made.	1	PPS Steering Group	Low
		There is a need for a formal community use agreement to be in place to safeguard community use.	2	Admiral Lord Nelson School / Appropriate Hockey Clubs / England Hockey	Low
	ENHANCE	There is a need for a sink fund to replace carpets and floodlights of the AGP. England Hockey to provide advice to the school on carpets available and provide advice on funding avenues.	1 - 3	Admiral Lord Nelson School/ England Hockey	Medium
	PROVIDE				
Alexandra Park (Leased by PCC – Secured) Sports: Football: 4 x lapsed adult 11 v 11 pitches, 2 youth 11 v 11 pitches (currently overplayed, 4 x 7 v 7 pitches (currently overplayed). Pitch Quality: Standard Ancillary Facilities Quality: Poor Site is considered by the FA as a priority for upgrade of ancillary facilities.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1		Low
	ENHANCE	Need to increase quality of pitches too ‘Good’ to increase capacity of play and reduce overplay.	2	Pickwick Youth FC/ FF / Hampshire CFA	Low
	PROVIDE	There is a need to provide updated changing and clubhouse facilities. To support the development of Pickwick Youth FC. Explore funding opportunities. Possibly provide 4 adult 11 v 11 pitches if Pickwick Youth FC were to move to a hub site.	2	Portsmouth City Council/ Pickwick Youth FC/ FF / Hampshire CFA	High
Anchorage Park (Leased by PCC – Secured) Sports: Football: 1 x junior 9 v 9 pitch, 1 mini 7 v 7 (The site has informal use) Pitch Quality: Standard Ancillary Facilities Quality: Poor	PROTECT	This site needs to be protected as a playing field site in the Local Plan.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	There is a need to provide updated changing and clubhouse facilities. Explore funding opportunities.	3	Portsmouth City Council/ FF / Hampshire CFA.	High

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Brandsbury Park (PCC – Secured) Sports: Football: 3 x adult 11 v 11 pitch (The site has informal use and is currently underplayed every other week) Pitch Quality: Standard Ancillary Facilities Quality: Standard Informal MUGA Sand Filled 36m x 34m	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on the informal MUGA	2	Portsmouth City Council	Medium
Cockleshell Playing Fields (Leased by PCC – Secured) Sports: Football: 1 x adult 11 v 11, 2 x junior 9 v 9 pitch, 1 mini 7 v 7, 1 mini 5 v 5. Pitch Quality: Standard Ancillary Facilities Quality: Poor Cricket: 1 non-turf and 1 disused square.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Over play of all football pitches at peak time. Need to address junior 11 v 11 play on adult pitches.	2	Cockleshell Community Sports Trust	Low
	PROVIDE	There is a need to provide updated changing and clubhouse facilities. Explore funding opportunities.	2	Cockleshell Community Sports Trust/ FF / Hampshire CFA / Portsmouth City Council.	Medium
		Community Trust considering purchasing a new tractor.	3	Cockleshell Community Trust	Low
		Need to replace the non-turf cricket pitch	2	Cockleshell Community Trust / ECB / Hampshire Cricket.	Low
There is possibly scope for a rugby pitch to be instated to provide a home for Southsea Nomads Rugby Club. There should be discussion between the RFU and FA before any decisions are made. Currently the football pitches on site are currently over played.	1	Cockleshell Community Centre trust/ South Nomads Rugby Club / RFU / FF / Hampshire CFA.	Low		
Cranewater Junior School (Education – Unsecured) Sports: Football: 1 x mini 5 v 5 Pitch Quality: Poor Ancillary Facilities Quality: Poor The FA consider this site a priority for upgrading ancillary facilities	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		Not currently used by community clubs. If used in the future a formal community use agreement will need to be put in place.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Drayton Park (PCC – Secured Use) Sports: Football: 1 x youth 11 v 11, 1 junior 9 v 9 & 5 v 5 Pitch Quality: Good Ancillary Facilities Quality: Standard Cricket: 1 square – 15 pitches 1 non-turf pitch Overplayed by 8 match equivalent sessions per season	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme. Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues	2	Portsmouth City Council / ECB / Hampshire Cricket	Medium
	PROVIDE	Pitches are of good quality there is current overplay of 9 v 9 by 7 v 7 teams this can be resolved by providing central venue 3G pitches for 9 v 9 and 7 v 7 at an alternative venue Hub site.	2	Portsmouth City Council / Parklife / FF / Hampshire CFA.	High
Farlington Playing Fields (PCC – Secured Use) Sports: Football: 10 x adult 11 v 11, 1 junior 9 v 9 & 1 x 5 v 5 Pitch Quality: Good Ancillary Facilities Quality: Standard Cricket: 2 square – 12 pitches Underplayed by 6 match equivalent sessions per season FF and HCFA consider this site as a potential project for an upgrade of ancillary facilities should the Council have match funding.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Reduce number of youth 11 v 11 overplaying adult pitches by reconfiguring one adult pitch to youth 11 v 11.	1	Portsmouth City Council / Hampshire CFA / Football Clubs.	Low
		Reduce the incidents of dog fouling on all pitches football and cricket – introduce an awareness campaign.	1	Portsmouth City Council	Low
		Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme. Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues	2	Portsmouth City Council / ECB / Hampshire Cricket	Medium
	PROVIDE	Provide new and improved changing rooms for all sports using the facility.	2	Portsmouth City Council / FA / Hampshire CFA / ECB / Hampshire Cricket possibly RFU.	High
	Consider this site as a possible permanent home location for Southsea Nomads Rugby Club amongst other sites.	2	Portsmouth City Council / RFU / Southsea Nomads Rugby Club.	Low	

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Great Salterns Playing Fields (Leased to club by PCC – Secured Use Cricket Hilsea CC Football Baffin Milton Rovers FC.) Sports: Football: 2 x adult 11 v 11, over played every other week by junior 9 v 9 & 3.5 5 v 5 match equivalent sessions per week. Pitch Quality: Poor Ancillary Facilities Quality: Standard Cricket: 3 squares – 18 pitches 1 non-turf pitch Overplayed by 8 match equivalent sessions per season	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme. Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues	2	Portsmouth City Council / ECB / Hampshire Cricket / Hilsea Cricket Club.	Low
	PROVIDE	Ensure correct size pitches are marked out for each age group.	2	Baffin Milton Rovers FC.	Low
		Investigate if the car park can be extended for cricket.	1 – 3	Hilsea Cricket Club / Portsmouth City Council	
		Hilsea Cricket Club require a mobile cage.	1 - 3	Hilsea Cricket Club / Hampshire Cricket / ECB	
HMS Excellent (MoD – Unsecured) Sports: Hockey 1 Sand Filled AGP 110m x 70m	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				
HMS Temeraire/ Burnaby Road/ United Services Sports Ground (MoD – Unsecured) Sports: Hockey 1 Sand Filled AGP 125m x 70m, 1 water based AGP 125m x 70m. Rugby 1 rugby 3G world 22 rugby compliant pitch, 1 senior rugby grass pitch Football 1 adult 11 v 11 grass pitch. Pitch quality: Good 1 x Full size 3G Ancillary quality: Standard Cricket 1 square 16 pitches underplayed 55 match equivalents per season	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		There is a need to ensure 3G pitches are maintained on 3G FA and RFU register to ensure 3G pitch for football match purposes and 3G pitch for rugby training and match purposes.	1	MoD / Hampshire CFA / RFU	Low
		Any change of use of hockey AGPs to 3G needs to be discussed at the PPS steering group before any decisions are made.	1	MoD	Low
		There is a need to seek formal community use agreements that provide for the security of clubs playing on site. Need to safeguard United Services Cricket Clubs use of United Services Sports Ground, United Services Hockey club, Portsmouth University Rugby Club, United Services Portsmouth FC and Portsmouth Midweek Football League.	2	Sports Clubs and NGB's	Low
	ENHANCE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site and hockey AGP's.	1	MoD.	Medium
	PROVIDE	Investigate Parking issues to see if they can be improved.	2	Portsmouth City Council / MoD	Low

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
King George V Playing Fields (PCC – Secured Use- Fields in Trust Site) Sports: Football: 8 x adult 11 v 11 pitches, over played 3.5 youth 11 v 11 match equivalent sessions per week. 1 x junior 9 v 9 overplayed by 1 7 v 7 and 1.5 match equivalent session per week. Pitch Quality: Standard Ancillary Facilities Quality: Standard	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Football pitch quality should be raised from standard too good to increase capacity.	2	Portsmouth City Council / Hampshire CFA.	Low
	PROVIDE	This site needs to be further investigated as a Parklife hub site providing a minimum of 2 full size 3G rubber crumb pitches.	1	Portsmouth City Council / Parklife / Hampshire CFA.	High
King Richard Secondary School (Education – unsecured Use and not available for use) Sports: Football: 2 x junior 9 v 9 not used by community clubs. Pitch Quality: Poor Ancillary Facilities Quality: Poor	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided. There is no need to provide rugby for community use on this site.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				
Langstone Harbour (Leased to club by PCC – Secured Use). Sports: Football: 1 x adult 11 v 11, balanced play. Pitch Quality: good Ancillary Facilities Quality: poor Cricket: 1 square – 8 pitches Portsmouth and Southsea Cricket club use the site as a second ground. Overplayed by 3 match equivalent sessions per season	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme. Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues.	2	Portsmouth City Council / ECB / Hampshire Cricket / Portsmouth and Southsea Cricket Club.	Low
	PROVIDE	Changing facilities need improvements	1 - 3	Portsmouth City Council	medium

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
<p>Langstone Sports site Portsmouth University (Higher Education – Unsecured Use).</p> <p>Sports: Football: 4x adult 11 v 11 overplayed by 5.5 youth 11 v 11 match equivalent sessions per week and 0.5 junior 9 v 9 match equivalent sessions per week. 2 x mini soccer 7 v 7 pitches 1 x mini soccer 5 v 5 pitch</p> <p>Pitch Quality: good Ancillary Facilities Quality: Good.</p> <p>3G World 22 rugby compliant pitch currently on RFU 3G pitch register. 3G pitch is not currently on FA 3G pitch register</p> <p>2x smaller 3G pitches not on FA register.</p> <p>Rugby</p> <p>2x adult pitches overall capacity 6 match and training equivalent sessions per week. Pitches are hired by Southsea Nomads Rugby Club and used by Portsmouth University Rugby Club.</p> <p>1 x AGP sand dressed 100m x 60m</p>	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		Any change of use of hockey AGPs to 3G is first discussed at the PPS steering group before any decisions are made.	1	Portsmouth University / Hampshire CFA	Low
		There is a need to ensure 3G pitches are maintained on 3G FA and RFU register to ensure 3G pitch for football match purposes and 3G pitch for rugby training and match purposes.	2	Portsmouth University	Low
		There is a need to provide secure community use through a formal community use agreement for community sports clubs using this site.	1	Portsmouth University / Appropriate clubs and NGBs	Low
		There is a need to provide more access to the rugby world 22 compliant 3G pitch for Portsmouth University Rugby Club.	2	Portsmouth University	Low
	ENHANCE	There is a need to improve drainage of the rugby pitches.	1 – 3	Portsmouth University / RFU	Low
		There is a need to ensure that there are sufficient sink funds to maintain AGP carpet renewal and repair of floodlights on all AGP and 3G pitches.	1	Portsmouth University	Medium
	PROVIDE	There are a large number of Intra Mural 11 v 11 football match equivalent sessions played on grass pitches. In the interest of playing within the weekly grass pitch capacity levels, it is recommended that the full size 3G pitch is placed on the FA 3G pitch register. This would enable competitive games to be played on the 3G pitch.	1	Portsmouth University / Hampshire CFA	Low
		There is a need to provide floodlights on the 2 grass rugby pitches. The University Rugby club has over 300 members and uses both 3G rugby world 22 compliant pitches at Langstone Sports and HMS Temeraire to meet the clubs training needs.	2	Portsmouth University / RFU	Medium
		There is a need to provide a new home facility for training and match play for Southsea Nomads Rugby Club who play and train across 2 sites currently.	1	Portsmouth City Council / Southsea Nomads Rugby Club / RFU	Low
There is a need to provide improvements or a new hockey clubhouse in the future.		2	Portsmouth City Council / Portsmouth University	High	

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Kendall Wharf (Local Authority Leased to Baffin Milton Rovers FC Step 6 – Secured) Sports – Football: 1 x adult 11 v 11 Pitch Quality: Good Ancillary Facilities Quality: Good Balanced play	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				
Clarence Ground (MoD – Unsecured) Sports – Football: 1 x adult 11 v 11 pitch Pitch Quality: standard Ancillary Facilities Quality: poor. Current over play 0.5 match equivalent sessions per week. Rugby 1 junior pitch capacity 1.75 match and training equivalents. Cricket 1 non- turf pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		Discuss leasing arrangements with the MoD	1	Portsmouth City Council	Low
		There is a need to secure a formal community use agreement for clubs that use this site to safeguard future use.	1	MoD / Portsmouth City Council / FF / Hampshire CFA / RFU.	Low
	ENHANCE	Adult Football pitch quality needs to be raised or changed to 3G rubber crumb pitch that could provide for football and rugby. This would reduce the current overplay of football and rugby. There is a need to enhance poor quality changing facilities if they become available for community use	1	Portsmouth City Council / FF / FF / Hampshire CFA /	Medium – high
	PROVIDE	The site needs to continue to be looked at as a possible Parklife/ hub facility – providing 2 3G rubber crumb full size pitches.	1	MoD / Portsmouth City Council / FF / Hampshire CFA / RFU.	High
		The Site should be considered as a home for Southsea Nomads Rugby Club	2	MoD / Portsmouth City Council / FF / Hampshire CFA / RFU.	
		The changing facilities need renewing – High priority if community access is granted, low if not and would sit with the MOD	2	MoD / Portsmouth City Council / FF / Hampshire CFA / RFU	
Mayfield School (Education – unsecured Use and not available for use) Sports: Football: 1 x adult 11 v 11 not used by community clubs. Pitch Quality: Poor Ancillary Facilities Quality: Poor	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Moneyfields Sports & Social Club (Secured – Club) Sports: Football: 2 x adult 11 v 11 pitches (1 stadia pitch Step 5 club). 1 x mini soccer 5 v 5 Small sand dressed AGP with floodlights 45m x 35m Pitch Quality: Good However these pitches are over played, and the good quality is questionable. Ancillary Facilities Quality: Good. Adult pitch currently over played by 1 junior match equivalent session per week, 1.5 junior 9 v 9 match equivalent sessions per week and 1 7 v 7 match equivalent session per week.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	This site is currently overplaying the current capacity of its pitches and is not sustainable in playing terms or financial terms for Moneyfields FC. The club has a development plan that have 2 full size adult pitches but could survive with a stadia grass pitch and a youth 11 v 11 3G pitch that would provide for youth 11 v 11, junior 9 v 9 and mini soccer and be available for other clubs to use for training mid-week. Further feasibility work is required to ascertain if it is feasible in planning terms and financially. If this is not feasible then alternative pitch arrangements will be required to ensure the pitches are not continually overplayed.	2	Portsmouth City Council / Moneyfields FC / FF / Hampshire CFA.	High
Paulsgrove/ Allaway Avenue Playing Field (PCC – secured) Sports: Football: 4 x adult 11 v 11 (1 pitch priority use by Paulsgrove FC Step 7 club). Pitch Quality: Standard Ancillary Facilities Quality: poor Pitch capacity is underplayed but there is over play of adult pitches by 2.5 mini 7 v 7 and 1 mini 5 v 5.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	If possible consider reorganising pitches to ensure age groups play on the correct size pitches but not overplay adult 11 v 11 pitches.	2	Paulsgrove FC	Low
	PROVIDE	There is a need to provide new changing facilities and clubhouse.	2	Portsmouth City Council / FF / Hampshire CFA / Paulsgrove FC.	Medium

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Redwood Park School (Education – unsecured Use) Sports: Football: 1 x adult 11 v 11 Pitch Quality: Poor Ancillary Facilities Quality: Poor Although balanced play pitch is over played by 0.5 match equivalent sessions per week.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Due to the poor quality of pitch and changing seek to move the existing adult team Eastney FC to an alternative pitch Sunday AM. Also provide alternative youth 11 v 11 pitch for East Lodge Park juniors.	2	Eastney FC / East Lodge Park Juniors FC / Hampshire CFA / Portsmouth City Council	Low
Roko Copner Road (Portsmouth FC Training Ground Unavailable for Community Use) Sports: Football: 2 x adult 11 v 11 Pitch Quality: Good Ancillary Facilities Quality: Good	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST	
Rugby Camp (PCC – Secured use. Rugby Club long lease for clubhouse changing currently leased back to Council) Sports: Football: 2 x adult 11 v 11 Pitch Quality: Standard Ancillary Facilities Quality: Standard Rugby: 4x adult capacity currently 11 match and training equivalents. Currently over capacity. Cricket: 1 square 6 pitches - overplayed by 10 match equivalents per season.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low	
		Portsmouth City Council to hold discussions with Portsmouth Rugby Club about surrendering the lease they have with the club for use of the clubhouse and to make the club wholly responsible.	1	Portsmouth City Council / Portsmouth Rugby Club / RFU	Low	
	ENHANCE	Southern Water put 3 drains across the rugby pitches, which meant the pitches became unplayable for the next 3 winters. There have been some serious issues which have been addressed. However, there are still ongoing issues that need rectifying.	1	Portsmouth City Council / Portsmouth Rugby Club / RFU	Low	
	PROVIDE	There are some issues of ventilation in the changing rooms, which need to be addressed as players are having to change outside the changing areas. The rugby club are also looking at rebuilding the junior clubhouse and creating a link into the main clubhouse structure and have permission, to construct a gym in between the junior and senior clubhouse, as well as this they wish to increase toilet provision in the main clubhouse.	2	Portsmouth Rugby Club / RFU	Medium	
		Rugby Camp site is of adequate size for rugby, but the pitches are hugely over capacity, which is unsustainable should the club maintain its current level of activity or continue to grow. Either an increased maintenance schedule, provision of additional floodlighting or provision for a 3G surface should be considered to help relieve some of the capacity issues on the site.	2	Portsmouth City Council / Portsmouth Rugby Club / RFU	High	
		Portsmouth Rugby Club has submitted a planning pre-application and received feedback for the potential to develop the training pitch into a 3G surface. The development of a world 22 rugby compliant pitch needs to be discussed further .as part of the Parklife project as to its suitable location.	1	Portsmouth City Council / Portsmouth Rugby Club / RFU	High	
		Portsmouth City Council in partnership with the ECB and Hampshire Cricket to work together to improve the quality of cricket pitches, through developer contributions and accessing funding through the ECB Grant Aid and Pitch Advisory Scheme.	2	Portsmouth City Council / ECB / Hampshire Cricket	Low	
		Any improvements undertaken should seek to ensure that facilities are in line with ECB standards as well as meeting specifications for the local leagues				
	Sevenoaks Road, Paulsgrove (PCC - Leased) Sports: Football: 1 x adult 11 v 11 Pitch Quality: Standard Ancillary Facilities Quality: Poor Pitch is overplayed 0.5 match equivalents youth 11 v 11 and 9 v 9 per week.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
		ENHANCE	The site is currently overplayed. If quality of the pitch was increased from standard to good this would improve the capacity of play.	1	Portsmouth City Council / Hampshire CFA	Low
PROVIDE		Changing rooms require renewal	3	Portsmouth City Council/ Hampshire CFA	Medium	
		Need to improve facilities to Step 6/5.	3	Portsmouth City Council / Hampshire CFA / Football Club	High	

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Springfield School (Education – unsecured Use not currently used) Sports: Football: 1 x junior 9 v 9 Pitch Quality: Poor Ancillary Facilities Quality: Poor Rugby 1 junior pitch not used by community clubs	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				
St Johns College, Farlington (Education – unsecured Use unavailable for football and Rugby. 1 square used for cricket) Sports: Football: 1 x youth 11 v 11 not available for use 3x mini 7 v 7 not available for use. 1x 35m x 15m 3G pitch Pitch Quality: Good Ancillary Facilities Quality: Good Rugby: 2 adult and 2 junior pitches not available for use by community clubs. Cricket: 2 Squares but only 1 square and 6 pitches can be used at any one time. Currently used by Purbrook CC 3 rd X1 (Imported team)	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided. This site requires a formal community use agreement to be in place to safeguard community use in the future for cricket	1 1	Portsmouth City Council Portsmouth City Council / Hampshire Cricket	Low Low
	ENHANCE				
	PROVIDE				

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
St Paul's RC Primary School (Education – unsecured Use not available for use) Sports: Football: 1 x mini 5 v 5 Pitch Quality: Poor Ancillary Facilities Quality: Poor	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				
Trafalgar School (Education – unsecured) Sports: Football: 1 x youth 11 v 11 Pitch Quality: Standard Ancillary Facilities Quality: Good	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided. There is a need for a formal community use agreement to be in place	1 1	Portsmouth City Council Portsmouth City Council / Hampshire CFA	Low Low
	ENHANCE				
	PROVIDE				Low
East Lodge Playing Fields (PCC – secured) Sports Football: 2x junior 9 v 9 2x mini 7 v 7 Pitch Quality: Standard Ancillary Facilities Quality: Standard	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE				

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Medina Primary School (Education – Unsecured) Sports – Football: 1x junior 9 v 9 Pitch Quality: Poor Ancillary Facilities Quality: Poor Pitch currently overplayed by 7 v 7 and 5 v 5.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	This site requires a formal community use agreement to be in place to safeguard community use in the future.			
	PROVIDE				
Highbury Primary School (Education – Unsecured) Sports: Football: 1x mini 7 v 7 1x mini 5 v 5 Pitch Quality: Poor Ancillary Facilities Quality: Poor Pitches currently underplayed.	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	This site requires a formal community use agreement to be in place to safeguard community use in the future.	1	Portsmouth City Council	Low
	PROVIDE				
Goals Soccer Centre (Private– commercial) Sports: Football: 8x 30m x 20m 3G pitches 2x 40m x 30m 3G pitches	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	2	Commercial Operator	Medium
Playfootball Portsmouth (Private– commercial) Sports: Football: 7x 30m x 20m 3G pitches 1x 40m x 30m 3G pitches	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	2	Commercial Operator	Medium

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
Priory School (Education – Unsecured) Sports – Football: 1x 90m x 80m 3G pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	1	Priory School	Medium
St Edmunds School (Education – Unsecured) Sports: Football: 1x 70m x 30m 3G pitch 1x 35m x 17m 3G pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	1 - 3	St Edmunds School	
Mountbatten Leisure Centre (PCC – secured) Sports: Football: 1x 65m x 62m 3G pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	1	Portsmouth City Council / Leisure Operator	Medium
The Victory Primary School (Education – Unsecured) Sports: Football: 1x 50m x 33m 3G pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights on all 3G pitches on site	3	The Victory Primary School	Medium
Miltoncross Academy (Education – Unsecured) Sports: Hockey: 1x sand dressed AGP 100m x 60m pitch	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights	1 - 3	Miltoncross Academy	Medium
Portsmouth Grammar School (Education – Unsecured not available for use) Sports: Hockey: 1x sand dressed AGP 100m x 60m pitch Rugby: 1x adult pitch 3x youth pitches Cricket: 2 squares 18 pitches	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	Need to ensure sink fund is in place to replace carpets and floodlights	1 - 3	Portsmouth Grammar School	Medium

SITE NAME / OWNERSHIP	STRATEGY AIM	ACTION	PRIORITY	PARTNERS	COST
St Helen's Field (PCC leased to Portsmouth Cricket Club – secured) Sports: Cricket: 1 square 10 pitches 1 non-turf pitch Square capacity 50 match equivalents per season over played by 1 match equivalent. Non-turf pitch capacity 60 match equivalents per season underplayed by 38 match equivalents per season (junior teams only).	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided.	1	Portsmouth City Council	Low
	ENHANCE	The two-lane practice facility and the second non-turf pitch in the South West of the site where there is space for lower age junior cricket only, have not been laid to ECB standards and this needs to be rectified	1 - 3	Portsmouth Cricket Club / ECB Hampshire Cricket	Medium
	PROVIDE	The clubhouse is in need of refurbishment. There is no disability access and changing rooms require refurbishment – There are some issues with planning permission and neighbours objecting to storage sheds behind the clubhouse, which are needed to secure the maintenance machinery. The storage shed issue needs to be addressed.	1 - 3	Portsmouth Cricket Club / Portsmouth City Council / ECB / Hampshire Cricket	Medium
St James Hospital (NHS leased to Portsmouth and Southsea Cricket Club – Unsecured 3 years left in lease until next break clause) Sports: Cricket: 1 square 8 pitches 1 non-turf pitch Square capacity 50 match equivalents per season over played by 1 match equivalent. Non-turf pitch capacity 60 match equivalents per season underplayed by 38 match equivalents per season (junior teams only).	PROTECT	This site should be protected unless suitable equivalent or better replacements are provided. The Cricket Field is currently owned by the NHS Property Company. The Cricket Club has had it listed as an Asset of Community Value. This means that if/when the field comes up for sale, the Cricket Club will have a right to bid for that land within 6 months. The NHS are looking at the hospital site for housing development. If this site is lost, then a better or equivalent site will be required in a suitable location.	1	Portsmouth City Council	Low
	ENHANCE				
	PROVIDE	The Cricket Field is currently owned by the NHS Property Company. The Cricket Club has had it listed as an Asset of Community Value. This means that if/when the field comes up for sale, the Cricket Club will have a right to bid for that land within 6 months. The Club will need to provide funds to purchase the land	1 - 3	Portsmouth and Southsea Cricket Club / ECB / Hampshire Cricket / Portsmouth City Council	High



Equality Impact Assessment

Preliminary assessment form v5 / 2013

www.portsmouth.gov.uk

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
 - negative, positive or no impact on any of the equality groups
 - opportunity to promote equality for the equality groups
 - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Directorate:

Director of City development & culture

**Function e.g. HR,
IS, carers:**

Sports development

Title of policy, service, function, project or strategy (new or old) :

Portsmouth City Council Playing Pitch Strategy 2018-2022

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

Q1 - What is the aim of your policy, service, function, project or strategy?

In line with the Government's National Planning Policy Framework, the PPS sets out to assess existing sports pitches, the future need for sports pitches, and opportunities for new provision.

The PPS will run to 2022 (five years based on Sport England recommendations), but should be reviewed on an annual basis to keep it up-to-date and robust. However future demand is taken into account to 2033 (in line with the draft new Local Plan) and should be reviewed in accordance with Stage E of the Sport England PPS guidance (see Part 7).

The PPS has been developed in partnership with a range of agencies including Portsmouth City Council, Sport England, national governing bodies of sport including football, cricket, rugby union and hockey and local football, hockey, rugby union, and cricket clubs.

This PPS is based on a supply and demand assessment of playing pitch facilities in accordance with Sport England's PPS Guidance: An Approach to Developing and Delivering a PPS 2013:<http://www.sportengland.org/facilities-planning/planning-for-sport/planning-tools-andguidance/playing-pitch-strategy-guidance/>.

Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

The anticipation is that the development of the strategy will benefit residents, visitors and businesses in the city by ensuring participation in sport and physical activity is as safe, easy and inclusive as possible, and that value for money is provided to residents by ensuring that pitches are invested in strategically and with a view to sustainability.

At this stage, taking account of the work carried out in the PPPS framework, our working assumption is that the overall effect of changes would be positive, as we would aim to improve quality and accessibility of facilities. However, at the high-level strategy development that remains an assumption with more detailed work to be undertaken in respect of specific projects flowing from the strategy and action plan.

Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "negative" or "unclear" consider doing a full EIA

Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?

Group	Yes	No	Unclear
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Gender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Religion or belief	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pregnancy or maternity	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Other excluded groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?

Group	Yes	No	Unclear
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?

yes No

Q7 - How have you come to this decision?

Groups in the city were consulted to inform the overarching PPS strategy (listed within the document), and national and local data and research has been used to inform findings, in accordance with the Sport England guidance. National Governing Bodies have been consulted to ensure that key elements of their strategies for national and local development are reflected. It is likely that for some sports there will be a particular influence around age (with youth programming a feature) and gender (focus on programmes around female participation).

Accessibility and quality audits have identified the need to improve the fitness for purpose of buildings and ensure that they comply with current standards, and the assumption is that this will improve accessibility, particularly for residents and visitors with disabilities.

At the high-level strategy development stage, there are no identified negative impacts for the protected groups, and a number of positive direct and indirect impacts, particularly around age, gender and income. It is expected that as individual projects within the strategy progress, these will be subject to individual equalities impacts assessments to ensure that there are no negative impacts, and indeed that positive impacts are maximised.

If you have to complete a full EIA please contact the Equalities and diversity team if you require help
Tel: 023 9283 4789 or email: equalities@portsmouthcc.gov.uk

Q8 - Who was involved in the EIA?

Kelly Nash, Corporate Performance Manager, PCC

This EIA has been approved by: Stephen Baily

Contact number: 023 9283 4399

Date: 7th February 2018

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: equalities@portsmouthcc.gov.uk

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Agenda Item 4



Portsmouth
CITY COUNCIL

Title of meeting:	Culture, Leisure and Sport Decision Meeting
Date of meeting:	16 March 2018
Subject:	Library Fines and Reservation Fees
Report by:	Director of Culture and City Development
Wards affected:	All
Key decision:	No
Full Council decision:	No

1. Purpose of report

- 1.1 To set out the issues related to the current practice of charging fines for the late return of adult books and other library materials, in the light of changing patterns of use and pilot schemes by other library services. To make recommendations to change the practice of charging fines across Portsmouth Library Service as part of a broader campaign to bring back previous library users and attract new ones.

2. Recommendations:

- 2.1 **That for a pilot period of three years, Portsmouth Library Services ceases to charge fines for the late return of books and other library materials lent to the public from Portsmouth owned stock. Stock from other libraries will continue to be charged according to inter-library-lending requirements.**
- 2.2 **That for a pilot period of three years, Portsmouth Library Services cease to charge a reservation fee for books and other library materials, where the request can be satisfied within existing Portsmouth library lending stock. Stock obtained from other library sources and agreed with the requester will continue to be charged at cost.**
- 2.3 **That an evaluation of the two pilots is conducted throughout the three year period in terms of library membership, use of services and loan return rates, taking recommendations for further action to the Portfolio Holder in year three.**
- 2.4 **That the pilots be accompanied by a vigorous communication and outreach campaign to inform residents of the changes and encourage engagement with library services.**

3. Background

3.1 Library Fines

- 3.1.1 All public libraries in the UK make a charge for the late return of adult books and other borrowed items. Some also charge for the late return of children's material, but Portsmouth City Council took the decision not to do so approximately 19 years ago. Historically library fines have been employed as a means of deterring borrowers from keeping items beyond the loan period. It has also been valued as a method of income generation to offset some library costs.
- 3.1.2 Portsmouth, in line with other libraries in the UK, has seen a decline in the borrowing of physical books. At the same time, more measures have been put in place to support borrowers in avoiding their loan items becoming overdue. These include telephone and online renewals and text reminders that the items are reaching the end of their loan period. In Portsmouth, fines are charged at a rate of 18p per book per day to a maximum of £9.00. In the last 7 years, income from library fine income has declined from £28,000 per annum to an anticipated £16,000 for the year 2017/18. It is therefore clear that this is a declining income stream, upon which the service can no longer rely in the long term. [See Appendix 1].
- 3.1.3 In 2006, the Portsmouth Library Development Plan identified the objective to increase access to services as both a significant challenge and an aspiration for the service. This was to ensure that libraries could best serve and benefit all users, as well as targeting the most vulnerable groups in our local communities, including people facing multiple deprivations. The Plan also recognised that library fines were and remain a barrier to library access, particularly amongst economically marginalised user groups who stand to benefit the most from library services. The term "fine" infers a sense of 'wrong doing', that can be prohibitive to many users, as the threat of a financial penalty causes many people to act in the opposite way than the fine intends, i.e. many retain the books because they are too scared of the fine to return them. As a result, fines accrue and eventually borrowing rights are suspended; users let their membership lapse and drift away from the service altogether. This is of broader concern as library membership is often linked to other services, such as using computers, accessing the internet, and taking part in courses and events. Moreover, the people who cannot afford to pay fines — including those on low incomes, the elderly and the socially disadvantaged — benefit the most from using libraries, not only to access books, but as community hubs, social meeting places, and to access other services.
- 3.1.4 There is no clear evidence base to demonstrate whether income generated from fines produces a surplus over the cost of labour and materials involved in collecting them. More broadly, over time, library professionals have become increasingly concerned about the impact of fines as a financial penalty. This resulted in a pioneering pilot scheme delivered by the City of Sydney Public Libraries, in Australia, which like Portsmouth operates 9 libraries across the city. The service abolished all library fines after an eight-month trial showed that fines do not work as an incentive for people to return books.

Instead of fines, users were simply unable to borrow more books until overdue items were returned. City of Sydney libraries found that three times as many overdue items were returned when fines were removed than in the previous 12 months and borrowers from economically disadvantaged groups were less likely to cease using services when loans became overdue.

- 3.1.5 The practise of removing fines for adult library loans has also taken place in a number of US States including districts in Northern Illinois, Ohio, California and Massachusetts. In northern Colorado, a district operating 13 libraries in the area, abolished fines and have found the overall financial impact has been neutral, while book borrowing rose overall, including a 16% rise in children's loans. Moreover, overdue library loans have decreased; 95% of borrowed materials are now returned within a week of their due date. Following a study on the abolishing fines, Colorado State Libraries recommended in 2017 that all libraries across the state stop charging all fines and fees as their research found there was not enough benefit from late fine revenues to outweigh increased circulation. In districts without fines, there has been a significant increase in families returning to the library. Other library services in the USA have reported similar results, in terms of improved returns and overall increase in use of services, especially by groups subject to multiple deprivations.
- 3.1.6 Several academic libraries in UK universities also employ the practice of no fines. On 10th February, Trafford Library Service in Greater Manchester – which operates 12 libraries in the city - announced that it would be the first library authority in the UK to abolish fines on overdue books altogether. The library and information association CILIP support this move, with Chief Executive Nick Poole saying that 'anything that removes barriers to joining and using the library is very welcome. Trafford council's announcement to abolish library fines for all ages is an exceptional development. As long as sums add up then we would like to see all libraries taking similar steps to encourage more members and more reading.' Despite Trafford's claim to be the first in the country to make the move, Rutland Library Service also does not charge fines on overdue books, neither do library services in West Lothian, Shetland and West Dunbartonshire in Scotland.
- 3.1.7 There is now a strong opportunity for Portsmouth City Council and Library Service to become a key stakeholder in the growing number of libraries internationally choosing to abolish overdue fines. This can be introduced to Portsmouth Library Service with immediate effect at the relatively low cost of £20,000 per annum [see Section 3.4]. Our library management system already has the software in place to manage this process, including the temporary blocking of overdue accounts. The publicity resulting from the removal of fines will raise the profile of the library service both nationally and locally as a flagship for innovation and outreach in the UK. National bodies including the Society of Chief Librarians and CILIP have requested information and feedback from libraries prepared to take a lead in this ground breaking approach There is also great potential for Portsmouth to provide evidence and best practice in measuring the impact of removing fines, both the financial impact and benefits for the service in terms of work practices, and the impact on library usage and library users.

3.2 Reservations

- 3.2.1 Portsmouth Libraries currently makes a £1 charge for an adult reservation of a book held in a different branch in the city. This process is mechanised within the Library Management System, minimising the demands on staff time. The stock is moved around the city on the pre-existing library van delivery.
- 3.2.2 Demand for the reservation service is declining and the revenue from the service has also considerably reduced: from £6,424 in 2011/12 to £3,951 in 2016/17 [See Appendix 1]. There is increasing feedback from customers that a £1 charge to obtain a book from within Portsmouth Library Service (as opposed to inter-library loans from library services outside the city) is disproportionately high, given the cost of paperbacks purchases and the cost of books in second hand and charity shops. The speedy availability and low cost of books from Amazon also impact on our reservation service, particularly usage from higher income groups.
- 3.2.3 Those that are easily mobile can arrange to collect their items from other libraries. Clearly the existing system favours those who have easy access to larger library collections and have the means to collect items using their own transport. The least mobile, the disabled and those with multiple deprivations living in communities served by smaller libraries are most disadvantaged by this practice and also have the poorest access to library services. As a consequence, a large number of library authorities in the UK have abolished reservation fees, including Bristol, Kent and Southampton.

3.3 Proposal

- 3.3.1. The report recommends that for a pilot period of three years, Portsmouth Libraries cease charging fines for overdue items and library reservations. These measures will be accompanied by a publicity and outreach campaign to make users and non-users aware of the change, update their perception of the service, and encourage new membership. The campaign will include information about the breadth of library stock from which they could widely request, as well as promotion of the many and diverse services and spaces offered by the library service. The campaign should aim to be low/no cost and target coverage in the local media, online (e.g. council website/social media) and in libraries and other council-owned buildings, e.g. community centres.
- 3.3.3 In the last year of the pilot, the scheme will be evaluated, including data on: impact in membership and borrowing, impact on overdue returns, costs to the library service and feedback from staff and users on the change. A further report will be brought to the Portfolio Holder reporting on the outcome of the pilot and suggesting any further recommendations resulting from its findings. The evaluation report should be made available online and shared broadly with other library authorities and national bodies with an interest in this issue, i.e. the Libraries taskforce, the Society of Chief Librarians and CILIP.

3.4 Funding

3.4.1 The total cost of the proposals to library budgets (based on anticipated figures for the year ahead) will be as follows:

Library Fines:	£16,000
Reservations:	£4,000
Total:	£20,000

3.4.2 This would be funded within existing budgets as follows:

£2,000 from the cancellation of supplier selection and the related fee.
This is proposed to enable staff to tailor book purchase more directly to the needs of service users.

£5,000 from the School Library Services.
The School Library Services support this scheme as it will draw more families into regular library use, which could be promoted through the school network with collaborative activities and events.

£5,000 from the Libraries Bookfund.
Based on findings from the City of Sydney following the abolition of overdue fees, more books will be returned, reducing the need for so much replacement stock. The free reservation scheme would also maximise use of existing stock and reduce the need for every prominent title to be provided at each service point. This sum reflects the minimum anticipated saving and may be increased in years two and three.

£8,000 from the income gained from the sale of PCC parking permits in Libraries.

4. Reasons for recommendations

4.1 To improve access to library services for all Portsmouth citizens, both geographically and financially. This is essential if the library service is to meaningfully deliver to broader council objectives, including in terms of literacy, learning, digital access and support for health outcomes.

4.2 To provide a simplified and more economical way of working. A cash-reduced or cash-free environment would require less complex financial processes and routines, freeing staff time to be spent with customers in need of support. It would enable more roles to be undertaken by volunteers and produce a simple and flexible range of work processes.

4.3 To maximise use of library stock and services. More stock would be available for use and could be accessed without financial penalty from all service points, including the Mobile Library.

- 4.4 To increase library membership
- 4.5 To raise the profile of Portsmouth City Council and the Library Service as part of growing number of library authorities exploring this practice and building a meaningful evidence base relating to its impact.
- 5. Equality impact assessment (EIA)**
 - 5.1 A preliminary EIA has been completed and is attached at appendix 2
- 6. Legal comments**
 - 6.1 The recommendations in this report are consistent with the general statutory duty of the Council under section 7 of the Public Libraries and Museums Act 1964 to provide a comprehensive and efficient library service for all persons who wish to make use of it.
- 7. Director of Finance comments**
 - 7.1 The total cost of the recommendation contained within this report will be £20,000 per annum.
 - 7.2 The loss of income will be funded form other Library Service budgets as detailed in paragraph 3.4. This will not have a significant impact on the future delivery of the service.

.....
Signed by:
Stephen Baily
Director of Culture and City Development

- Appendices:**
Appendix 1 - Library income from library fines and reservations
Appendix 2 - Preliminary EIA

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/
rejected by on

.....

Signed by:
Cabinet Member for Culture, Leisure and Sport

Appendix 1



Equality Impact Assessment

Preliminary assessment form v5 / 2013

www.portsmouth.gov.uk

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
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 - opportunity to promote equality for the equality groups
 - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Directorate:

Director of City development & culture

**Function e.g. HR,
IS, carers:**

Libraries and Archive Services

Title of policy, service, function, project or strategy (new or old) :

Report to Culture, Leisure and Sport Portfolio: Library Fines and Reservation Fees

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

Q1 - What is the aim of your policy, service, function, project or strategy?

The report proposes that for a pilot period of three years, library fines for the late return of adult books and library reservations for adult books where the request can be filled within Portsmouth Public Libraries, should be provided at no charge.

This is proposed to increase access to services and therefore support for resident need.

Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

The proposal will benefit all library members and potential library members, as the proposal includes a recommendation that the changes be accompanied by a vigorous membership and promotion campaign

Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "negative" or "unclear" consider doing a full EIA

Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?

Group	Yes	No	Unclear
Age	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Disability	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Race	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Gender	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Transgender	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Sexual orientation	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Religion or belief	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Pregnancy or maternity	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Other excluded groups	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?

Group	Yes	No	Unclear
Age	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Disability	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Race	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Gender	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Transgender	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Sexual orientation	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Religion or belief	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>

Pregnancy and maternity



Other excluded groups



If the answer is "no" or "unclear" consider doing a full EIA

Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?



yes



No

Q7 - How have you come to this decision?

The proposal will decrease inequalities of access to library stock and information across the city. Members of equality groups in the geographical range of small libraries will have increased access to all city stock and with no penalties if disability issues result in the late return of items

If you have to complete a full EIA please contact the Equalities and diversity team if you require help
Tel: 023 9283 4789 or email:equalities@portsmouthcc.gov.uk

Q8 - Who was involved in the EIA?

Lindy Elliott
David Percival

This EIA has been approved by: Lindy Elliott

Contact number:

023 9268 8058

Date:

9/2/18

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: equalities@portsmouthcc.gov.uk

Agenda Item 5



Portsmouth
CITY COUNCIL

Title of meeting:	Culture, Leisure and Sport Decision Meeting
Date of meeting:	16 March 2018
Subject:	Portsmouth Museums and Visitor Services venue hire charges and Charles Dickens Birthplace museum admission charge.
Report by:	Director of Culture and City Development
Wards affected:	All
Key decision:	No
Full Council decision:	No

1. Purpose of report

- 1.1 To propose new venue hire charges for The D-Day Story and new Butterfly House and amended charges for other museum sites.

2. Recommendations

- 2.1 **Agree the new D-Day Story venue hire charges and Butterfly House venue hire charge as Appendix A.**
- 2.2 **Agree that the D-Day Story can discount venue hire up to 30%.**
- 2.3 **Agree amended venue hire and wedding charges for other museums.**
- 2.4 **Agree flexible pricing for optional catering in conjunction with room hire.**
- 2.5 **Agree to maintain current admission charges for Charles Dickens' Birthplace for 2018-19 including free entry for Portsmouth residents.**

3. Background

- 3.1 The D-Day Museum is about to reopen following its transformation with funding from the Heritage Lottery Fund (HLF). Operation of the new Museum is underpinned by a business plan that was submitted and agreed as part of the HLF bid. It includes a target income from admissions and other income generating activity that will enable the museum to cover its increased operating costs. A review of the existing pricing structure for venue hire has been carried out, including income modelling and benchmarking against similar attractions. Similarly the creation of a new Butterfly House offers the potential for generating

additional revenue streams through venue hire. The 2015/16 charges of £75/£150 are entirely inappropriate.

- 3.2 D-Day Story is currently able to discount venue hire for charities and community groups up to 25%. A new joint charge for weddings and receptions at Southsea Castle has been introduced, offering a 15% discount when booking both together. Discounting hire to attract clients is common practice within the attraction sector, for example offering introductory offers and repeat booker discounts.
- 3.3 Existing venue hire and wedding charges have been reviewed across the remaining museum sites and the charging policy rationalised. This has seen some increases and some decreases in charges. In addition, charges have been simplified from three to two prices for each space available by removing a separate Sunday and Bank Holiday charge (and replacing this with a single Friday to Sunday charge that includes Bank Holiday Mondays).
- 3.4 Catering requirements connected with venue hire vary according to client's needs, for example, catering for a wedding will differ from that for a business meeting.
- 3.5 A copy of current charges are show in Appendix C.

4. Reasons for recommendations

- 4.1 The existing venue hire prices do not reflect the quality of the offer at the new D-Day Story and also the new Butterfly House at Cumberland House. The D-Day Museum transformation project is underpinned by a business plan that outlines the income needed to cover the ongoing cost of operating the museum. Venue hire pricing that is in line with attractions of a similar size and type will help the venue achieve this aim. Benchmarking data can be found in Appendix B.
- 4.2 Flexibility to discount D-Day Story venue hire will enable us to offer introductory offers to attract new business, offer repeat booking discounts and stimulate interest during quieter periods. Charities and third sector groups are already entitled to a 25% discount. Other discounts could include multiple room hire, repeat booking discounts or a discount on the first booking.
- 4.3 Museum fees and charges for venue hire have not been reviewed since November 2014.
- 4.5 As catering costs will vary according to the event, we need the flexibility to charge the customer accordingly. This will allow us to meet income targets and offer affordable options to customers.
- 4.6 Charles Dicken's Birthplace prices for 2018/19 are retained at their previous level as promotional material has already been printed and distributed.

5. Equality impact assessment (EIA)

5.1 A preliminary EIA is attached as Appendix D

6. Legal comments

6.1 The setting of the level of the charges referred to in this report is in the discretion of the Council, having regard to commercial factors and subject to any considerations which may be identified in undertaking an EIA.

7. Director of Finance comments

7.1 Income generated by the Museum and Visitor Services currently funds 27% of the budgeted service expenditure. It is extremely important that the fees and charges policy enables the service to maximise fee earning opportunities whilst remaining flexible to customer requirements.

7.2 The recommendations in this report and the schedule of fees proposed support this objective.

.....
Signed by:
Stephen Baily
Director of Culture and City Development

Appendices:

- Appendix A - Venue hire charges for D-Day Story
- Appendix B - Benchmarking Data
- Appendix C - Current Charges
- Appendix D - Preliminary EIA

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/
rejected by on

.....
Signed by:
Cabinet Member for Culture, Leisure and Sport

Portsmouth Museums and Visitor Services Wedding Hire Charges in £ exc vat

Southsea Castle	2017/18	2018/19	2019/20	2020/21
Castle Keep - Wedding Ceremony				
Mon - Thurs, two hours between 10am and 5pm	410	480	490	500
Friday - Sunday, two hours between 10am and 5pm.	660	670	680	690
Castle Marquee - Wedding reception				
Mon - Thurs - 5pm - midnight	2,205	2,205	2,250	2,300
Friday - Sunday - 5pm - midnight	3,045	3,087	3,150	3,220
Combined Charge				
Ceremony and reception, Mon-Thurs	2,223	2,280	2,330	2,350
Ceremony and reception, Fri, Sat, Sun	3,150	3,190	3,250	3,315
Ceremony bookings after 5pm and anytime Nov to Feb*	120	122	125	128
Portsmouth Museum	2017/18	2018/19	2019/20	2020/21
Esther Room				
Mon - Thurs, two hours between 10am and 5pm	385	464	470	480
Friday - Sunday two hours between 10am and 5pm.	635	650	660	670
All ceremony bookings 5pm - 10pm*	120	122	125	128
Museum Garden - marquee only				
Mon - Thurs	495	500	510	520
All other days	830	850	870	890
Museum Garden - whole garden and toilets/reception				
Mon - Thurs, 6pm - 10.30pm	995	1,010	1,030	1,050
Friday - Sunday, 6pm - 10.30pm	1,655	1,690	1,720	1,750
New Year's Eve - 50% increase in all charges				
Hourly rates - divide rate by number of hours and add 20%				
* Additional charge to cover cost of staff and services.				

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Portsmouth Museums and Visitor Services - Venue Hire Charges Appendix A

Portsmouth Museums and Visitor Services Venue Hire Charges	Charge per hire exc vat 2018/19		Charges agreed 2015/16		
	Monday-Thurs	Friday-Sunday	Mon-Thurs	Fri-Sat	Sun
Portsmouth Museum	£	£			
Museum Garden, reception and toilets 6pm – 10.30pm	970	1,200	950	1180	1800
Portsmouth Museum (not garden) 6pm – 10.30pm	970	1,200	950	1260	1890
Meeting Room daily rate Monday to Friday 10am – 5pm	80	150	75	150	150
Esther Room daily rate Monday to Friday 10am – 5pm	560	750	550	740	740
D-Day Story					
The Briefing Room (formerly Dulverton Wing), 10am - 5pm	560	700	400	550	550
The Briefing Room (formerly Dulverton Wing), 6pm -11pm	1,000	1,250	370	740	740
The Deck (Reception, shop and café area), 6pm -11pm	1,200	1,500			
The Legacy Gallery (Overlord Embroidery and former cinema), 6pm - 11pm	2,000	2,500			
Dickens' Birthplace					
Daily rate (October to March excluding Easter) 10am – 5pm	600	750	590	740	740
Evening 6pm – 10.30pm	750	940	470	630	630
Eastney Beam Engine House					
In steam, daily rate 10am – 5pm	750	1,120	740	1100	1470
In steam, 6pm – 10.30pm	970	1,290	950	1260	1890
Cumberland House Natural History Museum					
Whole museum, 6pm – 10.30 - not Butterfly House	480	640	470	630	630
Butterfly House and Reception	600	750	75	150	150
Activity Room and Reception	300	375	75	150	150
Southsea Castle					
Marquee Only					
Daily rate, 10am - 5pm	460	645	470	530	630
Evening rate, 7.30pm - 11pm	856	1,200	770	1260	1260
Out of season evening rate - November to February, 7.30pm-11pm*	205	205	200	200	200
Meeting Room					
Daily rate, 10am – 5pm	60	75	60	60	160
Evening rate, 7.30pm - 11pm	255	280	260	290	370
The Keep					
Daily rate, 10am - 5pm (Mondays incur +£120)	510	510	600	600	1200
Evening rate, 7pm - 11pm	2245	2245	2310	2310	2310
The Moat	500	700			
The Courtyard	460	645			
New Year's Eve - 50% increase in all charges					
Hourly rates - divide rate by number of hours and add 20%					
* Additional charge to cover cost of staff and services.					

530	630
1260	1260
0	0
60	160
290	370
600	1200
2310	2310

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Customer would like to book Briefing Room once a month for 6 months

Room hire (daytime)	560	
Total cost of booking (before discount)	3360	
Total cost (discount of 25%)	2520	0.25

Introductory offer - 30% off first evening booking of Legacy Gallery (weekday)

Room hire (6pm to 11pm)	2000	
Total cost of booking (before discount)	2000	
Total cost (discount of 25%)	1400	0.3

Customer would like to book both Deck and Briefing Room (weekday)

Room hire (Briefing Room, evening)	1,000	
Room hire (Deck, evening)	1,200	
Total cost before discount	2,200	
Total cost (discount of 30%)	1650	0.3

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Museum and Visitor Services venue hire Appendix B

Venue

Sea City, Southampton, Southampton City Council	Per Hour	Max Capacity	Cost if hired for full period (eg full day/evening) - calculated using hourly rates
Learning Decks 1-3			
Day Hire	£80.00	35	£600.00
Full Day 9.30-5pm	£225.00	35	£1,687.50
Grand Hall - Evening hire only after 5pm			
	£160	75	£1,120
Catering Area - Evening hire after 5pm	£160.00	on application	£1,120
Catering & Retail Area - Evening hire after 5pm	£210	on application	£1,470
Temp Exhibition Space (pavillion)	£210	150	£1,470
Whole Museum - Evening hire after 5pm	£350	500	£2,450
Private Hire 09.30 -17.30	£3,500	500	£24,500
Extras			
Kitchen Use	£75 flat rate		
Tablecloths	£5 each		
P/A & Microphone	£150.00 flat fee		

Tudor House Museum, Southampton City Council	Per Hour	Max Capacity	Cost if hired for full period (eg full day/evening)
Georgian Room	£65.00	35	£487.50
Day hire Sat-Thurs	£110	35	£825.00
Banqueting Hall - Evening Hire only	£160	35	£960
King John's Palace - Day Hire	£65	60	£487.50
Evening Friday/Evening Hire	£110.00	60	£660

Art Gallery, Southampton City Council	Per Hour	Capacity	Cost if hired for full period (eg full day/evening)
Day Hire (Grand Hall)	£165		£1,237.50
Evening or Sunday Grand Hall	£220	0-100	£1,320
	£245.00	101-200	£1,470
	£270	201-300	£1,620
	£375.00	301- 475 (Side galleries)	£2,250

Royal Marines Museum	Per Night
Large function room (Fri-Sun)	£2,700.00
Smaller Function Rooms	£600 - £900
Daytime room hire	£150 per hour
Conference delegate packages	From £28.50

Mary Rose Museum	Price
Venue only	
Drinks Reception (6pm – 9pm)	£1,500.00

Dinner (6pm – 11pm)	£1,800
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Museum of Army Flying
£10 per hour per delegate - flat rate for room rate

Museum and Visitor Services venue hire charges Charles Dicken's Birthplace Appendix C

Adult: £4.20

Senior Citizen: £3.70

Unaccompanied Child (U18): £3.20

Students: £3.20

Child (U18): Free when accompanied by a paying adult

Portsmouth residents free of charge (proof of residence required).

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Equality Impact Assessment

Preliminary assessment form v5 / 2013

www.portsmouth.gov.uk

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
 - negative, positive or no impact on any of the equality groups
 - opportunity to promote equality for the equality groups
 - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Directorate:

Director of City development & culture

**Function e.g. HR,
IS, carers:**

Museums and Visitor Services

Title of policy, service, function, project or strategy (new or old) :

Portsmouth Museums and Visitor Services venue hire charges and Charles Dickens Birthplace museum admission charge.

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

Q1 - What is the aim of your policy, service, function, project or strategy?

Agree the new D-Day Story venue hire charges and Butterfly House venue hire charges.

Agree that the D-Day Story can discount venue hire up to 30%.

Agree amended venue hire and wedding charges for other museums.

Agree flexible pricing for optional catering in conjunction with room hire.

Agree to maintain current admission charges for Charles Dickens' Birthplace for 2018-19 including free entry for Portsmouth residents.

Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

The continuation of free entry to Charles Dicken's Birthplace for residents will benefit local residents from a lower socio-economic background.

Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "negative" or "unclear" consider doing a full EIA

Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?

Group	Yes	No	Unclear
Age	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Pregnancy or maternity	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?

Group	Yes	No	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?

yes No

Q7 - How have you come to this decision?

Increasing some venue hire charges may discourage bookings from organisations or groups on a low income.

Flexibility to discount will enable us to offer discounts to attract clients or encourage groups from a lower socio-economic background, for example 3rd sector and charity groups or community groups working in partnership with the museum.

Free entry to Charles Dicken's Birthplace removes a barrier to entry for visitors from a lower socio-economic background.

If you have to complete a full EIA please contact the Equalities and diversity team if you require help
Tel: 023 9283 4789 or email:equalities@portsmouthcc.gov.uk

Q8 - Who was involved in the EIA?

Felicity Wood, Public Participation Officer

This EIA has been approved by: Dr Jane Mee

Contact number: 023 9283 4788

Date: 13/02/2018

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: equalities@portsmouthcc.gov.uk

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Title of meeting:	Culture, Leisure and Sport Decision Meeting
Date of meeting:	16 March 2018
Subject:	Peter Ashley Activity Centres and Historic England
Report by:	Director of Culture and City Development
Wards affected:	All
Key decision:	No

1. Purpose of report

- 1.1 To inform the Cabinet Member of the availability of grant aid from Historic England (HE) for the repair of the Barrack Block Bridges at Fort Purbrook, and to outline the implications in terms of liability and resource that accepting such a grant might have for Portsmouth City Council due to the nature of the lease agreement the Council has with the Peter Ashley Activity Centres Trust (PAACT).

2. Recommendations

- 2.1 **That officers are authorised to enter into a tripartite grant agreement with PAACT and HE, subject to no financial obligations to contribute towards any costs without a further report to members setting out the works and any required Council match funding.**

3. Background

- 3.1 Fort Purbrook was designed by William Crossman (Capt. Royal Engineers). It is one of a series of forts (Wallington (now demolished), Nelson, Southwick, Widley and Purbrook along the chalk ridge of Portsdown Hill, and was built for the defence of Portsmouth against landward attacks in the 1860s. These forts were known as Palmerston's Follies.
- 3.2 The fort contains many interesting details of fortification design. It is believed that Fort Purbrook in particular was used for experiments in the use of iron in military buildings, and the caponiers seem to have been used for experiments in the use of iron to cover gun ports. This makes the use of iron for the barrack bridges all the more significant. Lieutenant General Sir William Jervis, a military engineer and Secretary to the Royal Commission, who oversaw the design of all of the forts, cited Fort Purbrook in a lecture to the Royal United Services Institution entitled 'The Application of Iron to Fortification' in the mid-1860s, a topic on which he appears to have spoken extensively at that time.

3.3 This fort is similar to Fort Widley, the fort immediately to its west, except for the V shaped barrack block and has 2 caponiers instead of 3. The fort is mainly within the boundary of Havant District Council and is accordingly listed there also. The southernmost part of the fort is within the Portsmouth City Council boundary. Portsmouth City Council (PCC) owns the Fort and leases it to the Peter Ashley Activities Centre Trust (PAACT). It is both a Listed Building and a Scheduled Ancient Monument, with the latter designation taking precedence.

4. Current Requirement for Urgent Repairs

- 4.1 Fort Purbrook was released from military jurisdiction in the latter part of the 20th Century, having never seen active service. It was bought by PCC who leased it to PAACT. This local charitable organisation supports the promotion of outdoor pursuits for young people in Portsmouth and the surrounding area, and they run both day and residential courses in pursuits such as climbing, horse-riding, and archery at both Purbrook and the adjacent Fort Widley.
- 4.2 Following some initial visits by Historic England staff in the Spring of 2016, at the invitation of the PCC Property Team, Fort Purbrook was added to the SE Heritage at Risk Register because of overall poor condition and some specific repair problems, which resulted in a risk assessment of the site as in 'very bad' condition.
- 4.3 Whilst the Trust have a programme to keep on top of the day to day maintenance of the site, they have struggled with securing larger grants for work due to a lack of clarity about areas of responsibility for repairs and maintenance within the current lease documents with Portsmouth City Council.
- 4.4 As well as threatening the historic significance of the monument through loss of fabric, some of the repair problems could pose health and safety issues for PAACT. The most urgent of the issues with fabric on the site, is the condition of the wrought iron bridge beams, which both PCC and HE structural engineers have acknowledged could collapse suddenly. Because of Fort Purbrook's connections with the innovative use of iron in a military setting, and the Fort's scheduled status, these bridges must be repaired with conservation methods, and not replaced wholesale. The bridges are currently being propped with scaffolding to ensure that the day to day operation of the site, which requires access to the barrack block, can be maintained. PAACT have now bought the scaffolding from the hire company in order to avoid further expenses being incurred by its hire.
- 4.5 The Trust are committed to continuing to provide their outdoor activities for the young people of Portsmouth from Fort Purbrook and Fort Widley, and its Trustees are adamant that they would no longer be able to provide these services if they are no longer able to use the Forts to do so. However, their leasing arrangement with PCC and lack of general expertise and knowledge about how best to care for the buildings means that the fabric of the Forts, Purbrook in particular, is rapidly approaching a tipping point whereby afterwards it will become impossible for them to remain in Fort Purbrook for health and safety reasons.

- 4.6 Palmerston Forts are notoriously difficult to repurpose, and the use of Purbrook (and Widley) as an outdoor activities centre is a good one, providing residential accommodation as well as a host of other activities including climbing walls in the northern caponiers. Should the Peter Ashley Activities Centres remove themselves from the Fort, it is unlikely that PCC would find new tenants quickly, particularly given its current state of disrepair. Its scheduled status will also make finding other uses for the site a challenging process that will require careful pre-application consultation.
- 4.7 By including Fort Purbrook on the SE Heritage at Risk Register, the Trustees / PCC are now able to access advice and assistance from the SE Heritage at Risk team. In order to ensure that the Barrack Block bridges are conserved in an appropriate manner and the Fort is able to remain in use, Historic England are willing to offer a grant towards the costs of the work through its 'Repair Grants for Heritage at Risk' scheme.

5. Reasons for recommendations

- 5.1 Historic England is aware that all local authorities find themselves in straitened financial circumstances at present and that PCC are no exception to this. For this reason HE is proposing a variation on the arrangements for grant giving to repair the Barrack Block Bridges at Fort Purbrook.
- 5.2 The proposal will try to minimise the commitment PCC will have to make but PCC cannot be removed them entirely as we remain the owner of the site. The first part of the has been the payment of a standalone grant to cover the project development work for the repairs only has been paid by Historic England to PAACT. This will enable PAACT to cover further investigations and research into the repair problems; the development of the specification etc. for those repairs; and the tendering process, to give a market price for the cost of the repairs. As this will not involve any investment into the actual fabric of the Fort, Historic England were able to offer this grant directly to the PAACT, even though they do not have the correct lease conditions as would usually have been required.
- 5.3 Historic England has proposed that the grant for the actual repairs to be signed as a tri-partite arrangement, between HE, PCC and PAACT. It is possible that all three signatories would be required to make a financial contribution to the project, with HE providing the lion's share of the money, and each of the other bodies being financially assessed via HE grant processes to determine what a reasonable contribution for each might be.
- 5.4 As previously discussed, one of the chief intentions of this arrangement is that PAACT would then be able to act as the main point of contact for the day to day business of the grant, the technical and professional parts of which would be overseen by a member of HE staff and the lead professional adviser appointed as part of the grant. This process of appointment and any others made during the course of the works would be managed by PAACT with HE assistance, but the engagement of individual consultants, and the contractors for the work would be between those individuals and PCC.

- 5.5 As property owners, PCC would remain the accountable body representing both grantees, and would receive the grant drawdown payments. Requests for funds to pay the invoices incurred during the course of the project would be made by PAACT and paid by PCC directly.
- 5.6 Accepting a repair grant from Historic England does confer some obligations on the grantee and the standard form of contract for grants, and the notes for grant recipients which generally accompany our grant offers with further information on HE grant conditions is part of the Appendices.
- 5.7 All of the HE grant conditions remain in force for 10 years from the date of the final payment. The standard conditions most pertinent to this project relate to the maintenance of the element(s) which has been repaired (the regime for which will be outlined in a maintenance plan produced as part of the grant), and the sale of the property during the 10 year period. Other conditions are detailed in the documents listed in the Appendices.
- 5.8 In order to ensure that the public money invested in the repair has been worthwhile and prudent, the grantee will be expected to maintain the repaired elements in the manner laid out in the maintenance plan (on which they will be consulted by their professional adviser) for 10 years after the grant has closed. If authorisation is given to enter into a tripartite agreement, then agreement can be reached between the three parties as how this might work in practice (proportion and area of responsibility taken on by PAACT and PCC) which would then be written into the grant agreement.
- 5.9 It should also be noted that in order to protect that financial investment, the HE grant conditions states that the grantee cannot dispose of the site without their consent and that they reserve the right to ask for a grant repayment if the site is disposed of. Dispose is wider than just a sale e.g. it does include leasing to another body. This repayment is not necessarily out of any profit, but is entirely at Historic England's discretion and could happen even if there was no profit.

6. Equality impact assessment

- 6.1 Following consultation with the Access and Equalities Advisor she has confirmed that an equality impact assessment is not required as the recommendations do not have a disproportionate negative impact on any of the specific protected characteristics as described in the Equality Act 2010 for the following reasons:
- this is an arrangement with Historic England to ensure the continuation of the centre due to it being at risk of deterioration, without the works to the bridges it is likely that they will fail at some point in the future and therefore the costs and liabilities will be greater and all activity on the sites will have to cease.
 - The centre provides many activities for people with abilities and disabilities alike, so through its 'Repair Grants for Heritage at Risk' scheme this can continue.

- The fort is a scheduled monument which is notorious difficult to repurpose so an activity centre benefits many people and does not disproportionately impact on any specific protected characteristic.

7. Legal implications

7.1 The legal implications arising from the entering into of the arrangements proposed (in particular the Council's obligations arising under the conditions of the prospective grant) are set out in the body of the report.

8. Director of Finance's comments

8.1 The opportunity to apply for grant funding for significant repair work at Fort Purbrook requires PCC to enter a tripartite arrangement with HE & PAACT which may require a future financial contribution from the authority for the identified works. As the likely cost of these works and any contribution are unknown at present and are dependent on the outcome of a project development report, any funding is not anticipated to be required until 2019/20. In order to progress the application, HE have requested an agreement in principle with no financial commitment by PCC at this stage.

8.2 Officers will report back on the outcome of the application and associated grant conditions once these are known and consider any funding requirements in a future capital bid.

.....
Signed by:
Stephen Baily
Director of Culture and City Development

Appendices: None

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Repair Grants for Heritage At Risk - Historic England publication	www.HistoricEngland.org.uk/ services-skills/grants/our-grant-schemes/grants-available/repair-grants

The recommendation(s) set out above were approved/ approved as amended/ deferred/
rejected by on

.....

Signed by:
Cabinet Member for Culture, Leisure and Sport

Agenda Item 7



Portsmouth
CITY COUNCIL

Title of meeting:	Culture, Leisure and Sport Decision Meeting
Date of meeting:	16 March 2018
Subject:	Portsmouth Museums Annual Update
Report by:	Director of Culture and City Development
Wards affected:	All
Key decision:	No
Full Council decision:	No

1. Purpose of report

- 1.1 To review the achievements of Portsmouth Museums Service in 2017/18 and to present the service's operational 'Plan on a Page' (PoP) for the next financial year.

2. Recommendations that:

- 2.1 **The review of last year's activity is noted, especially the progress made on Transforming the D-Day Museum.**
- 2.2 **Transforming the D-Day Museum remains a service priority with the focus on successful delivery of Activity and Business Plans, including preparing for the 75th Anniversary of D-Day in 2019.**
- 2.3 **Delivery of the Landing Craft Tank project continues in partnership with the National Museum of the Royal Navy.**
- 2.4 **The museums service continues to support delivery of the Paulsgrove project Capturing the Spirit and showcases the project at Portsmouth Museum.**
- 2.5 **Access to the city's natural history collection is enhanced through the appointment of a curator of natural history.**
- 2.6 **A series of exhibitions and events are held at Portsmouth Museum reflecting city priorities and anniversaries including the new Conan Doyle exhibition.**

3. Background

- 3.1 2017/18 represents the third year of delivery of the Portsmouth Museums Strategy 'unlocking potential, transforming lives'. The strategy strikes a balance between

benefits for individuals and communities and benefits for the city as a whole against a backdrop of diminishing public funding.

- 3.2 The Transforming the D-Day Museum project has been the service priority over the past year and the museum is poised to reopen as The D-Day Story in March 2018. Highlights of the year have included:
- The Pop-up D-Day Museum that attended city and community events over the past 12 months supported by an ever-increasing number of volunteers.
 - Support of the Disability Advisory Forum to help ensure that the facilities and new displays can be enjoyed by a broad and diverse audience.
 - A partnership project, involving one of the project interns, with three local military museums to explore the relationships between our D-Day collections.
 - Creation of a modern and spacious reception area that accommodates both the shop and café.
 - The return of some of the large objects from conservation and seeing the new exhibition galleries taking shape.
 - Development of striking marketing materials, a new website, souvenir guide and merchandising that uses the new D-Day Story branding.

A series of soft-openings will take place towards the end of March with the museum open to the public in time for the Easter holiday.

- 3.3 In addition, following the successful outcome of our round 1 application to the Heritage Lottery Fund, we have also started work in partnership with the National Museum of the Royal Navy (NMRN) on the development phase of the Landing Craft Tank (LCT project (subject of a separate report).
- 3.4 The new butterfly house at the natural history museum, opened in August, was enthusiastically received by visitors with some 13,000 people visiting in the first four weeks of opening. Museum staff and volunteers have received guidance and training from specialists at the Stratford Butterfly Farm. The number of butterflies on the wing, the presence of older (more tatty and worn looking!) butterflies and the evidence of breeding on site (eggs, caterpillars and pupae) are all testimony to the improvements that the new accommodation has provided.
- 3.5 The museums service has continued to support the Paulsgrove Capturing the Spirit project as a member of the project steering group and by sharing specialist knowledge with members of the project team. We also worked with the Hampshire and Isle of Wight Trust on the development of their Secrets of the Solent bid and a project that will take place at the natural history museum at Cumberland House (subject to a successful outcome of their HLF bid).
- 3.6 The museums service secured the loan of a Grayson Perry ceramic from the British Crafts Council and this forms the centrepiece of the redisplayed decorative art gallery at Portsmouth Museum. As a result of a study day, The Decorative Arts Society has advised that the city's collection of ceramics is of even greater quality and significance than we had previously understood and the Society has provided a

small grant to enable us to employ a specialist photographer to take high quality photographs of items from the collection.

- 3.7 Due to the Transforming the D-Day Museum project we have yet to undertake the reviews of the vehicle and natural history collections. We have been in dialogue with the Heritage Lottery Fund however, with regard to the latter and as a result developed the project to include greater public participation and submitted an application for funding in November.
- 3.8 The Waterfront Gifts initiative has resulted in the museums service achieving its income targets for retailing. Taking the Portsmouth Museum Café in-house has also resulted in an additional albeit modest income stream. Income received from small cash donations at all museum sites (excluding the D-Day Museum) stands at £10,750 (to January), with Cumberland House performing particularly well (£5,525).
- 3.9 A full marketing plan was implemented during the year including the production and distribution of regular event leaflets, limited print advertising, a radio campaign in the summer months, digital and social media promotion and a number of group marketing initiatives. In addition work began to promote the D-Day Story by attendance at trade shows and international marketing events.
- 3.10 The percentage increase in Facebook page likes is shown below (and the actual numbers for 2016/17 and 2017/18).
- Charles Dickens' Birthplace Museum: **16.4%** (from 1,033 to 1,202)
 - Cumberland House: **37.8%** (from 724 to 998)
 - D-Day Museum: **8.8%** (from 4,208 to 4,580)
 - Portsmouth Museum: **13.9%** (from 3,569 to 4,065)
 - Southsea Castle: **60.3%** (from 730 to 1,170)

All sites except D-Day exceeded the 10% target for increase in social media activity. This target will be retained for next year.

- 3.11 If allowances are made for the D-Day Museum being closed to the public, visitor numbers are set to exceed the total for last year. At the end of December (Q3) visits totalled 213,175, up by 10% (18,680) on the previous year. Figures are up for all sites.
- 3.13 Just under 60,000 visits were made to see items from Portsmouth's collections on loan to other museums - *Entrance to Portsmouth Harbour* by JMW Turner, on display at Kitakyushu Municipal Museum of Art, Japan from November to January 2018 and *Boys Swimming with Shark* by Charles Saul, on display at London Art Fair, Islington Design Centre, London from 17-21 January 2018.

4. Reasons for recommendations

- 4.1 The recommendations are based on the service plan on a page for the year ahead (Appendix 1). Planned activities are listed under the six key aims for the service.

- 4.2 April 2018 sees the start of the first full year of operation of The D-Day Story. To ensure that visitor and income targets are met (including the additional management and maintenance costs at £30,000 per annum for five years which form part of the match funding for the HLF project), a new post of Manager has been introduced and recruitment in progress. A comprehensive events programme has been finalised and training of staff and volunteers is underway. A full marketing plan is being implemented including an 'Away from Home' campaign on train routes to London and on the London Underground plus local poster sites, a regional radio campaign, digital campaign including new website launch and a PR campaign focussing on the opening and the anniversary in June.
- 4.3 Once the new museum is up and running the priority will be finalising plans for the 75th Anniversary in 2019. The project Activity Plan includes a range of initiatives to engage communities locally as well as nationally and plans for an international D-Day Conference in Portsmouth. In addition and as part of the project the city's D-Day/WW2 reference collections will also be reviewed in terms of provenance and relevance.
- 4.4 Work on the Landing Craft Tank (LCT) project will continue to progress, with the round 2 bid to the HLF due for submission in June. The plan is for the LCT to be operated as part of the D-Day Story, the museums service is therefore leading on the Activity and Business Planning elements of the project and will be closely involved with the development of the Interpretation Plan.
- 4.4 An exhibition to showcase the Paulsgrove Capturing the Spirit project will be held at Portsmouth Museum in early 2018. This will showcase some of the photographs uncovered by the project. In addition we will continue to support the project via the steering group, to ensure the aspirations of Capturing the Spirit are met and the community is actively involved in the all the processes involved in documenting and recording its history.
- 4.6 Funding has been identified to enable the museums service to appoint a member of staff to enhance access to the city's natural history collections. However, rather than appoint immediately, we have submitted an application to the HLF to increase the level of funding available. If successful as well as a new post, we will have funding for an assessment of the significance of the natural history collection (necessary to inform its future use and development), as well as budgets to support essential work on the collection involving volunteers and for a programme of events and activities.
- 4.7 In addition the application includes funding to enable the museums service to involve the city's communities in determining priorities for the collection and plans for the redisplay of Cumberland House (although noting that funding for redisplay is not included in this bid). Work on this collection is also essential if we are to retain full accreditation for the natural history museum at Cumberland House with Arts Council England.
- 4.8 A number of new exhibitions and displays are planned for the year ahead; most notably the opening of a new exhibition featuring the Conan Doyle Collection. At

Portsmouth Museum displays linked to anniversaries are planned for works by Royal Academy artists (200 years of the RA) and Sir Alec Rose's single-handed circumnavigation of the globe in Lively Lady (50 years ago). The Mary Rose Trust will be working with us on the redisplay of The Keep at Southsea Castle. We also plan to work with the community to elicit their views on how we develop the gallery currently occupied by the original Doyle exhibition A Study in Scarlet.

- 4.9 Subject to funding the museums service also plans to complete the review of the vehicle collection (outstanding from last year). It is stored across a number of locations and is becoming increasingly costly to store and maintain and access is limited. In addition a condition report on the beam engines at Eastney will be obtained from a specialist conservator as a pre-requisite for getting the engines up and running and in steam this year.
- 4.10 The work described for the forthcoming year will deliver a range of outcomes for people, communities and heritage (delivering against the key aims of the museums strategy, council priorities and the priorities of one of our main funders The Heritage Lottery Fund). For example:
- The heritage of a community underrepresented in the city's collections (Paulsgrove) will have been captured as measured by the amount of material added to the city's collection and the number of people contributing to the project.
 - Through contributing to the Transforming the D-Day Museum and Wild About Portsmouth projects - as interns, volunteers and participants - people will have learned about the city's heritage, gained new skills, a new confidence and enhanced sense of wellbeing. This will be captured through ongoing evaluation and dialogue with those involved and formally reported to the HLF. Maintaining the Investors in Volunteers standard will be an additional measure of success.
 - Transforming the D-Day has provided funding for the conservation of objects such as large vehicles from the city's collection as well as the Overlord Embroidery.
 - Audience research will demonstrate the close relationship between the city's demographic and that of visitors to Cumberland House and Portsmouth Museum demonstrating the inclusive nature of our venues and offer.

5. Equality impact assessment (EIA)

- 5.1 A preliminary EIA has been completed and is attached as appendix 2

6. Legal comments

- 6.1. There are no legal implications arising directly from the recommendations in this report.

7. Director of Finance comments

- 7.1 As a result of the D Day Museum closure due to refurbishment works, no entrance or booking fee income has been received in this financial year. This has caused a pressure for the service which has been almost fully mitigated through the cost savings associated with the museum being closed and income generated at other sites.
- 7.2 The activities of the Museum Service will continue to be delivered within approved budgets with specific projects supported by additional grant funding.

.....
Signed by:
Stephen Baily
Director of Culture and City Development

Appendices: **Appendix 1 - Portsmouth Museums, Operational Plan on a Page 2018/19**
 Appendix 2 - EIA

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by:
Cabinet Member for Culture, Leisure and Sport

Appendix 1

Portsmouth Museums Plan on a Page 2018/19

Activity	Lead	Timescale	Funded by
Build the profile and reputation of the Great Waterfront City by showcasing the national and international heritage of the city, and delivering excellent customer care.			
Continue Transforming the D-Day Museum project: <ul style="list-style-type: none"> • Formal opening, first full year of operation, delivery of Activity Plan • Planning for D-Day 75 in 2019 • Support the PDDM Trust with fundraising • Review, rationalise and document D-Day collections and continue to make available online • Relocate Anti-aircraft gun and Pickett-Hamilton Fort 	JM FW AW JD AM JF KB	March 2019 Project runs until 2020/21	HLF PCC (TDDM project budget) £5M Capital Programme
Support development phase of LCT7074 project: <ul style="list-style-type: none"> • Lead on Activity and Business Planning • Support other project strands 	JM FW	Submit R2 bid June 2018	HLF (NMRN)
Provide inspirational opportunities for people to enjoy and learn from the collections.			
Implement 'Wild about Portsmouth' project (subject to funding) <ul style="list-style-type: none"> • Appoint Curator of Natural History Scale subject to HLF support, deliver collection assessment, events, activities to involve the community in shaping plans for the collection and provide opportunities for volunteers (and evaluate)	JM new NH post TT	Project runs until 2020	HLF / new revenue funding
Deliver series of exhibitions and events at Portsmouth Museum, including: <ul style="list-style-type: none"> • Conan Doyle exhibition • Sir Alec Rose anniversary (in No Place Like Pompey) • Capturing the Spirit (Prints & Drawing Room) • RA Artists (Picture Gallery) • Pursue the potential loan of D-Day Veteran's portraits from Royal Collection (for D-Day 75) • Prepare for a major loans exhibition featuring paintings of Portsmouth held in national and other collections (to be shown in 2019) • Upgrade lighting in galleries 	SW KB TG NT TT	April 2018	£8K Museum budgets (except Doyle)
Review vehicle collection and obtain condition	KB	March 2019	£tbc

report for the beam engines at Eastney (subject to funding)			Museum
Support Art UK to photograph the city's sculpture collection.	SW		
Reflect the diversity of the city's culture and communities in our visitors and offer			
Support delivery of Paulsgrove's <i>Capturing the Spirit</i> project	P&W Trust KB SW	September 2018	HLF P&W Trust
Facilitate contribution of the disability advisory forum and young people and the 3 paid interns into TDDM project	FW	ongoing	TDDM
Improve marketing and research to achieve visitor numbers and work towards match with city's demographic: <ul style="list-style-type: none"> Contribute postcode data to Audience Agency review to better understand visitor demographic (CH and PM) Use Audience Finder surveys at DDS to measure visitor satisfaction, analyse visitor data/behaviour and inform future activity Deliver marketing plan focussing on web and printed collateral + press and PR, radio, trade shows, E Newletters to groups etc 	JS ME	March 2019	£10,000 Museum budget
Ensure sustainability and resilience through an entrepreneurial approach to income generation and partnerships			
Interpret the Tudor heritage of Southsea Castle in partnership with the Mary Rose Trust	JS	Tbc	Museum budget £1,000
Work with HIOW Wildlife Trust Secrets of the Solent on CH based plastics project (subject to funding)	TT	April 2020	HLF HIW WT
Appoint Manager to help ensure the investment in the D-Day Story generates anticipated returns in visitor numbers and income	JM	April 2018	Museum budget
Generate £18K cash donations	JS	March 2019	NA
Create a learning culture across the service to develop and empower staff			
Empower and train FOH staff and volunteers to support aspirations for the new D-Day Museum	new DDS post	March 2018	TDDM budget
Develop new audiences using digital technology			
Add Overlord Embroidery interpretation to new D-Day website as planned	JF	July 2018	TDDM budget
Develop the websites for remaining museum sites: <ul style="list-style-type: none"> Explore approach and costs 	JM	July 2018	Museum budget Cost tbc
Increase social media activity by 10%	KB FW AW SW	March 2019	NA

Equality Impact Assessment

Preliminary assessment form v5 / 2013

www.portsmouth.gov.uk

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
 - negative, positive or no impact on any of the equality groups
 - opportunity to promote equality for the equality groups
 - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Directorate:

Culture and City Development

**Function e.g. HR,
IS, carers:**

Museums & Visitor Services

Title of policy, service, function, project or strategy (new or old) :

Portsmouth Museums - update and operational plan on a page for 2016/17.

Type of policy, service, function, project or strategy:

- Existing
- New / proposed
- Changed

Q1 - What is the aim of your policy, service, function, project or strategy?

The Plan on a Page (PoP) is the Museum Service's action plan for the year ahead. It includes a number of projects and activities which deliver the 6 Key Aims of the Museums Strategy. These are:

- Reflect the diversity of the city's culture and communities in our visitors and offer
- Provide inspirational opportunities for people to enjoy and learn from the collections
- Build the profile and reputation of the Great Waterfront City by showcasing the national and international heritage of the city, and delivering excellent customer care
- Ensure sustainability and resilience through an entrepreneurial approach to income generation and partnerships
- Create a learning culture across the service to develop and empower staff
- Develop new audiences using digital technology

Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

One of the Key Aims (see first bullet point above) specifically relates to our commitment to access for all and the museum service being representative of and reflecting the city's communities etc (ie who visits, content of collections). This commitment is reflected in projects such as Transforming the D-Day Museum, Capturing the Spirit and Wild About Portsmouth which provide opportunities for people to engage with their heritage in a variety of ways, gain new skills and so on, ie as visitors, volunteers and participants. The work listed within the PoP is anticipated to benefit a range of people.

Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "negative" or "unclear" consider doing a full EIA

Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?

Group	Yes	No	Unclear
Age	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Disability	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Race	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Gender	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Transgender	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Sexual orientation	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Religion or belief	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Pregnancy or maternity	<input type="radio"/>	<input type="radio"/>	<input checked="" type="radio"/>
Other excluded groups	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?

Group	Yes	No	Unclear
Age	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
Disability	<input checked="" type="radio"/>	<input type="radio"/>	<input type="radio"/>
Race	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
Gender	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
Transgender	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>
Sexual orientation	<input type="radio"/>	<input checked="" type="radio"/>	<input type="radio"/>

Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?

yes No

Q7 - How have you come to this decision?

Transforming the D-Day Museum is the priority project for the Museums Service. This project specifically makes provision for people of different ages, of different abilities and people with different perspectives. For example the new displays will be targeted at different audiences (schools, young people and families), the stories they contain reflect the experiences of men and women, young and old and people of different nationalities (including Eastern Europe). We are specifically looking at how the displays work for people with disabilities and our work has been and will continue to be informed by the disability advisory panel. The project Activity Plan was informed by the views of stakeholders, the citizens panel, visitors to the museum, two focus groups + people participating in a public Talkaoke (several hundred people in total). Formal consultation will be carried out as part of the Landing Craft Tank project and people's views will be sought to inform aspects of the Wild About Portsmouth project.

If you have to complete a full EIA please contact the Equalities and diversity team if you require help
Tel: 023 9283 4789 or email:equalities@portsmouthcc.gov.uk

Q8 - Who was involved in the EIA?

Jane Mee (but based on consultation undertaken by Activity Plan specialist).

This EIA has been approved by:

Contact number:

Date:

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: equalities@portsmouthcc.gov.uk

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Agenda Item 8



Portsmouth
CITY COUNCIL

Title of meeting:	Culture, Leisure & Sport Decision Meeting
Date of meeting:	16 March 2018
Subject:	Victorious Festival
Report by:	Director of Culture and City Development
Wards affected:	All
Key decision:	No
Full Council decision:	No

1. Purpose of report

- 1.1 To update the Cabinet Member on the negotiations with Victorious Festival for a further contract period and to request authority to seek to agree to a contract for the single period, without an extension period for the full term.

2. Recommendations

- 2.1 **That officers be authorised to enter into a contract with Victorious Festival for a period of 7 years from 2021 - 2027.**

3. Background

- 3.1 In October 2016 a report was brought to Culture, Leisure & Sport seeking agreement for the Council to enter into a contract with Victorious Festival to provide land to enable them to hold a large scale event for a further contract period.
- 3.2 Since that report a further successful Festival has been delivered and officers are seeking authorisation to request a change to the contact period which was originally requested of a further five year term (2021 - 2025) with an optional 2 year extension (2026- 2027) to be able to issue a contract for the full term of seven year (2021 - 2027).

4. Reasons for Recommendations

- 4.1 The on-going success of the event and the increasing national and international brand of Victorious Festival is a significant asset to Portsmouth and brings in substantial secondary spend which benefits. We are aware that this offer is also attractive to other cities who may seek to entice the event to their area and are keen to provide a contract for the full seven years in order to secure this for the city.

5. Equality Impact Assessment (EIA)

- 5.1 An EIA is not required as the recommendations do not have a negative impact on any of the protected characteristics as described in the Equality Act 2010.

6. Legal Comments

- 6.1 In a Culture, Leisure and Sport Decision Meeting on 17 October 2016, a recommendation was approved to enter into a contract for the delivery of Victorious Festivals for a further 5 year term (2021-2025) with an optional 2 year extension (2026-2027) on terms satisfactory to the Director of Culture and City Development, the Director of Finance and Information Services, and the City Solicitor (in consultation with the Cabinet member for Culture, Leisure and Sport).
- 6.2 Extending the contract term to the full 7 years (therefore effectively removing the break clauses that the optional 2 year extension offered) will allow Victorious Festivals Limited to comply with its obligations under the third party contract with Global Festivals Limited. The Authority is not a party to the contract between Victorious Festivals Limited and Global Festivals Limited and has not had sight of this.

7. Director of Finance Comments

- 7.1 The Victorious Festival generates significant income for the city.
- 7.2 There are costs that the organisers have to pay direct to the council in order to hold the event. In addition to this, there is also a large amount of secondary income for local businesses generated by visitors.
- 7.3 The extension of the contract period will ensure that these income streams will continue for a further two years.

.....
Signed by:
Stephen Baily
Director of Culture and City Development

Appendices: None

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
Victorious Festival Report October 2016	http://democracy.portsmouth.gov.uk/documents/s12799/Victorious%20Festival%20report.pdf

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by:
Cabinet Member for Culture, Leisure and Sport

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